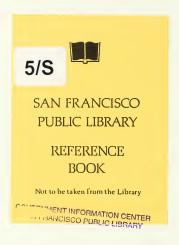


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The Golden Gate from Baker Beach, San Francisco, c. 1953 by Ansel Adams



GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT
—Annual Report
1991-1992

## On the Cover

This photograph of the Golden Gate Bridge was taken about 1953 by world-renowned photographer, nasel Adams (1962-1964). During the 1950's, the American Thus Company, for the sake of exhibition in its various branch offices, commissioned Adams to prepare a set of eight-foot by ten-foot photomurals of several of his image, including this one. The murals were produced, under Adams' direction, at the Gabriel Moulin Studios of San Francisco. A number of these murals, in later years, became part of a photographic collection owned by Alison Taggart Barone and Larry Barone. In December 1999, Mr. and Mrs. Barone donated the mural of this image to the archives of the Golden Gate Bridge, Highway and Transportation District. For the sake of maximum exposure to the public, the mural wilb eo an display, either in the lobby of the District's Administration building or, occasionally, at museums and galleries a part of appropriac exhibitions. In this latter respect, the mural was already included in an exhibit held at the Ansel Adams Center Gallery in San Francisco during the spring of 1992. The mural constitues one of the major items in the District's collection of museum quality artifacts pertinent to the heritage of the Golden Gate Bridge. The District, on behalf of its various publis, is exercisely artaful to the Barones for their generous gibts.

Photograph by Ansel Adams, Copyright © 1992 by the Trustees of the Ansel Adams Publishing Rights Trust. All rights reserved.







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## **BOARD OF DIRECTORS**



Richard D. Spotswood First Vice President



James R. Bronkema President



Robert McDonnell Second Vice President



C. Paul Bettini Marin County



Harold C. Brown, Jr. Marin County



Jack W. Cavanagh Sonoma County



Carl Daubeneck Mendocino County



John E. Fraser Del Norte County



Gary Giacomini Marin County



Jim Gonzalez San Francisco



James L. Harberson Sonoma County



Tom Hsieh San Francisco



Willie B. Kennedy San Francisco



Stephan C. Leonoudakis San Francisco



Bill Maher San Francisco



Maureen Middlebrook Sonoma County



John J. Moylan San Francisco



Bob Ross San Francisco



Virginia H. Simms Napa County

# SUMMARY OF THE FISCAL YEAR

The Golden Gate Bridge, Highway and Transportation District herein presents its Annual Report for Fiscal Year 1991-92. A statistical overview of the District's operations is shown in the table below. Subsequent pages contain the President's Message, the General Manager's Report and Annual Financial Statements.

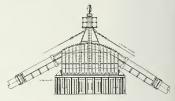
	1992	1991
	(in thou	ısands)
GOLDEN GATE BRIDGE		
Total Vehicle Crossings	41,445	42,819
GOLDEN GATE TRANSIT		
Bus Passengers	9,185	9,024
Ferry Passengers	1,524	1,506
Club Bus Riders	261	272
FINANCIAL SUMMARY		
Operating Revenues	\$71,172	\$56,223
Operating Expenses	78,389	73,897
Operating Loss	(7,217)	(17,674)
Non-Operating Revenues	13,252	12,271
Excess of Revenues Over (Under) Expenses	6,035	(5,403)
Amortization of Capital Grants	6,910	6,170
Excess of Revenues Transferred to Equity	<u>\$12,945</u>	\$ 767

## PRESIDENT'S MESSAGE



uring my second year as Board President, significant steps were taken in the advancement of the District's programs. Two programs I am particularly dedicated to seeing successfully implemented are the Seismic Retrofit of the Golden Gate Bridge and the Five-Year Fare and Toll Program. Both of these programs support the District's mission which is to provide safe, efficient and reliable means for the movement of people, goods, and services within the Golden Gate Corridor. It is through the efforts and dedication of the Board of Directors and the entire staff that these programs continue to advance toward their respective goals.

• As I reported last year, the District was working to obtain federal grant monies to fund the final design of the seismic retrofit, estimated at \$11.5 million. I am very pleased to report that the District has received \$5.9 million from the Intermodal Surface Thansportation Efficiency Act of 1991 (ISTEA) for this purpose. The District will provide the remaining \$5.6 million.



Main Cable Saddle on Tower Tops must be Secured from Moving off the Tower. Eight-inch Diameter Rollers were used to Adjust the Saddle Position and Main Cable Drape during Construction of the Bridge.

# Seismic Retrofit of the Golden Gate Bridge

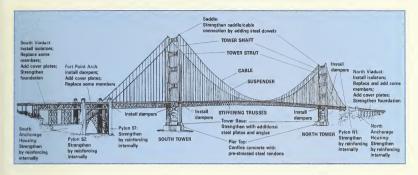
As I discussed in last year's Annual Report, the Board and staff put forth tremendous efforts toward implementing the recommendation of the "California Governor's Board of Inquiry on the 1989 Loma Prieta Earthquake" to seismically retrofit the Golden Gate Bridge as one of the Bay Area's transportation structures of regional importance.

Three major activities occurred during FY 1991/92:

 The Board accepted the final report of TY. Lin International entitled "Golden Gate Bridge Seismic Retrofit Studies, July 10, 1991." The studies developed information necessary to determine the extent of seismic retrofit work required to assure the Bridge can withstand a major earthquake. • The District has completed its process of selecting consultant firms to perform the final design work. The design work has been divided into three separate contracts so the work can be expedited and performed concurrently. The three firms selected are TY. Lin International of San Francisco and Imbsen & Associates, Inc. of Sacramento; Steinman Boyton Gronquist and Birdsall of New York City; and Sverdrup Corporation of Walnut Creek. These firms are among the most respected in the country. This work is expected to be completed by late-1994, at which time the construction phase will begin. Project completion is expected in late-1997 at a total cost of approximately \$130 million.



## Proposed Retrofit Measures



## Five-Year Fare and Toll Program

## Phase I

In December 1990, financial projections for District operations through FY 1998/99 indicated that in FY 1991/92 expenditures would exceed revenues by approximately \$14 million. One of the primary reasons for the projected shortfall was the cost of the necessary capital expenditures associated with the seismic retrofit of the Golden Gate Bridge. Another reason was the need to provide subsidies from Bridge tolls for operation of the District's bus and ferry systems and their associated capital improvement programs. The Golden Gate bus and ferry operations are funded between forty-five and fifty percent by bridge tolls, thirty to thirty-five percent by transit fares, with the remainder being met by federal and state subsidies.

While many Bay Area counties have enacted local sales taxes to support their transportation-related projects and services, Marin and Sonoma counties have not and the Golden Gate Bridge District does not have the authority to levy taxes. Therefore, the use of surplus bridge toll revenue is the only available means to support any financial shortfall in the District's transbay transit activities in the Golden Gate Corridor.

To develop a comprehensive program for meeting the budget needs of the District, the Board of Directors undertook a comprehensive public and agency review of over twenty bridge toll and transit fare increase alternatives and potential service cut-backs. On May 31, 1991 the Board of Directors adopted a Five-Year Toll and Fare Program intended to ensure a balanced budget for all District operations through FY 1995/96, Phase I of the program was implemented on July 1, 1991 when the Bridge cash toll was increased from \$2.00 to \$3.00.

## Phase II

The Board, when developing the Fare and Toll Program, agreed that transit users should pay a fair share to support District transit operations and that transit fares should be increased. However, in order to encourage greater transit usage, the Board deferred for one year, to July 1, 1992 the proposed increase in intercounty bus and ferry fares. The discount ticket convenience books for the Bridge and the District's bus and ferry transit services were continued at twenty-five percent. Marin county local fares on the bus service were not affected by the District's Fare and Toll Program.

At the close of FY 1991/92, the Five-Year Fare and Toll Program is well underway. As a result, the District is maintaining a balanced budget while continuing the level of operations and services provided by the District.

Also noteworthy is that since implementation of the Five-Year Fare and Toll Program, Bridge traffic has decreased to levels formerly experienced in the 1970's.

# In addition to these important programs, several other key events occurred this year that deserve recognition:

## Northwestern Pacific Railroad Right-of-Way Purchase

Plans to purchase the remaining portions of the Northwestern Pacific Railroad (NWPRR) right-of-way north of Novato moved forward during the year. The Board of Directors continued to work with Marin and Sonoma counties to purchase the remaining 139 miles of the NWPRR right-of-way from Route 37 in Novato north to Willits in Mendocino County, as well as the section running east from Novato to Napa junction in Napa County. Previously, the Bridge District, Marin County and the Marin County Transit District worked to successfully purchase the 13-mile section of right-of-way from Paradise Drive in Corte Madera, north to Route 37 in Novato. Funding for the initial purchase came from federal and state grants, as well as from local funds. Efforts continue to expedite receipt of additional grant monies for the purchase of the remaining 139 miles.

This year several important steps have occurred toward advancing the purchase process:

- Consultants from Geomatrix of San Francisco began a comprehensive Phase I toxic audit of the entire right-of-way from Novato north to Willits and from Novato east to Napa junction. This work is scheduled to be completed by the end of 1992. It will document the condition of the property as of the date of transfer of ownership. Southern Pacific, as the seller, will be responsible for any costs associated with any toxic remediation work that may be required in the future.
- Two appraisal firms, Arthur Gimmy Associates and Semple Appraisals, Inc., were selected to appraise the remaining right-of-way to be acquired. The appraisal work has been completed as far north as Healdsburg. The balance of the appraisal work is scheduled for completion by the end of 1992.
- Preliminary title reports have been issued covering the entirety of the right-of-way and are under review by staff. In addition, all leases, easements and other agreements pertaining to the right-of-way are being reviewed.

With financing secured, closing on the portion of the right-of-way through Sonoma County and east to Napa County could occur within the first quarter of fiscal year 1993. I am particularly pleased to see this purchase move closer to the goal of public ownership of the NWPRR right-of-way for future transportation needs, and to have Sonoma County join us in that effort

#### Happy 20th Birthday to Bus Transit Division

A 20th birthday party marking the commencement of transbay bus service was held in conjunction with the Grand Opening Celebration of the new C. Paul Bettini Transportation Center in San Rafael. The transportation center, which is named in honor of Director C. Paul Bettini in recognition of his efforts to develop the center, provides an efficient facility for transit users in San Rafael. The Center is also served by Greyhound Lines, Whistlestop Wheels, the Marin Airporter and taxi services.

## Three New Directors Join Board

On March 27, 1992 John J. Moylan became San Francisco Mayor Frank Jordan's first appointment to the Board of Directors. Moylan previously served on the Board as Mayor Diane Feinstein's appointee from July 1987 through June 1988. Moylan brings many years of public service experience with him to this appointment. Moylan recently retired from the position of Business Manager of the Plasterers Union, Local 66 which he held since 1969.

On April 16, 1992 Maureen Middlebrook was appointed by the Sonoma County Board of Supervisors as one of three representatives from Sonoma County on the Board of Directors. Middlebrook replaced L.E. "Bud" Castner who represented Sonoma County for 40 years. Middlebrook has been involved in transportation issues and other community concerns over the years. She is currently a Public Affairs Representative for Pacific Gas and Electric.

On April 24, 1992 Jim Gonzalez joined the Board of Directors as a representative of the City and County of San Francisco appointed by the Board of Supervisors. Gonzalez, a member of the Board of Supervisors, City and County of San Francisco, replaced former Supervisor Doris Ward when she became the Assessor for the City and County of San Francisco. Gonzalez, a native of San Francisco, brings to the District a diverse background in community and government service.

## Farewell to Director L. E. "Bud" Castner

L. E. "Bud" Castner passed away this year after serving on the Board of Directors for 40 years. I can not say enough about what Director Bud Castner accomplished for the District as a representative from Sonoma County. Bud was committed to the vision of the Golden Gate Bridge providing the economic link to the entire Redwood Empire and to serving the people of the North Bay. We all miss very much his presence, wisdom and experience on the Board.

James R. Bronkema President

## GENERAL MANAGER'S REPORT



This was a busy year for the entire District, with numerous activities and successes occurring in the Bridge, Bus and Ferry Divisions. Overall, the District's mark of success was to complete FY 1991/92 with a positive fund balance. Moreover, the budget for next fiscal year has been balanced. This will permit the District to continue to operate the Golden Gate Bridge in a safe and efficient manner as well as all existing bus and ferry services.

I am also pleased to report that a significant reorganization occurred this year. Director of Planning and Policy Analysis Jerome M.

Kuvkendall now also oversees the various District Departments housed in the San Rafael Administration Building including Personnel, Affirmative Action/Small Business Compliance, Marketing, Graphics and the newly-formed Public Information Department, Our newly-appointed Public Information Officer Mary C. Currie is an important asset to our operation. Also, this year Linda J. Mitchell was promoted to Marketing Director following Bruce Selby's retirement. With the appointment of the public information officer, we now have two separate, very focused efforts underway; one providing important marketing programs for our transit services and the other providing a valuable public information link to the media and communities for all our programs and activities.

The District has continued to develop its equal opportunity employment program with Candice A. Gonzalez as our Affirmative Action/Small Business Compliance Officer leading the effort. For this fiscal year, ethnic minorities comprised 37 percent of the District's total full-time workforce and females made up nearly 25 percent of the District's workforce.

## **Bridge Division**

In addition to the seismic retrofit efforts that are underway, Bridge Operations continued on course this year.

## Bridge Traffic

Golden Gate Bridge traffic during the fiscal year decreased by 3.2 percent as compared with the previous year. There was a total of 20,722,591 south-bound crossings. Toll revenues totaled \$52,764,229, an increase of 36.5 percent over the previous year. The increase was a direct result of the change in the cash toll from \$2.00 to \$3.00 and the increase in the Bridge toll discount ticket value from \$1.67 to \$2.22 on July 1, 1991. The additional revenues will provide necessary subsidies for the District's bus and ferry systems, and will provide a portion of the funding needed for the Golden Gate Bridge District's seismic retrofit project along with other essential capital projects of the District.

## Friday Afternoon Commute Lane "Experiment"

In response to requests from the general public and encouragement from the media, an "experiment" was conducted whereby the number of southbound lanes open during Friday afternoon commute periods was increased from two to three lanes. It was hoped that the change would improve traffic flow into San Francisco during afternoon commute periods. Unfortunately, northbound traffic congestion became excessive and the concept was dropped from further consideration.



24-Hour Access for Bicyclists

In response to requests from bicyclists who are presently allowed to utilize Bridge sidewalks between 5 a.m. and 9 p.m., the District endorsed the concept of providing 24-hour bicycle access with security provided by remote controlled gates and closed circuit television cameras.

The equipment would be used to ensure safe operations on the Bridge during hours that cannot be monitored by Bridge staff. Staff has been working to obtain funding for the project from bicycle program grant funds through the City and County of San Francisco.

General Manager, Carney Campion

Below right: Toll Plaza Golden Gate Bridge

## Bus Division

This was a year of excitement for the Bus Transit Division. Most noteworthy was the 20th Anniversary of the commencement of Golden Gate Transit transbay bus services in January 1992 which coincided with the Grand Opening of the new C. Paul Bettini Transportation Center in San Rafael. After 20 years of using a "temporary" bus stop under Highway 101, the new Transportation Center was constructed in 1991 and opened on January 12, 1992.

The new transit hub provides improved operations with an increase in passenger loading capacity, and more efficient traffic patterns effecting cost savings to the District. The Center provides safe and comfortable bus passenger facilities, including covered passenger loading platforms, restrooms, food and beverage concessions, and bicycle racks. The Center also provides intermodal links between Golden Gate Transit's regional bus service, Greyhound, private airport bus service, and taxis.



**Expanded Bus Services** 

## Basic Service

The Bus Transit Division was able to add new services during FY 1991/92, while continuing to operate already existing services. The new Route 30, which serves the CalTrain Depot at Fourth and Townsend in San Francisco, provides an important regional link with CalTrain. The new Route 90, serving Sonoma Valley, added regional bus service to the heart of the wine country.

#### Commute Service

New commute service, Route 56, was initiated to provide the communities of Novato and San Marin with direct express buses to downtown San Francisco.



## Seasonal/Recreational Service

Seasonal/recreational bus service to Stinson Beach on the Route 63 has previously been provided only from Marin City. The route was extended to the Golden Gate Toll Plaza to provide improved connections to MUNI, as well as direct service to the Bay Discovery Museum and East Fort Baker.

## Ferry Feeder Service

In November 1991, the District implemented a demonstration service, Route 13, for residents of East Corte Madera to travel to/from the Larkspur Ferry Terminal as well as accessing other Golden Gate Transit routes traveling along Highway 101.

## Fuel Storage System

In April 1992, the District completed construction of a new fuel storage system for the San Rafael Bus Facility. The system consists of three 20,000 gallon double-wall, underground fuel storage tanks with double-wall piping from the tanks to the fuel island building. A state-of-the-art monitoring system was installed for leak detection and inventory control. This system provides the fueling capacity needed for an efficient and safe transit operation while complying with current environmental regulations for underground storage tanks.

## Bus Ridership

Bus patronage increased nearly two percent in FY 1991/92. Ridership between Sonoma and Marin counties and San Francisco led the upswing, with over four percent growth.

Above: Golden Gate Transit Bus Drivers Celebrate 20th Anniversary in Formal Attire

Above right: C. Paul Bettini Transportation Center

## Replacement Buses

In 1983, Golden Gate Transit began a program of annually replacing portions of its fleet of 272 buses with new buses. During this fiscal year, 63 new buses, each fitted with passenger lifts, were purchased. Through this program the District is able to maintain an efficient fleet, while increasing the number of buses that are accessible to persons with disabilities as required under State and Federal law. The new buses purchased by the District also have engines which generate less air pollution, thereby helping to achieve clean air standards.

## Regional Fare Coordination

The District implemented a number of new fare coordination programs with other Bay Area operators designed to make regional, inter-operator travel more convenient. New fare arrangements were initiated with MUNI, Sauffrans, AC Transit, BART and local bus operators in Sonoma County.



## Ferry Division

## Bay to Breakers Service

The Golden Gate Ferry Division also experienced an active year. For the first time, the Ferry Division provided service from the Larkspur Terminal to the start of the 1992 Bay to Breakers race in San Francisco. The service was so popular that the Ferry Division plans on providing two vessels for next year's race.

## Sausalito Schedule Adjusted

Two morning daily commute trips for the M.V. Golden Gate, the District's original ferry which began transhay service to San Francisco from Sausalito in 1970, were adjusted at the request of many of the regular passengers. The new trip departure times from Sausalito ar 7:05 a.m. and 8:15 a.m. The new times better serve patrons whose work day begins at 9:00 a.m. The changes were implemented for a three-month trial period. After evaluation and discussion with passengers, Ferry Division staff recommended the schedule change be made permanent. The Board of Directors concurred and approved the change.



## Ongoing Ecological Studies

A four-year study, referred to as the "Corte Madera Ecological Reserve Erosion Study," continued this year toward its planned completion in early 1993. The study began in 1989 under the direction of the District's Engineering staff. The study was undertaken to better monitor the potential impacts of Larkspur vessels on erosion in the Corte Madera Ecological Reserve located south of the Larkspur Ferry Terminal. It is a condition of the dredging permit, in response to input from the U.S. Fish and Wildlife Service, that was issued to the District by the U.S. Army Corps of Engineers.

## Progressive Maintenance Program

Both the M.S. Marin and the M.S. San Francisco received routine overhaul of their main engines. The overhaul was part of the District's progressive maintenance program which strives to maximize efficiency and maintain high quality performance of its vessels.

## Jazz on the Bay/ Lunch for the Office Bunch

FY 1991/92 marked the kick-off of the eighth annual "Jazz on the Bay" concerts and the "Lunch for the Office Bunch," two very successful events offered by the Marketing Department for ferry patrons during the summer season.

## Cathodic Protection

This year the Engineering Department, in coordination with the Ferry Division, awarded a contract for the cathodic protection of the Larkspur Ferry Terminal substructures. Cathodic protection serves to prevent electrolysis caused by stray electrical currents, from deteriorating the steel pillings in the substructures of the Terminal.

In recognition of another successful year, we are proud to present some of the people who make it all happen by including the Employees of the Month and Employee of the Year in the following pages.

Carney J. Campion

General Manager

Above left: Golden Gate Transit continues bus replacement program

Above right: Golden Gate Larkspur Ferry

## BRIDGE

August 1991



Michael Perkins Apprentice Bridge Painter





Cesar Castillo Bridge Officer

October 1991



Betty Asberry Bridge Officer

November 1991



Daniel Brown Bridge Sergeant

April 1992



Robert Gregonis Bridge Painter

## May 1992



Margo Schueler Associate Civil Engineer

## DISTRICT

July 1991



William Whidden District Services Aide

FERRY



Pauline Dougherty Deckhand

January 1992



Marlene van Galen Assistant to District Secretary

February 1992



Adelaida Santiago Administrative Secretary, GM's Office

March 1992



Ronald Busby Ticket Agent

June 1992



Virgil Roberts Operations Superintendent

## WHO MAKE IT HAPPEN...EMPLOYEES OF THE MONTH

## 1991 Employee of the Year



PETE WILSON

## BUS

July 1991



Gwendolyn Johnson Transportation Supervisor

August 1991



Mark Malarin **Bus Operator** 

September 1991



Billy Johnson Storekeeper

October 1991



Phillip Chapman **Bus Operator** 

November 1991



Thomas Hawkins Building Maintenance Mechanic

December 1991



Bill Casella Building Maintenance Mechanic

January 1992



Helen Haas Transportation Supervisor

February 1992



Barbara Corzine Public Information Clerk

March 1992



**Donald Phelps Bus Operator** 

April 1992



Georgia Potts Dispatcher

April 1992



Warren Potts Scheduling Superintendent

May 1992



Jack Sudduth Public Information Clerk





Sonia Pedlar Office Specialist





WALLACE, MAH & LOUIE CERTIFIED PUBLIC ACCOUNTANTS

50 Fremont Street San Francisco, California 94105-2230 Telephone: (415) 393-4300 One Embarcadero Center, Suite 610 San Francisco, California 94111 (415) 981-1111

## INDEPENDENT AUDITORS' REPORT

The Board of Directors of the Golden Gate Bridge, Highway and Transportation District:

We have audited the accompanying statements of financial position of the Golden Gate Bridge, Highway and Transportation District (the District) as of June 30, 1992 and 1991, and the related statements of revenues and expenses, of equity and of cash flows for the years then ended. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the District at June 30, 1992 and 1991, and the results of its operations and its cash flows for the years then ended in conformity with generally accepted accounting principles.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplemental schedules of revenues and expenses by division for the years ended June 30, 1992 and 1991 on page 17 are presented for the purpose of additional analysis and are not a required part of the basic financial statements. These supplemental schedules are the responsibility of the management of the District. Such supplemental schedules have been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, are fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole.

Deloutte + Touche

Wallace, Mah + Lovie

October 2, 1992

Deloitte Touche Tohmatsu International

## STATEMENTS OF EQUITY FOR THE YEARS ENDED JUNE 30, 1992 AND 1991 (In thousands)

	DISTRICT EQUITY	CAPITAL GRANT EQUITY (Notes 4 and 5)	FRIENDS OF THE GOLDEN GATE BRIDGE (Note 12)	TOTAL EQUITY
BALANCE, JUNE 30, 1990	\$79,446	\$125,775	\$(655)	\$204,566
EXCESS OF REVENUES TRANSFERRED TO EQUITY	651		116	767
AMORTIZATION OF CAPITAL GRANTS		(6,170)		(6,170)
CAPITAL GRANTS: Bus Ferty	_	2,041 	_	2,041 
BALANCE, JUNE 30, 1991	80,097	122,356	(539)	201,914
EXCESS OF REVENUES TRANSFERRED TO EQUITY	12,832		113	12,945
AMORTIZATION OF CAPITAL GRANTS		(6,910)		(6,910)
CAPITAL GRANTS: Bus Ferry		17,622 182		17,622 182
CAPITAL GRANT EQUITY ADJUSTMENTS Bus Ferry Bridge		417 468 (270)	_	417 468 (270)
BALANCE, JUNE 30, 1992	\$92,929	\$133,865	\$(426)	\$226,368

See notes to financial statements.

## STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 1992 AND 1991 (In thousands)

	<u>1992</u>	1991
CASH FLOWS FROM OPERATING ACTIVITIES: Operating loss	\$ (7,217)	\$(17,674)
Adjustments to reconcile operating loss to net	Ψ (7,217)	J(17,074)
cash provided (used) by operating activities:		
Depreciation and amortization	9,701	8,989
Effect of changes in: Accounts receivable	(749)	105
Maintenance inventory and supplies	(135)	(210)
Prepaid expenses	46	(149)
Trade accounts payable	614	32
Self-insurance liabilities Other payables	490 1,759	3,280
Accrued compensated absences	1,759	2,096 (240)
Net cash provided (used) by operating activities	_ 5,563	(3,771)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Operating grants received	11,898	10,382
Proceeds from claim against contractor	2,750	10,502
Loans payable to bank:	,	
Repayments	(102)	(141)
Interest paid on loans  Net cash provided by noncapital financing activities	<u>(15)</u> 14,531	<u>(23)</u> _10,218
Net eash provided by honcapital financing activities	_14,331	_10,216
CASH FLOWS FROM CAPITAL AND RELATED		
FINANCING ACTIVITIES:	10.026	2.510
Capital grants received Property additions:	18,836	2,510
Bridge	(2,540)	(2,935)
Bus	(18,796)	(3,269)
Ferry	(356)	(1,031)
Gain (loss) on property disposals	79	(318)
Net cash used by capital and related financing activities	<u>(2,777</u> )	_(5,043)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Net sales (purchases) of investment securities	(12,779)	4,695
Interest and dividends	1,300	1,334 _(1,322)
Deferred compensation plan assets - increase  Net cash provided (used) by investing activities	<u>(1,438)</u> <u>(12,917)</u>	4,707
ret easi provided (used) by investing activities	(12,711)	_ 4,707
NET INCREASE IN CASH AND EQUIVALENTS	4,400	6,111
CASH AND EQUIVALENTS, BEGINNING OF YEAR	_17,308	11,197
CASH AND EQUIVALENTS, END OF YEAR	\$ 21,708	\$ 17,308
See notes to financial statements.		

See notes to financial statements.

## NOTES TO FINANCIAL STATEMENTS

## 1. ORGANIZATION

The Golden Gate Bridge, Highway and Transportation District (the District) is a political subdivision of the State of California created by the legislature in 1923 and subject to regulation under the Bridge and Highway District Act, as amended. The District is not subject to income tax. The disbursement of funds received by the District is controlled by statute and by provisions of various grant contracts entered into with the United States government, the State of California, and certain counties within the District.

Friends of the Golden Gate Bridge (FGGB) was incorporated in 1985 as a nonprofit public benefit corporation to establish a transportation museum related to the Golden Gate Bridge and nearby transportation facilities and to provide for historical recognition of the Bridge, including sponsorship of the May 1987 fiftieth anniversary commemoration of the opening of the Golden Gate Bridge. The District has significant control over the activities of FGGB through appointment of a majority of FGGB's Board of Trustees and approval of FGGB's major policies, plans, programs, budgets, and expenditures; however, FGGB is a separate legal entity whose obligations (except as described in Note 12) are not obligations of the District.

#### 2. SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The accompanying financial statements include the combined financial activities of the District and FGGB.

<u>Basis of Accounting</u> - The accrual basis of accounting is utilized by the District and FGGB. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

<u>Cash Equivalents</u> - The District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents (see Note 3).

Investments are stated at cost which approximates current market value (see Note 3).

Deferred compensation plan assets are stated at current market value.

<u>Property, plant and equipment</u> is recorded at cost; related capital grants are recorded as capital grant equity. Depreciation based on the cost of property acquired with capital grants is included in expense; a credit reflecting amortization of the related capital grants is included in the excess of revenues transferred to equity. Major additions and replacements are capitalized. Maintenance, repairs, and additions of a minor nature are expensed as incurred.

The costs of acquisition and construction of equipment and facilities are recorded in construction in progress until such assets are completed and placed in service, at which time the District commences recording depreciation expense and amortization of capital grants.

Depreciation is calculated using the straight-line method over the following estimated useful lives:

- · Bridge structural components 100 years
- · Bridge buildings, toll plaza structure, deck and approach roadways and sidewalks 50 years
- Bridge roadway lighting, toll collection, and other equipment 3 to 20 years
- · Buses 12 years
- · Ferry boats 40 years
- Other transit property 5 to 40 years

Operating assistance grants are recorded as revenue upon approval by the grantor agencies.

Pension Plans - The District participates in several pension plans covering all employees. Certain union members are covered under single employer or multiemployer plans while other union and nonunion employees participate in the State of California's Public Employees' Retirement System. Pension contributions are based on rates established by negotiated labor contracts or by the actual plans. The District's policy is to fund pension costs as accrued (see Note 8).

<u>Compensated Absences</u> - Accumulated vacation and vested sick leave are recorded as an expense and liability as the benefits accrue to employees. Sick leave vests at a rate of one-half of total sick days earned.

<u>Postretirement Health Care Benefits</u> - The District provides postretirement health care benefits to certain employees and their dependents. The District recognizes the expense for such costs on a pay-as-you-go basis (see Note 9).

## 3. CASH AND INVESTMENTS

The District maintains cash and investments that are available for general use (subject to prior Board designations, see Note 13).

Cash and Deposits - At June 30, 1992 (and 1991), the District's cash on hand was \$329,000 (1991, \$379,000), and the carrying amount of the District's cash deposits was \$3,082,000 (1991, \$2,496,000). The corresponding bank deposits were \$3,431,000 (1991, \$2,869,000), of which \$128,600 (1991, \$122,000) was insured by federal depository insurance or collateralized by securities held by the District's agent in the District's name and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name.

Cash equivalents include time certificates of deposit of \$1,500,000 (1991, \$3,000,000), of which \$100,000 (1991, \$200,000) was insured by federal depository insurance and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name. Deferred compensation plan assets include certificates of deposit of \$8,733,000 (1991, \$8,220,000), all of which were federally insured.

<u>Investments</u> - Statutes authorize the District to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, reverse repurchase agreements, and the state treasurer's investment pool. The District entered into no reverse repurchase agreements during the years ended June 30, 1992 and 1991.

The District's investments are categorized below (in thousands) to give an indication of the credit risk assumed by the District at June 30, 1992 and 1991. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer, or by its trust department or agent, but not in the District's name. The District had no Category 2 or 3 investments at June 30, 1992 or 1991.

	1992		1991			
	Category 1	Carrying Amount	Market <u>Value</u>	Category 1	Carrying Amount	Market Value
U.S. Treasury Notes	\$10,363	\$10,363	\$10,606	61.240	0.1.240	0.1.244
Corporate commercial paper Bankers' acceptances	3,412	3,412	3,430	\$1,240 	\$ 1,240 	\$ 1,244 
Total	\$13,775	13,775	14,036	\$1,433	1,433	1,438
Cash on hand		329	329		379	379
Demand deposits		3,082	3,082		2,496	2,496
Certificates of deposit		11,033	11,033		11,220	11,220
Mutual funds		1,472	1,472		546	546
Investment in state treasurer's investment pool		15,000	15,000		10,000	10,000
Total		\$44,691	\$44,952		\$26,074	\$26,079
Reported as: Cash and equivalents Investments Deferred compensation plan		\$21,708 12,779			\$17,308	
assets		10,204			8,766	
Total		\$44,691			\$26,074	

#### 4. BRIDGE IMPROVEMENT GRANTS

The District has grant contracts with the State of California Department of Transportation (Caltrans) through which it receives Federal Highway Assistance funding for approximately 80% of the costs incurred to make certain structural and other improvements. The total cumulative costs of these projects is estimated to be \$82 million. These grants, less related amortization, are included in capital grant equity and are summarized at June 30, 1992 as follows (in thousands):

	Project Costs Incurred	Grants Received
Cumulative - prior years	\$82,116	\$59,720
Less: Grants amortized - cumulative Other - capital grant equity adjustment	_	(7,930) (270)
Total	\$82,116	\$51,520

The capital grant equity adjustment represents a reclassification of Bridge capital grant equity that should have been originally recorded in this manner.

## 5. TRANSIT CAPITAL GRANTS

The District has received grants from the U.S. Department of Transportation which provide federal financing primarily for the acquisition of buses, the construction of terminals and ferry boats, and the purchase of railroad right-of-ways. The District also receives grants under State Transit Assistance programs primarily for the acquisition of buses and related facilities. These grants, less related amortization, are included in capital grant equity and are summarized at June 30, 1992 as follows (in thousands):

	Bus <u>Division</u>	Ferry Division
Total approved project cost	\$131,861	\$47,708
Total approved capital grants Less grants received or receivable	\$119,853 (97,158)	\$36,855 (36,054)
Remaining grants available	\$ 22,695	\$ 801
Grants credited to capital grant equity: Total, July 1, 1991 Additions in 1992:	\$ 77,895	\$35,903
U.S. Department of Transportation State Transit Assistance	13,610 4,012 417	160 22 468
Other - capital grant equity adjustments Total, June 30, 1992 Less grants amortized - cumulative	95,934 (34,388)	36,553 (15,754)
Net grants in capital grant equity	\$ 61,546	\$20,799

Expenditures of transit capital grants are subject to final review by the grantor agencies. At June 30, 1992, capital grants of approximately \$156,708,000 have been reviewed. The District anticipates that the unreviewed expenditures (approximately \$18,690,000 as of June 30, 1992) will be approved in full.

The capital grant equity adjustments represent reclassifications of bus and ferry division expenditures that should have originally been recorded as bus and ferry division capital grant equity.

#### 6. STATE AND LOCAL OPERATING ASSISTANCE

The District receives operating assistance from various state and local sources. Transportation Development Act funds are received from Sonoma and Marin counties to meet, in part, the District's operating requirements based on annual claims filed by the District and approved by the Metropolitan Transportation Commission (MTC). The District also receives Marin County Transit local funds and minor amounts of assistance from other state agencies. The District was also allocated funds by the State of California's Office of Emergency Services as partial reimbursement of costs associated with additional transit service provided following the October 17, 1989 Loma Prieta earthquake. Operating assistance is summarized as follows for the years ended June 30, 1992 and 1991 (in thousands):

	<u>1992</u>	1991
Transportation Development Act Marin County Transit local funds	\$ 9,606 600	\$8,616 600
CalTrans Disaster Assistance	141	128 300
Total	\$10,347	\$9,644

## 7. FEDERAL OPERATING ASSISTANCE

The District was allocated \$1,541,000 and \$1,634,000 of federal operating assistance for the years ended June 30, 1992 and 1991, respectively. These funds are distributed to the District by the Federal Transit Administration after approval by MTC. The 1992 funds are subject to final review and the District anticipates that they will be approved in full.

#### 8. PENSION PLANS

#### PUBLIC EMPLOYEES' RETIREMENT FUND

<u>Plan Description</u> - All permanent District employees (except bus and ferry operators and deckhands) are eligible to participate in the Public Employees' Retirement Fund (the Fund) of the State of California's Public Employees' Retirement System. The Fund is an agent multiple-employer defined benefit retirement plan that acts as a common investment and administrative agent for various local and state governmental agencies within the State of California. The Fund provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation. Employees vest after five years of service and may receive retirement benefits commencing at age 50. These benefit provisions and all other requirements are established by state statute.

The District did not make a contribution to the Fund for its employer portion for the years ended June 30, 1992 and 1991, since there were assets in excess of pension benefit obligation for covered employees. In lieu of salary increases and for employees who agreed to salary reductions in certain prior years, the District agreed to pay the 7% employee contribution for administrative employees and a majority of union employees covered by the Fund. In total, the District contributed to the Fund 5.62% and 5.68% of payroll for covered employees for the years ended June 30, 1992 and 1991, respectively. The District's covered payroll for employees participating in the Fund was \$21,502,000 and \$20,299,000 for the years ended June 30, 1992 and 1991.

Funding Status and Progress - The "pension benefit obligation" is determined for each participating employer by the Fund's actuary and is a standardized disclosure measure that results from applying actuarial assumptions to estimate the present value of pension benefits, adjusted for the effects of projected salary increases and step rate benefits, to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of the District's portion of the Fund to which contributions are made on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used.

The pension benefit obligation was computed as part of an actuarial valuation performed as of June 30, 1991, the latest available valuation. The significant actuarial assumptions used in the 1991 valuation to compute the pension benefit obligation were an assumed rate of return on investment assets of 8.75%, annual payroll increases of 5.25% attributable to inflation and 1.75% attributable to merit or seniority, and no postretirement benefit increases.

The funding status applicable to the District's employee group at June 30, 1991 is as follows (in thousands):

Pension	henef	it ok	slio	ation:

t clision benefit obligation.	
Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	\$22,336
Current employees:	
Accumulated employee contributions and allocated	
investment earnings	17,436
Employer-financed, vested	17,765
Employer-financed, nonvested	433
Total pension benefit obligation	57,970
Net assets available for benefits, at cost (total market value, June 30, 1991, \$67,226)	60,618
Net assets in excess of pension benefit obligation	\$ 2,648

The pension benefit obligation decreased \$1,828,000 and increased \$1,396,000 during the years ended June 30, 1991 and 1990, respectively, due to changes in noneconomic actuarial assumptions (such as mortality rates, withdrawal rates, retirement ages and disability rates).

Actuarially Determined Contributions Required and Contributions Made - The funding policy of the Fund provides for actuarially determined periodic contributions by the District at rates such that sufficient assets will be available to pay Fund benefits when due. The District's contribution to the Fund for the years ended June 30, 1992 and 1991 were made in accordance with the actuarially determined requirements computed as of June 30, 1991 and 1990, respectively. The total pension expense and funded contribution was \$1,208,000 for the year ended June 30, 1992, which consisted solely of normal cost (5.62% of current covered payroll). The total pension expense and funded contribution was \$1,155,000 for the year ended June 30, 1991, which consisted solely of normal cost (5.68% of current covered payroll).

The contribution rate for normal cost is determined using the entry-age normal actuarial cost method, a projected benefit cost method. This method takes into account those benefits that are expected to be earned in the future as well as those already accrued. The Fund also uses the level percentage of payroll method to amortize any unfunded actuarial liability over an eleven-year period.

Significant actuarial assumptions used in the 1991 valuation to compute the actuarially determined contribution requirement are the same as those used to compute the pension benefit obligation as described above.

<u>Historical Trend Information</u> - Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information for the Fund prior to 1987 and for 1992 is unavailable.

For the District's share of the Fund, trend information for the five years ended June 30, 1991 follows (dollars in thousands):

	1991	1990	1989	<u>1988</u>	<u>1987</u>
Net assets available for benefits, at cost Pension benefit obligation Net assets available for benefits	\$60,618 \$57,970	\$56,793 \$54,830	\$50,529 \$49,068	\$44,266 \$45,500	\$38,965 \$39,937
as a percentage of pension benefit obligation	105%	104%	103%	97%	98%
Net assets in excess of pension benefit obligation	\$2,648	\$1,963	\$1,461		
Unfunded pension benefit obligation Annual covered payroll Net assets in excess of pension benefit obligation as a	\$20,299	\$19,520	\$18,524	\$1,234 \$17,675	\$972 \$17,209
percentage of annual covered payroll Unfunded pension benefit	13%	10%	8%		
obligation as a percentage of annual covered payroll District contribution as a				7%	6%
percentage of annual covered payroll	6%	6%	13%	14%	15%

## GOLDEN GATE TRANSIT - AMALGAMATED RETIREMENT PLAN

Plan Description - The District's bus operators participate in the Golden Gate Transit - Amalgamated Retirement Plan (Amalgamated), a defined benefit pension plan funded by the District and administered by a Board of Tustees consisting of District and union representatives. This plan provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation. Employees may receive normal retirement benefits based on a predetermined formula. These benefit provisions and all other requirements are established through collective bargaining.

The District contributed to Amalgamated 15.16% of payroll for covered employees for the years ended June 30, 1992 and 1991. The District's covered payroll for employees participating in Amalgamated was \$12,533,000 and \$11,011,000 for the years ended June 30, 1992 and 1991, respectively.

Funding Status and Progress - Actuarial data as of June 30, 1992, including the District's actuarial present value of future benefits discussed below, has not been prepared by actuaries in accordance with Governmental Accounting Standards Board Statement No. 5, "Disclosure of Pension Information by Public Employee Retirement Systems and State and Local Governmental Employers" (GASB No. 5). These disclosures are based on actuarial data prepared in accordance with requirements in effect prior to GASB No. 5, and District management believes such actuarial data provides a fair representation of the District's funding status and progress. The next actuarial valuation is scheduled for December 31, 1993.

The actuarial present value of future benefits for Amalgamated is determined by Amalgamated's actuary and is that amount which results from applying actuarial assumptions to adjust future benefits (to be earned in the future as well as those already accrued) to reflect the time value of money and the probability of payment between the valuation date and expected date of payment.

The actuarial present value of future benefits was computed as part of an actuarial valuation performed as of December 31, 1991, the latest available. The significant actuarial assumptions used in the 1991 valuation to compute the present value of future benefits were an assumed rate of return on investment assets of 8% and annual payroll increases of 6.0%.

The funding status at December 31, 1991 follows (in thousands):

Actuarial present value of future benefits	\$37,289
Actuarial assets available for benefits, at average of cost and market (total market value, \$52,305)	45,898
Net assets in excess of pension benefit obligation	\$ 8,609

Actuarially Determined Contributions Required and Contributions Made - The District's contributions to Amalgamated for the years ended June 30, 1992 and 1991 were made in accordance with the actuarially determined requirements computed as of December 31, 1991 and December 31, 1989, respectively. The total pension expense and funded contribution were \$1,901,000 and \$1,670,000 for the years ended June 30, 1992 and 1991, respectively, which consisted solely of normal cost (15.16% of current covered payroll).

## OTHER RETIREMENT PLANS

The District's ferry operators and deckhands participate in either the Inlandboatmen's Union of the Pacific National Pension Plan (Inlandboatmen's) or the MEBA Towboat Operators Pension Trust (MEBA). Inlandboatmen's and MEBA are union-administered multiemployer plans in which the District is a participant. Comparable information, on the District's portion of such plans, is not available. The unfunded liability as of the most recent actuarial valuations was \$20,944,000 at July 1, 1991 for the Inlandboatmen's and \$203,900 at December 1, 1990 for the MEBA. Pension expense for these plans was \$201,000 and \$201,000 for the years ended June 30, 1992 and 1991, respectively.

#### 9. POSTRETIREMENT HEALTH CARE BENEFITS

In addition to the pension benefits described in Note 8, the District provides postretirement health care benefits in accordance with a Board of Directors' policy. The benefits are provided to all employees who retire from the District on or after attaining age 55 with at least 10 years of service. For those employees age 55 with at least 15 years of service, survivor and dependent care benefits are also received. If the employee began employment at the District prior to January 1, 1983, the benefits are provided on or after attaining age 50 with at least 5 years of service. Currently 321 retirees meet those eligibility requirements. The District pays 100% of medical, dental and hospitalization costs incurred by pre-Medicare retirees and their dependents with the exception of \$32 per month paid by beneficiaries. The District also supplements Medicare payments for retirees and their dependents eligible for Medicare. Expenditures for postretirement health care benefits are recognized on a pay as you go basis. Postretirement health care benefits expense was \$1,789,800 and \$1,809,000 for the years ended June 30, 1992 and 1991, respectively.

#### 10. DEFERRED COMPENSATION PLAN

The District offers its employees a deferred compensation plan, adopted under Internal Revenue Code Section 457(b), which provides for the deferral of a portion of participating employees' compensation until retirement, termination, or certain other covered events. As required by IRC §457(b), plan assets remain the property of the District until paid or made available to participants, subject only to the District's general creditors. Plan assets are held by an administrator in a segregated fund and are invested primarily in certificates of deposit. Benefits due under the plan are fully funded.

#### 11. COMMITMENTS AND CONTINGENCIES

Insured and Uninsured Risks - There are claims and litigation pending which are considered normal to the District's operation of the bridge and transit systems. In general, the District is insured for risks where coverage is available and considered to be cost-effective. The District is self-insured for public liability risk for bridge and bus divisions. Workers' compensation coverage has a deductible of \$300,000 for each occurrence. Provision has been made in the financial statements for estimated losses under the deductible limits of insurance policies and for self-insured losses. Total self-insurance liabilities included in the statements of financial position were \$9,445,000 and \$8,955,000 at June 30, 1992 and 1991, respectively.

<u>Commitments</u> - At June 30, 1992, the District had commitments of approximately \$590,000 for bridge-related projects and approximately \$264,000 for transit equipment and other projects.

## 12. FRIENDS OF THE GOLDEN GATE BRIDGE

The condensed financial position of FGGB included in the financial statements at June 30, 1992 and 1991 is as follows (in thousands):

	<u>1992</u>	<u>1991</u>
Assets: Cash Accounts receivable Deposits Total Liabilities:	\$ 9 1 <u>51</u> <u>61</u>	\$ 2 11 <u>38</u> <u>51</u>
Accounts payable and accrued liabilities Advances from District Loan payable to Bank (principal and interest at reference	1 397	1 397
rate less 1% payable quarterly, due April 1993) Total	<u>89</u> <u>487</u>	
FGGB fund deficit	\$(426)	<u>\$(539)</u>

The District has approved a limited guarantee of FGGB's bank loan to the extent of the District's fund balance designated for the Museum Fund, which is also funded by the net revenues of the gift center and visitors' parking lot, up to the outstanding loan balance; such guarantee does not extend to the District's toll, operating, and other revenues. At June 30, 1992 and 1991, the District had advanced \$397,000 to FGGB under this guarantee.

## 13. DESIGNATION OF DISTRICT FUNDS

The Board of Directors has designated portions of the District's available funds (excluding funds of FGGB) for replacement of the bridge deck and transit equipment and for other anticipated expenditures or possible emergencies.

	1992	<u>1991</u>
Schedule of Available District Funds		
District net current assets	\$28,653	\$13,840
Add (deduct): Accrued compensated absences Maintenance inventories and supplies Prepaid expenses	4,708 (2,133) _(429)	3,647 (1,998) _(475)
Total	\$30,799	\$15,014
Schedule of District Designated and Nondesignated Funds		
District designated funds:		
Bridge capital improvements	\$ 7,940	
Bridge safety improvements		\$ 490
Insurance claims	5,372	3,753
Replacement of buses and ferry boats		3,412
Emergencies	5,000	2,548
Operations	2,000	2,000
Ferry capital projects	1,880	
Museum fund	1,323	1,043
Bus capital projects	923	
Ferry dredging		900
Power cable replacement		700
Medical containment	196	
District capital projects	126	
NWPRR capital project	75	
Transit center		104
Total District designated funds	24,835	14,950
Total nondesignated funds	_5,964	64
Total	\$30,799	\$15,014

## 14. ALLOCATION OF DISTRICT DIVISION EXPENSE

For the years ended June 30, 1992 and 1991, District Division expense has been allocated to the operating divisions by resolution of the Board of Directors as follows (in thousands):

	1992	<u>1991</u>
Bridge Bus Ferry	\$4,018 3,606 1,061	\$3,717 3,407 <u>1,089</u>
Total	\$8,685	\$8,213

SUPPLEMENTAL SCHEDULES OF REVENUES AND EXPENSES BY DIVISION FOR THE YEARS ENDED JUNE 30, 1992 AND 1991 (In thousands)

FRIENDS OF THE GOLDEN GATEBRIDGE 1992 1991	\$139		I	4	139		(23)	1	(23)	116	4	\$116
FRIENDS OF THE OLDEN GAT BRIDGE	\$128		ŀ	4	128		<u>-</u> (15)	-	(15)	113	1	\$113
FERRY GC DIVISION	\$ 3,430	11,866	1,895	13,761	(10,331)	1,550	329 1,879	(37)	1,842	(8,489)	1,187	\$(7,302)
FEI DIV) 1992	\$ 3,427	8,795	2,160	10,955	(7,528)	1,674	300 1,974	3	1,977	(5,551)	1,279	\$(4,272)
DN CLUB BUS 1992 1991	\$ 727	1,026		1,026	(299)		-		1 .	(299)	4	\$ (299)
ION CLUF	\$ 803	1,252	-	1,252	(449)		-		1	(449)	-	\$ (449)
BUS DIVISION	\$ 11,703	31,355	6,940	38,295	(26,592)	7,966	9,271	(57)	9,214	(17,378)	3,784	\$(13,594)
1 1992	\$ 12,449	36,327	7,586	43,913	(31,464)	8,532	9,773	83	9,856	(21,608)	4,440	\$(17,168)
BRIDGE DIVISION 992 1991	\$40,224	13,595	7,220	20,815	19,409	128	1,334	(224)	1,238	20,647	1,199	\$21,846
BRI DIV 1992	\$54,365	14,998	7,271	22,269	32,096	141	1,300	0	1,434	33,530	1,191	\$34,721
TOTAL 992 1991	\$56,223	57,842	16,055	73,897	(17,674)	9,644	11,278 11,334 (23)	(318)	12,271	(5,403)	6,170	\$ 767
TO'	\$71,172	61,372	17,017	78,389	(7,217)	10,347	1,541 11,888 1,300 (15)	79	13,252	6,035	6,910	\$12,945
	OPERATING REVENUES	OPERATING EXPENSES: Transportation and administrative	Repairs and maintenance	Total operating expenses	OPERATING INCOME (LOSS)	NONOPERATING REVENUES (EXPENSES): Operating assistance: State and local	Federal Total operating assistance Investment income Interest expense Gain (loss) on disnosal	of property, plant and equipment	(expenses)	EXCESS OF REVENUES OVER (UNDER) EXPENSES	AMORTIZATION OF CAPITAL GRANTS	EXCESS OF REVENUES (EXPENSES) TRANSFERRED TO EQUITY

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## OFFICERS, MANAGERS & DEPARTMENT HEADS



Gene P. Rexrode Secretary of the District



John J. Quigley Auditor-Controller



Carney J. Campion General Manager



Daniel E. Mohn District Engineer



David J. Miller Attorney



Robert A. Warren Bridge Division Manager



Wayne T. Diggs Bus Division Manager



Eric A. Robinson Ferry Division Manager



Tressa P. Breslin Personnel Director



Mary C. Currie Public Information Officer



Candace A. Gonzalez
Affirmative Action /
Small Business Compliance Officer



Jerome M. Kuykendall Director of Planning and Policy Analysis



Linda J. Mitchell Marketing Director



Lori A. Murray Acting District Services Director



James S. O'Hare Information Systems Director



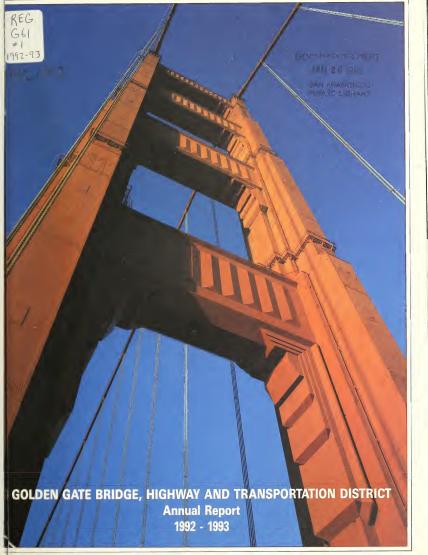
William B. Rumford Chief of Security











As the Golden Gate Bridge has come to be a world-renowned landmark and symbol of the San Francisco Bay Area, so too have the Bridge towers come to symbolize the Bridge itself. Not only do the towers function as the principal structural elements which carry the rest of the Bridge, they also display the finely detailed art deco motif that makes the Bridge so distinct. In each tower, the collaboration of Chief Engineer Joseph Strauss and Consulting Architects Irving and Gertrude Morrow has yielded an elegantly functional design which is the embodiment of the world's best-known bridge.

JAN 26 1995

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he mission of the Golden Gate Bridge, Highway & Transportation District is to provide a safe, efficient, reliable means for the movement of people, goods, and services within the Highway 101, Golden Gate Corridor, In carrying out this mission the District operates and maintains the Golden Gate Bridge in a structurally sound condition, provides public transit services including bus and ferry systems, and carries out its activities in a costeffective, fiscally responsible manner. Further, the District recognizes its responsibility to work as a partner with federal, state, regional, and local governments and agencies to best meet the transportation needs of the people, communities, and businesses of San Francisco and the North Bay areas. The District contributes to the protection of the environment by working with other public agencies in providing attractive, efficient regional public transit services as an alternate to the automobile, and encouraging the use of such services.

For fifty-six years the Golden Gate Bridge District has been successful in fulfilling its mission: maintaining and operating an historic, man-made wonder of the world — the magnificent Bridge spanning the Golden Gate at the entrance to San Francisco Bay. This ambitious mission was expanded in 1969 by the California State Legislature to encompass an equally important vision set forth by the people of San Francisco and the North Bay, to include what many today consider an even greater challenge: providing efficient, cost-effective public transportation in the Hidnay 101 Corridor.

With the mandate from the California State Legislature to enter the transit business, the District planned, developed, and implemented what is today a nationally renowned bus and ferry system. The District is also unique among Bay Area transit poperations because it provides transit services without support from dedicated local sales tax or general funds. As the District does not have thauthority to levy taxes, the use of surplus Bridge toll revenue is the only available local means the District has to support the District's transbay transit services. Presently, Golden Gate Transit bus and ferry operations are funded approximately 45 percent by Golden Gate Bridge tolls and 33 percent by transit fares. The remainder is met by federal and state subsidies.

Since 1971, approximately \$260 million in Bridge tolls have been spent to support operation of the Golden Gate Transit bus and ferry system. As a result of the District's entry into the public transportation field, traffic growth on the Golden Gate Bridge has been held to levels that existed in the early 1970's. Prior to the implementation of bus and ferry services, approximately 30,000 North Bay commuters were traveling across the Golden Gate Bridge each morning in 20,000 vehicles. Currently, the number of North Bay commuters to San Francisco is approximately 38,000 persons, while vehicle traffic has grown to only 22,000.

In addition to providing public transit service across the Golden Gate Bridge, several nationally recognized operational techniques are used to enhance the flow of traffic. In 1963, reversible lanes were initiated, greatly aiding the flow of traffic on the Bridge during heavy commute and tourist travel periods. A one-way toll collection system was inaugurated in 1968. The Golden Gate Bridge was the first major bridge to use this technique and it proved so successful it has been instituted on bridges throughout the world. In April 1976, the District initiated toll-free passage on the Golden Gate Bridge for vehicles with three or more occupants during peak traffic hours. Free carpool hours are presently 5:00 a.m. to 9:00 p.m. and 4:00 p.m. to 6:00 p.m.





# BOARD OF DIRECTORS



Robert McDonnell First Vice President



James L. Harberson President



John E. Fraser Second Vice President



Angela Alioto San Francisco



C. Paul Bettini Marin County



Albert J. Boro Marin County



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Terence Hallinan San Francisco



Willie B. Kennedy San Francisco



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Bill Maher San Francisco



Maureen Middlebrook Sonoma County



John J. Moylan San Francisco



Bob Ross San Francisco



Virginia H. Simms Napa County



Brian M. Sobel Sonoma County

# SUMMARY OF THE FISCAL YEAR



The Golden Gate Bridge, Highway & Transportation District herein presents its Annual Report for Fiscal Year 1992/93. A statistical overview of the District's operations is shown in the table below. Subsequent pages contain the President's Message, the General Manager's Report and Annual Financial Statements.

	1993	(in thousands)
GOLDEN GATE BRIDGE		
Total Vehicle Crossings	40,860	41,445
GOLDEN GATE TRANSIT		
Bus Passengers	9,087	9,185
Ferry Passengers	1,466	1,524
Club Bus Riders	228	261
FINANCIAL SUMMARY		
Operating Revenues	\$73,651	\$71,172
Operating Expenses	79,833	78,389
Operating Loss	(6,182)	(7,217)
Non-Operating Revenues	12,743	13,252
Excess of Revenues Over Expenses	\$6,561	6,035
Amortization of Capital Grants	\$7,552	\$6,910
Excess of Revenues Transferred to Equity	\$14,113	\$12,945



Looking toward FY 1993/94, this District is one of the few public agencies in the San Francisco Bay Area with a balanced budget. This was achieved without changing the Bridge toll structure or significantly impacting service levels.

However, arriving at the FY 1993/94 balanced budget required pursuit of a thorough, methodical decision-making process.

Each spring, when the Board looks toward the next fiscal year to determine a budget, it looks first at five- and nine-year fiscal projections. During the FY 1993/94 budget process, projections showed a \$31.5 million shortfall expected by FY 1993/98. Rather than waiting for the deficit to "hit," the Board made intensive efforts to reduce it by conducting an extensive public review of cost-containing and revenue-enhancing measures. Systematically, the Board identified options to bring future budgets into balance.

By the close of FY 1992/93, the Board succeeded in reducing the projected five-year short-fall from \$31.5 million to \$7.3 million. The Board also arrived at a balanced budget for FY 1993/94 which was \$2.5 million less than that of the previous year. Significant "belt-tightening" measures were implemented in all District divisions. Non-critical employment positions throughout the District were left unfilled. Bus Route 54 serving East Novato was converted into a more cost-effective shuttle service, while several inefficient bus trips on various routes were eliminated.

Looking toward the future, the Board seeks to ensure the continued operation of District services while simultaneously addressing the remaining \$7.3 million projected shortfall. New programs are

also proceeding, including the acquisition of the Northwestern Pacific Railroad right-of-way and improvements related to the American with Disabilities Act of 1990.

Another program of momentous regional significance is also moving ahead: the seismic retrofit of the historic Golden Gate Bridge. In 1990, the Board developed a funding plan for strengthening the Golden Gate Bridge to withstand a major earthquake. After an extensive public review process, the Five-Year Fare and Toll Program for FY 1991/92 to FY 1995/96 was adopted. The Program called for a Bridge toll increase to \$3.00 on July 1, 1991. It also offered a discount ticket book price of \$2.25 pc and 191, 1, 1992, and to \$2.67 on July 1, 1995. Additionally, it called for a 10 percent increase in bus and ferry transit fares which took effect on July 1, 1992.

Now, two years into the Five-Year Fare and Toll Program, the seismic retrofit project is on schedule and moving ahead. Final design will be completed in 1994 and construction is slated to last through 1998. The total estimated cost is \$133 million, with 20 percent funded by the Program, and 80 percent planned to come from federal funds. To date, \$15 million in District funds have been set aside, with an additional \$5 million to be set aside in each of the next three fiscal years.

District services remain at the highest levels of efficiency. With thoughtful planning and an eye toward the future, the District will continue to work with the citizens of Brancisco and the North Bay to meet and overcome the challenges that lie ahead.



## Additional Board Highlights

## Santa Rosa Facility Dedicated to Director Putnam

In August 1992, the District dedicated Golden Gate Transit's Santa Rosa Bus Facility in honor of Director Helen Putnam. Ms. Putnam served on the District Board from 1979 until her death in 1984, and led a life dedicated to community service. She began as a Petaluma school teacher, and rose to become a member of both the Petaluma Board of Education and the California School Board Association. She was Mayor of Petaluma, President of the League of California Cities, and a Member of the Sonoma County Board of Supervisors. Ms. Putnam is fondly remembered for her significant contribution to the community and the District.

### New Directors Join Board

In August 1992, San Rafael Mayor Al Boro was appointed as one of four Directors representing Marin County. Boro was first elected to the San Rafael City Council in 1987 and became mayor in 1991. He replaces Mill Valley Councilman Richard Sootswood. In January 1993, San Francisco Supervisor Terence Hallinan became one of nine Directors representing the City and County of San Francisco. Hallinan was elected to his first term on the San Francisco Board of Supervisors in 1988 and replaces Jim Gonzalez.

In February 1993, San Francisco Supervisor Angela Alioto became a member of the Board, replacing Tom Hsieh. Alioto currently serves as President of the San Francisco Board of Supervisors to which she was elected in 1988.

In March 1993, Brian M. Sobel became one of three representatives from Sonoma County. Sobel replaces former Petaluma City Councilman Jack W. Cavanagh, who served on the Bridge Board for eight years until his retirement in February 1993. Sobel has served on the Petaluma City Council for 7 years.

James L. Harberson President

A Company of the Comp

Present at the dedication of the Helen Putnam Transit Center are her friend Barbara McCorkel and former Director Cavanaugh, daugh ter and son-in-law Kate and Oliver McKenzie, and Directors Harberson and Bronkema.



A nearly full-sized model of a Marin approach tower was tested to assist designers in developing the final retrofit for the structure

The District's Advisory Committee on Accessible (ACA) has been instrumental in assisting the District in the successful development of the Joint Paratransit Plan, Self-Evaluation Plan, and Transition Plan. The ACA is comprised of dedicated community members representing a range of disabilities as well as seniors.

### Affirmative Action Program

At the close of the fiscal year, the District employed 873 full-time and 123 part-time, casual and temporary employees. Thirty-six percent of full-time employees are minority, twenty-five percent are female.

### Small Business Compliance Program

Contracts totalling \$21.4 million were awarded for professional services, construction, supplies, equipment, and other services. Fourteen percent of contract awards went to Disadvantaged Business Enterprises (DBES). DBEs are small business concerns at least fifty-one percent owned and controlled by socially and/or economically disadvantaged individuals. Twenty-one percent of \$1.3 million in contracts assisted by the Federal Transit Administration was awarded to DBEs. Twenty-two percent of \$11.2 million in contracts assisted by the Federal Highway Administration was awarded to DBEs.

## Bridge Division

## Final Design - Seismic Upgrade Project

In January 1993, the final design phase for the seismic retrofit program began. The design work is scheduled to be completed by December 1994, at a cost of \$11.6 million. This phase is being financed in part by a \$5.9 million federal grant through the Federal Highway Administration. Congress expressed recognition of the importance and urgency of the project by an appropriation of funds in the Intermodal Surface Transportation Efficiency

Act of 1991. The remaining \$5.7 million was programmed into the District's 1991 Five-Year Fare and Toll Program to be funded from Bridge tolls.

Two contracts were awarded for the final design work, Sverdrup Corporation, Walnut Creek, California, was awarded the contract for design of the seismic retrofit of the Fort Point arch, including pylon S1 with tiedown and pylon S2, and the south viaduct including the south anchorage for an amount not to exceed \$5,024,252. T.Y. Lin International/Imbsen & Associates, Inc., a Joint Venture, San Francisco, California, was awarded a contract for design of the seismic retrofit of the suspension bridge, including Marin anchorage, pylon N1 with tiedown, pylon N2, north and south towers and piers, rehabilitation and strengthening of the south pier fender, and wind stabilization of the main span and north viaduct for an amount not to exceed \$5,995.722.

Following completion of the final design, the construction phase, estimated at \$125 million (1993 dollars), will begin and take approximately 3.5 years to complete. The earthquake retrofit expense is significant, but represents only one-tenth of the replacement cost of the Golden Gate Bridge estimated to be one billion two hundred fifty million dollars (1991 dollars).

Approximately 6,557 lineal feet of pedestrian railing, most of which is on the west side, has been deteriorating due to constant weather exposure over the 56 years since the Bridge



opened. In January 1993, the District awarded the Pedestrian Rail Replacement contract to Midwest Steel Erection, Inc. Oakland, California for \$1,336,379. The replacement railing is an exact replica of the original and serves to preserve the historical and architectural character of the Bridge. The work began in March and is expected to be completed by November 1993.

### Saline Instrumentation System

In June 1993, the District authorized the United States Geological Survey (USGS) to install and monitor a saline instrumentation system on the Golden Gate Bridge, south tower fender, at no cost to the District, for a period of approximately two years. The system is one of several being located throughout the San Francisco Bay waters to study any increase in salinity occurring in the Bay. The system is expected to be in place by the fall of 1993.

## Seismic Instrumentation Monitoring System

After the Loma Prieta Earthquake of 1989, the Governor's Board of Inquiry recommended seismic instrumentation monitoring systems be placed on various critical structures in the Bay Area, and specifically, the Golden Gate Bridge, Since September 1992, the District has been participating with the California Division of Mines and Geology's Strong Motion Instrumentation Program to procure and install the Phase 1 Seismic Instrumentation Monitoring System. The system design was developed by a panel of volunteer seismic experts including Alexander C. Scordelis, Bruce A. Bolt, and Ray W. Clough, University of California Berkeley; Charles Seim, T.Y. Lin International; and Ahmed M. Abdel-Ghaffar, University of Southern California Los Angeles. The phase 1 monitoring system will be part of a nationwide seismic reporting system. Following a seismic event, seis-



mologists will be able to analyze data from the monitoring system regarding ground motion and the structural response of the Bridge.

### Bicycle Safety Railing

In November 1992, the Board began evaluating the concept of a Bicycle Safety Railing on the Golden Gate Bridge. Since that time the Board has authorized a Preliminary Design, a Traffic Safety Study and an Historical Architectural Review of a Bicycle Safety Railing on the Golden Gate Bridge. The study is expected to be underway in late 1993.

## 24-Hour Bicycle Access

Beginning in November 1992, bicyclists were granted permission to cross the Golden Gate Bridge 24-hours a day. In response to requests from bicyclists, who were previously allowed to use the Bridge sidewalks from 5:00 a.m. to 9:00 p.m., the Bridge District installed a remote controlled access system that allows bicyclists to cross the Bridge on the east sidewalk between the hours of 9:00 p.m. and 5:00 a.m.





Bus Transit Manager Wayne T. Diggs Hozer T. Diggs Guilt' accepts a "Whale Quilt" from Mary E. Silveira Elementary School. Holding the quilt is Sausalito storyteller Donnalei Covington and world-renowned environmental artist, George Sumner.

## Toll Plaza Expansion Study

The Engineering Department completed a preliminary traffic safety analysis for a proposed expansion of the toll plaza to accommodate four satellite toll lanes approximately 240 feet south of the existing plaza. The initial analysis did not identify safety concerns that would render the concept infeasible, however the analysis left uncertain whether the expansion would result in less congestion and decrease delay time on Sunday afternoons. It was determined that a more detailed study was needed and that study is planned to be completed during FY1993/94.

# Bus Transit Division East Meets West

In March 1993, after nearly three years of planning by Golden Gate Transit and the Metropolitan Transportation Commission (MTC), with input from four East Bay transit providers and the public, Golden Gate Transit began a new regional connection to the East Bay: a three-year "trial" bus service linking San Rafael with the Richmond and El Cerrito/Del Norte BART stations. The new Route 40 is part of MTC's "JUMP Start" Program, and is one of 16 projects designed to improve regional mobility and help the environment. After years close coordination among the transit and plan-

ning agencies, this important regional connection to BART, AC Transit, Vallejo Transit and Amtrak became a reality. Running seven days a week, the Route 40 reached initial performance goals in the first two days of operation. Ridership continued to grow, from 5200 patrons in the first month, to over 8200 patrons after just three months.

#### "Whale Bus"

Celebrating and encouraging the use of public transportation, Golden Gate Transit's Marketing Department created the "Whale Bus." a Golden Gate Transit coach with a life-sized portrait of the wayward whale "Humphrey" and his dolphin friends. Painted by world-renowned Sausalito environmental artist George Sumner, the Whale Bus encourages the public to share in the benefits of Golden Gate Transit's "Pollution Solution," the spring marketing campaign launched by the District's Marketing Department. Sumner donated his time and paint for the bus, which served on routes throughout the service area. The Whale Bus also surfaced at fairs, festivals and grade schools to promote Golden Gate Transit. The third grade class from San Rafael's Mary E. Silveira School enjoyed the bus so much, they presented Bus Transit Manager Wayne T. Diggs with a handmade, commemorative "Whale Quilt" in June 1993.



Artist George Sumner (right) with local storyteller DonnaLei Covington, and Golden Gate Transit's Myron Witt, pose in front of the Whale Bus and the Golden Gate Bridge.

### Sonoma Service

An important regional connection was funded for an additional year in April 1993. The Route 90, originally a "trial" bus service, has linked Sonoma Valley with San Francisco for over a year. Subsidized by the City of Sonoma and County of Sonoma, Route 90 will continue to serve the northern route to the Wine Country. With three south-bound and two northbound runs per day, Route 90 patronage has grown from over 3300 riders in its first quarter of operation in 1991 to nearly 7000 riders in the last quarter of FY 1992/93.

### APTA Hall of Fame

In October 1992, former Bus Transit Manager H. Donald White was inducted into the American Public Transit Association (APTA) Hall of Fame. In 1970, it was Mr. White who led the District in the implementation of a first class bus and ferry transit system. According to APTA, the Hall of Fame honor is reserved for transit professionals "whose great leadership and unparalleled knowledge and devotion to transit make them truly a leader of the industry."

#### Capital Improvement Plans

During the past fiscal year, three Bus Transit capital improvement projects moved forward with exciting prospects.

- Looking to further improve San Rafael's C. Paul Bettini Transit Center, the District is exploring the option of purchasing land adjacent to the Transit Center to develop a mixed-use facility that would include parking. By the close of the fiscal year, several sites had been identified, while funding sources continue to be sought.
- In 1983, Golden Gate Transit began replacing aging portions of its bus fleet. The newest replacements will incorporate ADA-approved frontdoor wheelchair lifts which improve accessibility

for persons with disabilities. Other Golden Gate Transit features like highback, reclining seats are also standard. During the fiscal year, the District purchased 41 replacement coaches, all of which are scheduled for delivery in FY 1993/94.

• With the downtown San Francisco bus storage facility currently leased by Golden Gate Transit declared surplus and therefore subject to sale by California Department of Transportation (Caltrans), the District is pursuing all options to assure a future downtown parking site. The District is working with other regional bus operators and MTC to evaluate the feasibility of combining sites with other operators and is pursuing state and federal funding for the project.

### Marin Local Bus Service

Since 1972, Golden Gate Transit has worked with the Marin County Transit District (MCTD) provide cost-effective and efficient service for Marin local travel. Golden Gate Transit provides fixed-route Marin bus transit service by agreement with MCTD which determines the level of service to be provided and the fares to be charged. To assist Marin County in funding paratransit services pursuant to ADA, Golden Gate Transit implemented a 10 percent increase in Marin local bus fares in November 1992 on behalf of MCTD. During the last fiscal year, nearly 3.6 million partons rode Golden Gate Transit's twelve Marin local routes.



C. Paul Bettini Transit Center, located in San Rafael, California.



M.V. Golden Gate Ferry on approach to Sausalito. California.

## Ferry Transit Division

Facility Improvements

During the past fiscal year, ferry patrons benefitted from several facility improvements. In June 1993, construction was completed at the Larkspur Ferry Terminal to improve vehicle traffic flow exiting the facility. With funding from the City of Larkspur, one lane was added for vehicles exiting westbound, and one lane was improved for vehicles exiting eastbound. As a result, peak commute hour congestion leaving the Larkspur facility has been reduced from 15 to 20 minutes to only 5 to 10 minutes.



ing automatic ticket machines for the Larkspur and San Francisco ferry terminals using Federal Transit Administration funding in March 1993. The new machines will greatly improve the speed of ticket distribution for ferry patrons, and aid in ticket accounting. The machines are expected to be in place by FY 1994/95.



Larkspur Ferry Terminal served over 970,000 patrons during FY 92/93.

A maintenance dredging project was completed at the Larkspur Ferry Terminal in April 1993. This was the fourth of six dredging events designed to return the Larkspur Channel and turning basin to their original design depth and width. Since the construction of the Larkspur Ferry Terminal in 1976. the District has undertaken dredging on occasions to counter sediments accumulating at a rate of about six inches annually. Upon returning the channel and turning basin to their original design depth and width next fiscal year, it is planned that

Terminals for the safety and comfort of patrons. The "spaceframe," over the Larkspur Ferry Terminal was repainted, making the local landmark a more beautiful sight for commuters and tourists. And in June 1993, phase one design work began on fueling system improvements at the Larkspur Ferry

#### New Ferry

The District Board affirmed its commitment to purchase and operate an additional ferry between Larkspur and San Francisco. The expansion vessel, currently scheduled for purchase in FY 1994/95, is funded over 50 percent by Federal Transit Administration grants with the balance financed principally by state sources. The new vessel will cut commute times by 15 minutes, making the Larkspur Ferry transbay crossing times comparable to that of persons commuting by auto across the Golden Gate Bridge.

The Morning and Jim Nichols Trio perform aboard the highly successful "Jazz on the Ferry" series.

### New Concession

This year a new concessionaire began operating aboard the Larkspur and Sausalitio vessels. After participating in the District's competitive bidding process, Bartenders Unlimited of San Rafael, California began serving ferry patrons in April 1993. The two-year contract generates an additional \$122,000 annually for the Ferry Transit Division.

### Aloha Friday

In cooperation with the American Red Cross, a special fund-raising event for the survivors of Hawaii's Hurricane Iniki was held at Larkspur Landing Shopping Center, across from the Larkspur Ferry Terminal. Organized by the Marketing Department, the ferry brought patrons from San Francisco to Larkspur with hula dancing and live music aboard. The highest Friday Larkspur ferry patronage for October 1992 was recorded for the event, and nearly five thousand dollars were raised for the Red Cross.



Golden Gate San Francisco Ferry Terminal located behind the historic San Francisco Ferry Building



Bay to Breakers

For the second year in a row, additional ferry service during non-commute hours was provided between Larkspur and San Francisco for the annual San Francisco Examiner's "Bay To Breakers" race in May 1993. Because demand was on high for the special ferry last year, two early morning trips were scheduled instead of one. Nearly fifteen hundred patrons used the service. The District Board has authorized this special service on an annual basis.

### Jazz on the Ferry/ Lunch for the Office Bunch

For the ninth year in a row, the highly successful "Jazz on the Ferry" and "Lunch for the Office Bunch" events were held during the summer of 1993. Strong marketing efforts and unusually warm weather made the jazz events particularly popular, bringing patron numbers to an all-time season high.

### San Francisco Ferry Building Redevelopment

The Port of San Francisco is planning to redevelop the historic San Francisco Ferry Building, and Golden Gate Ferry Division staff has participated in the preliminary design stage. Ferry Division's involvement centers on public access to the Golden Gate San Francisco Ferry Terminal located behind the Ferry Building.

Carney J. Campion General Manager

# **EMPLOYEES OF THE MONTH**

## BRIDGE



Stephen Lee Bridge Officer February 1993



Charles L. Price Bridge Painter March 1993



Michael J. Locati Bridge Lieutenant



Maryla D. Harrington Admin. Secretary

## September 1992



Darrell Breedlove Ironworker Inspector



DISTRICT

Diane M. Newman Accounting Assistant



November 1992





Robert L. Irving Timekeeper



Pidel H. Rosalia Deckhand Maintenance



Dawnette A. Gauthier Sales Clerk

June 1993



**Edwin Low** Ferry Term. Attendant



Deborah Keyes

Personnel Technician

July 1992

Patrick Evans Lead Deckhand

# THE PEOPLE WHO MAKE IT HAPPEN



1992 Employee of the Year: MARGO SCHUELER



BUS





Richard A. Casella Bus Mechanic



Torkil Juul **Bus Operator** 



Donald R. McGinnis Bus Operator



Henry Hernandez **Bus Operator** 

November 1992



Mitchell L. Dozier Bus Operator



Mario Territo **Bus Mechanic** April 1993



Helen C. McAvoy Bus Operator May 1993



Myron L. Witt Trans. Supervisor

March 1993



Frank Leder, Jr. Bus Mechanic

Joe H. West **Bus Operator** 



Wayne A. Black **Bus Operator** 



Conrad D. Conlas **Bus Servicer** 

# OFFICERS, MANAGERS & DEPARTMENT HEADS



Gene P. Rexrode Secretary of the District



John J. Quigley Auditor-Controller



Carney J. Campion General Manager



Daniel E. Mohn District Engineer



David J. Miller Attorney



Robert A. Warren Bridge Division Manager



Wayne T. Diggs Bus Division Manager



Eric A. Robinson Ferry Division Manager



Tressa Breslin Personnel Director



Mary C. Currie Public Information Officer



Candice A. Gonzalez Affirmative Action/Small – Business Compliance Officer



Jerome M. Kuykendall Director of Planning and Policy Analysis



Linda J. Mitchell Marketing Director



Lori A. Murray District Services Director



James S. O'Hare Information Systems Director



William B. Rumford Chief of Security



WALLACE, MAH & LOUIE CERTIFIED PUBLIC ACCOUNTANTS

50 Fremont Street San Francisco, California 94105-2230 Telephone: (415) 247-4000 One Embarcadero Center, Suite 610 San Francisco, California 94111 (415) 981-1111 Facsimile (415) 433-6446

#### INDEPENDENT AUDITORS' REPORT

The Board of Directors of the Golden Gate Bridge, Highway and Transportation District:

We have audited the accompanying statements of financial position of the Golden Gate Bridge, Highway and Transportation District (the "District") as of June 30, 1993 and 1992, and the related statements of revenues and expenses, of equity and of cash flows for the years then ended. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the District at June 30, 1993 and 1992, and the results of its operations and its cash flows for the years then ended in conformity with generally accepted accounting principles.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplemental schedules of revenues and expenses by division for the years ended June 30, 1993 and 1992 on page 17 are presented for the purpose of additional analysis and are not a required part of the basic financial statements. These supplemental schedules are the responsibility of the management of the District. Such supplemental schedules have been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, are fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole.

Deloitte + Touche Wallace, Mah + Joine

October 1, 1993

Deloitte Touche Tohmatsu International

STATEMENTS OF FINANCIAL POSTION JUNE 30, 1993 AND 1992 (in thousands)

ASSETS	1993	1992
CURRENT ASSETS:		
Cash and equivalents (Note 3)	\$ 28,570	\$ 21,708
Investments (Note 3)	17,462	12,779
Capital and operating grants receivable	5,286	3,553
Accounts receivable	1,262	1,521
Maintenance inventories and supplies — at average cost	2,353	2,133
Prepaid expenses	390	429
Total current assets	55,323	42,123
DEFERRED COMPENSATION PLAN ASSETS (Notes 3 and 10)	11,700	10,204
PROPERTY, PLANT AND EQUIPMENT:		
Land	17,669	17,669
Bridge, related buildings and equipment	146,383	144,962
Accumulated depreciation	(42,735)	(39,824)
Net	103,648	105,138
Transit property and equipment:		
Bus	81,257	81,709
Ferry	48,266	47,027
Accumulated depreciation	(55,404)	(48,925)
Net	74,119	79,811
Construction in progress	5,610	2,246
Property, plant and equipment — net	201,046	204,864
TOTAL ASSETS	\$268,069	\$257,191
LIABILITIES AND EQUITY		
CURRENT LIABILITIES:		
Trade accounts payable	\$ 2,292	\$2,311
Accrued liabilities	2,041	1,140
Unredeemed tickets	2,396	2,030
Accrued compensated absences	5,361	4,708
Self-insurance liabilities (Note 11)	1,475	3,364
Contract retentions	304	254 89
Loan payable to bank — current portion (Note 12)		
Total current liabilities	13,869	13,896
NONCURRENT LIABILITIES:		
Accrued compensated absences	438	642
Self-insurance liabilities (Note 11) Deferred compensation plan obligations (Note 10)	5,833 11,700	6,081 10,204
Total noncurrent liabilities	17,971	16,927
TOTAL LIABILITIES	31,840	30,823
EQUITY	236,229	226,368
TOTAL LIABILITIES AND EQUITY	\$268,069	257,191
The second secon		

## STATEMENTS OF REVENUES AND EXPENSES YEARS ENDED JUNE 30, 1993 AND 1992 (in thousands)

OPERATING REVENUES:	1993	1992
Bridge	\$56,333	\$54,365
Bus	12,843	12,449
Club bus	730	803
Ferry	3,614	3,427
Friends of the Golden Gate Bridge	131	128
Total operating revenues	73,651	71,172
OPERATING EXPENSES: Transportation and administrative:		
Bridge	16,708	14,998
Bus	35,706	36,327
Club bus	1,163	1,252
Ferry	8,207	8,795
Total transportation and administrative	61,784	61,372
Repairs and maintenance: Bridge	7.691	7,271
Bus	7,849	7,27
Ferry	2,397	2,160
Other	112	2,100
Total repairs and maintenace	18,049	17,017
Total operating expenses	79,833	78,389
OPERATING LOSS	(6,182)	(7,217
NONOPERATING REVENUES (EXPENSES): Operating assistance:		
State and local (Note 6)	9,327	10,347
Federal (Note 7)	1,612	1,541
Total operating assistance	10,939	11,888
Investment income	1,699	1,300
Interest expense — Friends of the Golden Gate Bridge	(18)	(15
Gain on disposal of property, plant and equipment	123	79
Total nonoperating revenues	12,743	13,252
EXCESS OF REVENUES OVER EXPENSES	6,561	6,035
AMORTIZATION OF CAPITAL GRANTS	7,552	6,910
EXCESS OF REVENUES TRANSFERRED TO EQUITY	\$14,113	\$12,945

See notes to financial statements.

STATEMENTS OF EQUITY YEARS ENDED JUNE 30, 1993 AND 1992 (in thousands)

	District Equity	Capital Grant Equity (Notes 4) and 5	Friends of the Golden Gate Bridge (Note 12)	Total Equity
BALANCE, JUNE 30, 1991	\$ 80,097	\$122,356	\$(539)	\$201,914
EXCESS OF REVENUES TRANSFERRED TO EQUITY	12,832		113	12,945
AMORTIZATION OF CAPITAL GRANTS		(6,910)		(6,910)
CAPITAL GRANTS: Bus Ferry		17,622 182		17,622 182
CAPITAL GRANT EQUITY ADJUSTMENTS		615		615
BALANCE, JUNE 30, 1992	92,929	133,865	(426)	226,368
EXCESS OF REVENUES TRANSFERRED TO EQUITY AMORTIZATION OF CAPITAL	14,000		113	14,113
GRANTS		(7,552)		(7,552)
CAPITAL GRANTS: Bus Ferry Bridge		1,775 507 1,018		1,775 507 1,018
BALANCE, JUNE 30, 1993	\$106,929	\$129,613	\$(313)	\$236,229

See notes to financial statements.

STATEMENTS OF CASH FLOW YEARS ENDED JUNE 30, 1993 AND 1992 (in thousands)

CACH FLOWIC FROM OPERATING ACTIVITIES.	1993	1992
CASH FLOWS FROM OPERATING ACTIVITIES: Operating loss Adjustments to reconcile operating loss to net cash provided by	\$(6,182)	\$(7,217)
operating activities: Depreciation and amortization Effect of changes in:	10,544	9,701
Accounts receivable  Maintenance inventory and supplies	265 (220)	(749) (135)
Prepaid expenses Trade accounts payable	39 (19)	46 614
Self-insurance liabilities	(2,137)	490
Other liabilities	2,813	1,759
Accrued compensated absences	449	1,054
Net cash provided by operating activities	5,552	5,563
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Operating grants received	11,064	11,898
Proceeds from claim against contractor  Loans payable to bank:		2,750
Repayments	(89)	(102)
Interest paid on loans	(18)	(15)
Net cash provided by noncapital financing activities	10,957	14,531
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Capital grants received	1,416	18,836
Property additions: Bridge	(3,996)	(2,540)
Bus	(1,511)	(18,796)
Ferry	(1,205)	(356)
Proceeds from sale of property, plant and equipment	123	79
Net cash used by capital and related financing activities	(5,173)	(2,777)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Net purchases of investment securities	(4,683)	(12,779)
Interest and dividends  Deferred compensation plan assets — increase	1,705	1,300
	(1,496)	(1,438)
Net cash used by investing activities	(4,474)	(12,917)
NET INCREASE IN CASH AND EQUIVALENTS	6,862	4,400
CASH AND EQUIVALENTS, BEGINNING OF YEAR	21,708	17,308
CASH AND EQUIVALENTS, END OF YEAR	\$28,570	\$21,708

See notes to financial statements.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 1993 AND 1992

### 1. ORGANIZATION

The Golden Gate Bridge, Highway and Transportation District (the "District") is a political subdivision of the State of California created by the legislature in 1923 and subject to regulation under the Bridge and Highway District Act, as amended. The District is not subject to income tax. The disbursement of funds received by the District is controlled by statute and by provisions of various grant contracts entered into with the United States government, the State of California, and certain counties within the District.

Friends of the Golden Gate Bridge ("FGGB") was incorporated in 1985 as a nonprofit public benefit corporation to establish a transportation museum related to the Golden Gate Bridge and nearby transportation facilities and to provide for historical recognition of the Bridge, including sponsorship of the May 1987 fiftieth anniversary commemoration of the opening of the Golden Gate Bridge. The District has significant control over the activities of FGGB through appointment of a majority of FGGB's Board of Trustees and approval of FGGB's major policies, plans, programs, budgets, and expenditures; however, FGGB is a separate legal entity whose obligations (except as described in Note 12) are not obligations of the District.

### 2. SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity — The accompanying financial statements include the combined financial activities of the District and FGGB.

Basis of Accounting — The accrual basis of accounting is utilized by the District and FGGB. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Cash Equivalents — The District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents (see Note 3).

Investments are stated at cost which approximates current market value (see Note 3).

Deferred compensation plan assets are stated at current market value.

Property, plant and equipment is recorded at cost; related capital grants are recorded as capital grant equity. Depreciation based on the cost of property acquired with capital grants is included in expense; a credit reflecting amortization of the related capital grants is included in the excess of revenues transferred to equity. Major additions and replacements are capitalized. Maintenance, repairs, and additions of a minor nature are expensed as incurred.

The costs of acquisition and construction of equipment and facilities are recorded in construction in progress until such assets are completed and placed in service, at which time the District commences recording depreciation expense and amortization of capital grants.

Depreciation is calculated using the straight-line method over the following estimated useful lives:

- a. Bridge structural components 100 years
- b. Bridge buildings, toll plaza structure, deck and approach roadways and sidewalks 50 years
- c. Bridge roadway lighting, toll collection, and other equipment 3 to 20 years
- d. Buses 12 years
- e. Ferry boats 40 years
- f. Other transit property 5 to 40 years

Operating assistance grants are recorded as revenue upon approval by the grantor agencies.

Pension Plans — The District participates in several pension plans covering all employees. Certain union members are covered under single employer or multiemployer plans while other union and nonunion employees participate in the State of California's Public Employees' Retirement System. Pension contributions are based on rates established by negotiated labor contracts or by the actual plans. The District's policy is to fund pension costs as accrued (see Note 8).

Compensated Absences — Accumulated vacation and vested sick leave are recorded as an expense and liability as the benefits accrue to employees. Sick leave vests at a rate of one-half of total sick days earned.

Postretirement Health Care Benefits — The District provides postretirement health care benefits to certain employees and their dependents. The District recognizes the expense for such costs on a payas-you-go basis (see Note 9).

### CASH AND INVESTMENTS

The District maintains cash and investments that are available for general use (subject to prior Board designations, see Note 13).

Cash and Deposits — At June 30, 1993 (and 1992), the District's cash on hand was \$278,000 (1992, \$229,000), and the carrying amount of the District's cash deposits was \$(240,000) (1992, \$3,082,000). The corresponding bank balance was \$203,000 (1992, \$3,431,000), of which \$121,000 (1992, \$128,600) was insured by federal depository insurance or collateralized by securities held by the District's agent in the District's name and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledding financial institutions. However, such collateral was not in the District's name.

Cash equivalents include certificates of deposit of \$2,319,000 (1992, \$2,300,000), of which \$900,000 (1992, \$900,000) was insured by federal depository insurance and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name. Deferred compensation plan assets include certificates of deposit of \$8,633,000 (1992, \$8,733,000), all of which were federally insured.

Investments — Statutes authorize the District to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, reverse repurchase agreements, and the state treasurer's investment pool. The District entered into no reverse repurchase agreements during the years ended June 30, 1993 and 1992.

The District's investments are categorized below (in thousands) to give an indication of the credit risk assumed by the District at June 30, 1993 and 1992. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer, or by its trust department or agent, but not in the District's name. The District had no Category 2 or 3 investments at June 30, 1993 and 1992.

		1993			1992	
	Category 1	Carrying Amount	Market Value	Category 1	Carrying Amount	Market Value
U.S. Treasury Notes Federal agency obligations Corporate obligations Corporate commercial paper	\$ 9,974 3,166 4,303 9,309	\$9,974 3,166 4,303 9,309	\$10,269 3,188 4,303 9,281	\$ 7,185 3,178	\$7,185 3,178	\$7,354 3,252
Bankers' acceptances	1,480	1,480	1,467	3,412	3,412	3,430
Total	\$28,232	28,232	28,508	\$13,775	13,775	14,036
Cash on hand Demand deposits Certificates of deposit		278 (240) 10,952	278 (240) 10,952		329 3,082 11,033	329 3,082 11,033
Mutual funds Investment in state treasurer's investment pool		3,067 	3,067		1,472	1,472
Total		\$57,289	\$57,565		\$44,691	\$44,952
Reported as: Cash and equivalents Investments Deferred compensation		\$28,570 17,462			\$21,708 12,779	
plan assets Other liabilities (represents cash overdrafts)		11,700			10,204	
casii oveididits)		(443)				
Total		\$57,289			\$44,691	

### 4. BRIDGE IMPROVEMENT GRANTS

The District has grant contracts with the State of California Department of Transportation ("CalTrans") through which it receives Federal Highway Assistance funding for approximately 80% of the costs incurred to make certain structural and other improvements to the bridge. The total cumulative costs of these projects is estimated to be \$91.6 million. These grants, less related amortization, are included in capital grant equity and are summarized at June 30, 1993 as follows (in thousands):

Total approved project cost	\$91,553
Total approved capital grants Less grants received or receivable	65,590 (60,714)
Remaining grants available	\$ 4,876
Grants credited to capital grant equity: Total, July 1, 1992 Additions in 1993: Federal Highway Assistance	\$59,417 1,018
Total, June 30, 1993	60,435
Less grants amortized — cumulative	(9,083)
Net grants in capital grant equity	\$51,352

### 5. TRANSIT CAPITAL GRANTS

The District has received grants from the U.S. Department of Transportation which provide federal financing primarily for the acquisition of buses, the construction of terminals and ferry boats, and the purchase of railroad right-of-ways. The District also receives grants under State Transit Assistance programs primarily for the acquisition of buses and related facilities. These grants, less related amortization, are included in capital grant equity and are summarized at June 30, 1993 as follows

thousands):	Bus Division	Ferry Division
Total approved project cost	\$131.898	\$47.671
Total approved capital grants Less grants received or receivable	\$122,107 (98,657)	\$36,818 (36,724)
Remaining grants available	\$ 23,450	\$ 94
Grants credited to capital grant equity: Total, July 1, 1992. Additions in 1993: U.S. Department of Transportation	\$ 95,934	\$36,553
State Transit Assistance	1,290 485	415 92
Total, June 30, 1993	97.709	37,060
Less grants amortized — cumulative	(39,488)	(17,020)
Net grants in capital grant equity	\$ 58,221	\$20,040

Expenditures of transit capital grants are subject to final review by the grantor agencies. At June 30, 1993, capital grants of approximately \$133,212,000 have been reviewed. The District anticipates that the unreviewed expenditures (approximately \$2,169,000 as of June 30, 1993) will be approved in full.

### STATE AND LOCAL OPERATING ASSISTANCE

The District receives operating assistance from various state and local sources. Transportation Development Act funds are received from Sonoma and Marin counties to meet, in part, the District's operating requirements based on annual claims filed by the District and approved by the Metropolitan Transportation Commission ("MTC"). The District also receives Marin County Transit local funds and minor amounts of assistance from other state agencies. The District was also allocated funds by the State of California's Office of Emergency Services as partial reimbursement of costs associated with additional transit service provided following the October 17, 1983 Loma Prieta earthquake. Operating assistance is summarized as follows for the vears ended June 30, 1993 and 1992 (in thousands):

	1993	1992
Transportation Development Act	\$8,269	\$ 9,606
Marin County Transit/Sonoma County Transit local funds	730	600
CalTrans	161	141
Disaster Assistance	167	
Total	\$9,327	\$10,347

### 7. FEDERAL OPERATING ASSISTANCE

The District was allocated \$1,612,000 and \$1,541,000 of federal operating assistance for the years ended June 30, 1993 and 1992, respectively. These funds are distributed to the District by the Federal Transit Administration after approval by MTC. The 1993 funds are subject to final review and the District anticipates that they will be approved in full.

### 8. PENSION PLANS

#### PUBLIC EMPLOYEES' RETIREMENT FUND

Plan Description — All permanent District employees (except bus and ferry operators and deckhands) are eligible to participate in the Public Employees' Retirement Fund (the "Fund") of the State of California's Public Employees' Retirement System. The Fund is an agent multiple-employer defined benefit retirement plan that acts as a common investment and administrative agent for various local and state governmental agencies within the State of California. The Fund provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation. Employees vest after five years of service and may receive retirement benefits commencing at age 50. These benefit provisions and all other requirements are established by state statiut.

The District did not make a contribution to the Fund for its employer portion for the years ended June 30, 1993 and 1992, since there were assets in excess of pension benefit obligation for covered employees. In lieu of salary increases and for employees who agreed to salary reductions in certain prior years, the District agreed to pay the 7% employee contribution for administrative employees and a majority of union employees covered by the Fund. In total, the District contributed to the Fund 5.83% and 5.62% of payroll for covered employees for the years ended June 30, 1993 and 1992, respectively. The District's covered payroll for employees participating in the Fund was \$24,274,000 and \$21,502,000 for the years ended June 30, 1993 and 1992.

Funding Status and Progress — The "pension benefit obligation" is determined for each participating employer by the Fund's actuary and is a standardized disclosure measure that results from applying actuarial assumptions to estimate the present value of pension benefits, adjusted for the effects of projected salary increases and step rate benefits, to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of the District's portion of the Fund to which contributions are made on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used.

The pension benefit obligation was computed as part of an actuarial valuation performed as of June 30, 1932, the latest available valuation. The significant actuarial assumptions used in the 1932 valuation to compute the pension benefit obligation were an assumed rate of return on investment assets of 8.75%, annual payroll increases of 5.25% attributable to inflation and 1.75% attributable to merit or seniority, and no postretirement benefit increases.

The funding status applicable to the District's employee group at June 30, 1992 is as follows (in thousands):

Pension benefit obligation: Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	\$24,862
Current employees: Accumulated employee contributions and allocated investment earnings Employer-financed, vested Employer-financed, nonvested	18,755 19,796 578
Total pension benefit obligation	63,991
Net assets available for benefits, at cost (total market value, June 30, 1992, \$73,962)	65,569
Net assets in excess of pension benefit obligation	\$ 1,578

Actuarially Determined Contributions Required and Contributions Made — The funding policy of the Fund provides for actuarially determined periodic contributions by the District at rates such that sufficient assets will be available to pay Fund benefits when due. The District's contribution to the Fund for the years ended June 30, 1993 and 1992 were made in accordance with the actuarially determined requirements computed as of June 30, 1992 and 1991, respectively. The total pension expense and funded contribution was \$1,417,000 for the year ended June 30, 1993, which consisted solely of normal cost (5.83% of current covered payroll). The total pension expense and funded contribution was \$1,208,000 for the year ended June 30, 1992, which consisted solely of normal cost (5.62% of current covered payroll).

The contribution rate for normal cost is determined using the entry-age normal actuarial cost method, a projected benefit cost method. This method takes into account those benefits that are expected to be earned in the future as well as those already accrued. The Fund also uses the level percentage of payroll method to amortize any unfunded actuarial liability over an eleven-year period.

Significant actuarial assumptions used in the 1992 valuation to compute the actuarially determined contribution requirement are the same as those used to compute the pension benefit obligation as described above.

Historical Trend Information — Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information for the Fund prior to 1987 and for 1993 is unavailable.

For the District's share of the Fund, trend information for the six years ended June 30, 1992 follows (dollars in thousands):

	1992	1991	1990	1989	1988	1987
Net assets available for benefits, at cost	\$65,569	\$60,618	\$56,793	\$50,529	\$44,266	\$38,965
Pension benefit obligation	\$63,991	\$57,970	\$54,830	\$49,068	\$45,500	\$39,937
Net assets available for benefits as a percentage of pension benefit						
obligation	102%	105%	104%	103%	97%	98%
Net assets in excess of pension						
benefit obligation	\$ 1,578	\$ 2,648	\$ 1,963	\$1,461		
Unfunded pension benefit obligation					\$ 1,234	\$ 972
Annual covered payroll	\$21,502	\$20,299	\$19,520	\$18,524	\$17,675	\$17,209
Net assets in excess of pension benefit obligation as a percentage of annual						
covered payroll	7%	13%	10%	8%		
Unfunded pension benefit obligation as a percentage of annual covered						
payroll					7%	6%
District contribution as a percentage of annual covered payroll	6%	6%	6%	13%	14%	15%

#### GOLDEN GATE TRANSIT - AMALGAMATED RETIREMENT PLAN

Plan Description — The District's bus operators participate in the Golden Gate Transit Amalgamated Retirement Plan ("Amalgamated"), a defined benefit pension plan funded by the
District and administered by a Board of Trustees consisting of District and union representatives. This
plan provides retirement, disability, and death benefits based on employees' age, years of service, and
average of three highest years' compensation. Employees may receive normal retirement benefits based
on a predetermined formula. These benefit provisions and all other requirements are established
through collective bargaining.

The District contributed to Amalgamated 15.16% of payroll for covered employees for the years ended June 30, 1993 and 1992. The District's covered payroll for employees participating in Amalgamated was \$13,796,000 and \$12,533,000 for the years ended June 30, 1993 and 1992, respectively.

Funding Status and Progress — Actuarial data as of June 30, 1993, including the District's actuarial present value of future benefits discussed below, has not been prepared by actuaries in accordance with Governmental Accounting Standards Board Statement No. 5, "Disclosure of Pension Information by Public Employee Retirement Systems and State and Local Governmental Employers" ("GASB No. 5"). These disclosures are based on actuarial data prepared in accordance with requirements in effect prior to GASB No. 5, and District management believes such actuarial data provides a fair representation of the District's funding status and progress. The next actuarial valuation is scheduled for December 31, 1993.

The actuarial present value of future benefits for Amalgamated is determined by Amalgamated's actuary and is that amount which results from applying actuarial assumptions to adjust future benefits (to be earned in the future as well as those already accrued) to reflect the time value of money and the probability of payment between the valuation date and expected date of payment.

The actuarial present value of future benefits was computed as part of an actuarial valuation performed as of December 31, 1991, the latest available. The significant actuarial assumptions used in the 1991 valuation to compute the present value of future benefits were an assumed rate of return on investment assets of 8% and annual payroll increases of 6%.

The funding status at December 31, 1991 follows (in thousands):

Actuarial present value of future benefits

Acturial assets available for benefits, at average of
cost and market (total market value, \$52,305)

\$37,289 45,898

Net assets in excess of pension benefit obligation

,

\$ 8,609

Actuarially Determined Contributions Required and Contributions Made — The District's contributions to Amalgamated for the years ended June 30, 1993 and 1992 were made in accordance with the actuarially determined requirements computed as of December 31, 1992 and December 31, 1991, respectively. The total pension expense and funded contribution were \$2,092,000 and \$1,901,000 for the years ended June 30, 1993 and 1992, respectively, which consisted solely of normal cost (15.16% of current covered payroll).

The contribution rate for normal cost is determined using the entry-age normal funding method.

#### OTHER RETIREMENT PLANS

The District's ferry operators and deckhands participate in either the Inlandboatmen's Union of the Pacific National Pension Plan ('Inlandboatmen's') or the MEBA Towboat Operators Pension Trust ("MEBA"). Inlandboatmen's and MEBA are union-administered multiemployer plans in which the District is a participant. Comparable information, on the District's portion of such plans, is not available. The unfunded liability as of the most recent actuarial valuations was \$20,461,000 at July 1, 1992 for the Inlandboatmen's and \$408,000 at December 1, 1991 for the MEBA. Pension expense for these plans was \$201,000 for the years ended June 30, 1993 and 1992.

## 9. POSTRETIREMENT HEALTH CARE BENEFITS

In addition to the pension benefits described in Note 8, the District provides postretirement health care benefits in accordance with a Board of Directors' policy. The benefits are provided to all employees who retire from the District on or after attaining age 55 with at least 10 years of service. For those employees age 55 with at least 15 years of service, survivor and dependent care benefits are also received. If the employee began employment at the District prior to January 1, 1983, the benefits are provided on or after attaining age 50 with at least 5 years of service. Currently 343 retirees meet the eligibility requirements. The District pays 100% of medical, dental and hospitalization costs incurred by pre-Medicare retirees and their dependents with the exception of \$35.50 per month paid by certain beneficiaries. The District also supplements Medicare payments for retirees and their dependents eligible for Medicare. Expenditures for postretirement health care benefits are recognized on a pay as you go basis. Postretirement health care benefits expense was \$1,682,500 and \$1,789,800 for the years ended June 30, 1993 and 1992, respectively.

### 10. DEFERRED COMPENSATION PLAN

The District offers its employees a deferred compensation plan, adopted under Internal Revenue Code Section 457(b), which provides for the deferral of a portion of participating employees' compensation until retirement, termination, or certain other covered events. As required by IRC \$457(b), plan assets remain the property of the District until paid or made available to participants, subject only to the District's general creditors. Plan assets are held by an administrator in a segregated fund and are invested primarily in certificates of deposit. Benefits due under the plan are fully funded.

## 11. COMMITMENTS AND CONTINGENCIES

Insured and Uninsured Risks — There are claims and litigation pending which are considered normal to the District's operation of the bridge and transit systems. In general, the District is insured for risks where coverage is available and considered to be cost-effective. These insurance policies specify deductible amounts, which vary by policy. Provision has been made in the financial statements for estimated losses under the deductible limits of insurance policies and for self-insured losses. Total self-insurance liabilities included in the statements of financial position were \$7,308,000 and \$9.445,000 at June 30, 1993 and 1992, respectively.

Commitments — At June 30, 1993, the District had commitments of approximately \$11,501,000 for bridge-related projects and approximately \$332,000 for transit equipment and other projects.

## 12. FRIENDS OF THE GOLDEN GATE BRIDGE

The condensed financial position of FGGB included in the financial statements at June 30, 1993 and 1992 is as follows (in thousands):

	1993	1992
Assets:		
Cash	\$ 20	\$ 9
Accounts receivable	30	1
Deposits	32	51
Total	82	61
Liabilities:		
Accounts payable and accrued liabilities		1
Advances from District	395	397
Loan payable to Bank (principal and interest at reference		
rate less 1% payable quarterly, due April 1993)		89
Total	395	487
FGGB fund deficit	\$(313)	\$(426)

## 13. DESIGNATION OF DISTRICT FUNDS

The Board of Directors has designated portions of the District's available funds (excluding funds of FGGB) for seismic retrofit, other capital projects and possible emergencies.

An analysis of District available funds at June 30, 1993 and 1992 follows (in thousands):

	1993	1992
Schedule of District Available Funds		
District net current assets Add (deduct):	\$41,767	\$28,653
Accrued compensated absences	5,361	4,708
Maintenance inventories and supplies	(2,353)	(2,133)
Prepaid expenses	(390)	(429)
Total	\$44,385	\$30,799
Schedule of District Designated and Nondesignated Available Funds		
District designated funds:		
Retrofit project	\$14,051	
Bridge capital projects	6,214	\$ 7,940
Insurance claims	5,768	5,372
Emergencies	5,000	5,000
Operations	2,000	2,000
Museum fund	1,407	1,323
Ferry capital projects	1,213	1,880
Americans with Disabilities Act	1,000	
Bus capital projects	781	923
Medical cost containment	474	196
North Western Pacific Railroad Right of Way	7.5	75
Capital Project	75	75
District capital projects	41	126
Total District designated available funds	38,024	24,835
Total nondesignated available funds	6,361	5,964
Total	\$44,385	\$30,799

## 14. ALLOCATION OF DISTRICT DIVISION EXPENSE

For the years ended June 30, 1993 and 1992, District Division expense (general and administrative) has been allocated to the operating divisions by resolution of the Board of Directors as follows (in thousands):

	1993	1992
Bridge	\$4,362	\$4,018
Bus	4,018	3,735
Ferry	1,065	932
Total	\$9,445	\$8,685

GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

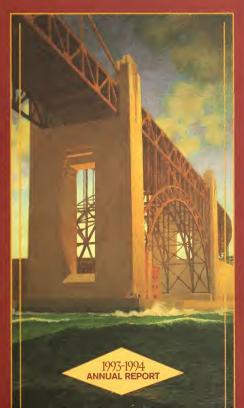
SUPPLEMENTAL SCHEDULES OF REVENUES AND EXPENSES BY DIVISION YEARS ENDED JUNE 30, 1993 AND 1992 (in thousands)

			a	9		Bus Division	rision		9	2	Friends of the	nds he
	Total	al	Division	ion	8	Bus	Club Bus	Bus	Divis	Division	Bridge	ge
	1993	1992	1993	1992	1993	1992	1993	1992	1993	1992	1993	1992
OPERATING REVENUES	\$73,651	\$71,172	\$56,333	\$54,365	\$ 12,843	\$ 12,449	\$ 730	\$ 803	\$ 3,614	\$ 3,427	\$131	\$128
OPERATING EXPENSES: Transportation and administrative Repairs and maintenance	61,784	61,372	16,708	14,998	35,706 7,961	36,327	1,163	1,252	8,207	8,795		
Total operating expenses	79,833	78,389	24,399	22,269	43,667	43,913	1,163	1,252	10,604	10,955	•	
OPERATING INCOME (LOSS)	(6, 182)	(7,217)	31,934	32,096	(30,824)	(31,464)	(433)	(449)	(0669)	(7,528)	131	128
NONOPERATING REVENUES EXPENSES): Operating assistance: State and local Federal	9,327	10,347	161	141	7,685	8,532			1,481	1,674	ŀ	ŀ
Total operating assistance	10,939	11,888	161	141	8,935	9,773			1,843	1,974		
Investment income Interest expense Gain Insel on disposal of property	1,699	1,300	1,699	1,300							(18)	(15)
plant and equipment	123	79	6	(7)	114	88				8		
Total nonoperating revenues (expenses)	12,743	13,252	1,869	1,434	9,049	9,856	'	1	1,843	1,977	(18)	(15)
EXCESS OF REVENUES OVER (UNDER) EXPENSES	6,561	6,035	33,803	33,530	(21,775)	(21,608)	(433)	(449)	(5,147)	(5,551)	113	113
AMORTIZATION OF CAPITAL GRANTS	7,552	6,910	1,210	1,191	5,076	4,440		•	1,266	1,279	•	•
EXCESS OF REVENUES (EXPENSES) TRANSFERRED TO EQUITY	\$14,113	\$12,945	\$35,013	\$34,721	\$(16,699)	\$(17,168)	\$(433)	\$(449)	\$(3,881)	\$(4,272)	\$113	\$113













Front cover: This is a historical painting of the Golden Gate Bridge's South pylon and arch over Fort Point. The painting was done in 1932, as an artist's conception, just prior to the commencement of construction of the Bridge. The artist was Chesley Bonestell, who is shown above in his studio in 1983 when he was 95 years old. Bonestell was one of America's greatest illustrators, most well known for his science fiction work during the 1940s and 1950s when he collaborated with Werner von Braun to visualize space travel, Himself an architect, Bonestell's career included work with architect Willis Polk in San Francisco during the 1910s and a period in Hollywood in the 1920s doing motion picture matts. Then in the early 1930s, Bonestell did a series of artist conceptions, including this one, of the Golden Gate Bridge. These paintings are part of the archives of the Golden Gate Bridge, Highway and Transportation District. The occasion for the photo portrait above came about when it was noticed that one of his other paintings in the collection had never been originally signed. He is shown here signing that painting - 50 years after the fact. Bonestell died in 1986 at the age of 98.

#### MISSION STATEMENT

he mission of the Golden Gate Bridge, Highway and Transportation District (District) is to provide a safe, efficient and reliable means for the movement of people, goods and services within the U.S. Highway 101, Golden Gate Corridor. In carrying out this mission the District operates and maintains the Golden Gate Bridge in a structurally sound condition, provides public transit services including a bus and ferry system and carries out its activities in a cost-effective, fiscally responsible manner. Further, the District recognizes its responsibility to work as a partner with federal, state, regional and local governments and agencies to best meet the transportation needs of the people, communities and businesses of San Francisco and North Bay areas. The District contributes to the protection of the environment by working with other public agencies in providing attractive, efficient regional public transit services as an alternative to the automobile and encouraging the use of such services.

For 57 years the Golden Gate Bridge, Highway and Transportation District successfully fulfilled its primary mission: maintaining and operating an historic, man-made wonder of the world - the magnificent Bridge spanning the Golden Gate at the entrance to San Francisco Bay. The California State Legislature expanded this mission in 1969 to

encompass an equally important vision supported by the people of San Francisco and the North Bay, to include what many today consider an even greater challenge: providing efficient, costeffective public transportation in the U.S. Highway 101 Corridor.

With the mandate from the California State Legislature to enter the transit business, the District planned, developed and implemented a nationally renowned bus and ferry system. The District is unique among Bay Area transit operators beDOCUMENTS DEPT. JAN 26 1995 SAN FRANCISCO PUBLIC LIBRARY

cause it provides transit services without support from local sales

tax measures or dedicated general funds. As the District has no authority to levy taxes, the use of surplus Bridge toll revenue is the only available local means of supporting its transbay transit services. Presently, Golden Gate Transit (GGT) bus and ferry operations are funded approximately 50 percent by surplus Golden Gate Bridge tolls and 32 percent by transit fares. The remainder is met by federal and state subsidies.

In addition to implementing public transit as a means of enhancing mobility across the Golden Gate Bridge, several innovative and nationally recognized operating techniques have been used to improve traffic operations. In 1963, reversible lanes were initiated, greatly aiding the flow of Bridge traffic during heavy commute and tourist travel periods. Then in 1968, the Golden Gate Bridge was the first major bridge to use a one-way toll collection system. This technique proved so successful it has been instituted on bridges throughout the world. In April 1976, the District initiated toll-free passage on the Golden Gate Bridge for vehicles with three or more occupants during peak traffic hours. Free carpool hours are presently 5 a.m. to 9 a.m. and 4 p.m. to 6 p.m., Monday through Friday.

Since 1971, approximately \$289 million in Bridge toll revenue has been used to support oper-

ation of the GGT bus and ferry system. As a result of the District's public transportation efforts, traffic on the Golden Gate Bridge has been held to the same levels as existed in the early 1970s. Prior to the implementation of bus and ferry services, approximately 30,000 North Bay commuters traveled across the Golden Gate Bridge each morning in 20,000 vehicles. Currently, the number of North Bay commuters to San Francisco is approximately 38,000, while vehicle traffic has grown to only 22,000.





JAMES L. HARBERSON PRESIDENT

## BOARD OF DIRECTORS



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FIRST VICE PRESIDENT



JOHN E. FRASER SECOND VICE PRESIDENT



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BOB ROSS SAN FRANCISCO



VIRGINIA II, SIMMS



BRIAN M. SOBEL SONOMA COUNTY

### SUMMARY OF THE FISCAL YEAR

The Golden Gate Bridge, Highway and Transportation District herein presents its Annual Report for Fiscal Year 1993/1994. A statistical overview of the District's opera-

tions is shown in the table below. Subsequent pages contain the President's Message, the General Manager's Report and Annual Financial Statements.

	1994	1993
	(in tho	usands)
GOLDEN GATE BRIDGE		
Total Vehicle Crossings	40,976	40,860
GOLDEN GATE TRANSIT		
Bus Passengers	8,969	9,085
Ferry Passengers	1,406	1,466
Club Bus Riders	202	228
FINANCIAL SUMMARY		
Operating Revenues	\$74,734	\$73,651
Operating Expenses	86,569	79,833
Operating Loss	(11,835)	(6,182)
Nonoperating Revenues	11,641	12,743
Revenues over (under) Expenses	(194)	6,561
Amortization of Capital Grants	7,705	7,552_
Excess Revenues Transferred to Equity	\$7,511	\$14,113



#### GENERAL Manager's Report

Carney J. Campion, General Manager

Darney

uring the last fiscal year, the Golden Gate Bridge, Highway and Transportation District continued to fulfill is public trust by safely and efficiently operating the world-famous Golden Gate Bridge and one of the nation's foremost multimodal transit systems, Golden Gate Transit. To best serve the public, the District focuses on investing available but limited resources wisely and strategically. By doing so, the District contributes to economic growth in the region and promotes the interests that are important to the community: air quality, environmental protection, reduced energy consumption and safe, reliable, cost-effective transportation.

Early in the fiscal year, the Board of Directors addressed a potential budget shortfall by reducing the overall budget, but the District's responsibilities remained the same. Working with a FY 1993/94 budget that was slashed nearly \$4 million from preliminary budget estimates, each District division implemented a comprehensive cost-cutting program. The District is committed to operating transportation services that rapidly respond to the changing needs of the individual customer while addressing the needs of the entire

community. Many programs implemented this year do just that.

A great deal of the District's progress during the last fiscal year was due to the outstanding

contribution of each District employee. Teamwork played a critical role as these dedicated public servants provided the highest quality of service to our customers. The District's accomplishments to date are a tribute to the hard work and professionalism these men and women bring to the job. The following highlights their accomplishments on behalf of each District Division.

#### DISTRICT DIVISION

#### Implementation of ADA

The Americans with Disabilities Act (ADA) of 1990 was signed into federal law on July 26, 1990, and prohibits discrimination against persons with disabilities in the areas of employment, public services including transportation, public accommodations, private services and telecommunications. The District is in compliance with many of the new standards developed in response to the law and has begun to make modifications to its facilities, programs and services in order to assure full compliance. The District is committed to bringing its programs and services to persons with disabilities and, to that end, several significant programs, highlighted below, were implemented this year.

#### 41 New Lift-Equipped Buses Produced

In 1982, GGT began replacing older portions of its fleet with wheelchair lift-equipped, more fuel-efficient buses. The newest replacement buses, 41 Flxible series 40102-4T, are scheduled to arrive in October 1994. Unlike current GGT buses, the new Flxible bus features an ADA-approved front door wheelchair lift which allows for a 45-seat capacity. Each bus also has two wheelchair positions. The

GGT's new 45-seat Flxible coach.



Flxible's have all the passenger amenities that GGT patrons already enjoy, including overhead luggage racks, reading lights, reclining seats with armrests and air conditioning.

In April 1994, a prototype of the Flxible arrived at the District's bus yard in San Rafael, California. The prototype was thoroughly reviewed by the District's Advisory Committee on Accessibility (ACA), the District's Bus Passengers Advisory Committee, Bus Operators, Bus Mechanics and other staff members who offered suggestions for modifications and improvements. The total cost of the replacement bus project is 99.5 million, financed 80 percent by Federal Transit Administration (FTA) funding and 20 percent by State Transit Assistance (STA).

#### Service Accessibility Status

GGT buses are currently 78 percent wheelchairlift equipped, while all of the GGT ferries are accessible. The entire fleet of GGT buses is scheduled to be accessible by 1996.

Fleet Size/Percent
Fiscal Year lift-equipped for accessibility

FY 1981/82 279/0 percent

FY 1993/94 284/78 percent

FY 1995/96 Goal of 100 percent accessible fleet

#### Bus Operator Training Video Produced

In a unique public and private partnership, the District teamed with the Indoor Sports Club of San Rafael, California, a national advocacy group for persons with disabilities, to produce a new multi-purpose video explaining accessible features on GGT buses. The 21-minute video entitled "Welcome Aboard, Bus Operators Guide to Assisting Persons with Disabilities" was produced in only five months.

"Welcome Aboard" effectively serves two different audiences. First, it is a training video for Bus Operators who serve persons with disabilities and seniors in our community. The video is tailormade for GGT Bus Operator training, featuring GGT buses and accessible equipment. Second, the video familiarizes persons with disabilities and seniors with GGT's accessible features, equipment and procedures. Perhaps most importantly, the video allows both operators and persons with disabilities to develop a new understanding of one another and see accessible services from both sides of the lift. This makes for a smoother, more efficient service and a better understanding of what is involved when a Bus Operator says, "Welcome aboard."

With the passage of ADA, Bus Operators face new and challenging situations in serving persons with disabilities and seniors. The video "Welcome Aboard" brings a new dimension of quality to the GGT training program. It helps promote a better quality of life for seniors and persons with disabilities who seek freedom of mobility and the independence permitted through public transit services. "Welcome Aboard" is available to other agencies and the public in VHS format, with or without closed captioning, for S49.95, appropriate sales tax and S5.00 shipping.

#### Paratransit Services Launched

ADA requires public transit operators to provide special services to persons with disabilities who are unable to use wheelchair lift-equipped bus transit services. These special services known as "paratransit services" are usually provided by accessible vans. Under ADA, GGT is responsible for intercounty paratransit service between Marin, Sonoma and San Francisco counties. Marin County Transit District (MCTD) and other local operators are responsible for services within Marin, San Francisco and Sonoma counties.



Whistlestop Wheels provides intercounty paratransit service for GGT

#### Additional District Programs and Activities

#### Summer Hire Program

For over 25 years the District soponsored an eight-week Summer Hire Program for local teens and young adults. During the summer of 1993, fourteen young people successfully completed the program. The pro-

gram provides a valuable work experience teaching marketable skills and responsible work habits. The summer hires work in positions ranging from gift center sales and inventory, to streets and grounds laborers, to clerical assistants.

#### Wellness Advisory Committee

In 1992, the District formed an employee Wellness Advisory Committee to plan and implement programs and activities to assist employees in making responsible choices about their health and well-being. The committee focuses on providing opportunities for employees to learn about changes in behavior and lifestyle that can help reduce health risks and enhance productivity.

In September 1993, the committee sponsored the Second Annual Employee Health Fairs attended by more than 70 percent of the work force. The Health Fairs provided an opportunity for employees to take advantage of flu shots, blood pressure and cholesterol checks, try an aerobic exercise program and receive skin and spinal evaluations. In addition, employees received information on nutrition and other health-related topics from community organizations and the District's health care providers. During the past year the Wellness Advisory Committee has inspired several other programs including a prenatal health education program for expectant parents, a weight reduction program and an employee walking club.



#### Doyle Drive Reconstruction

For 1.5 miles, Doyle Drive is a six-lane elevated roadway sering as the southern approach to the Golden Gate Bridge. The District constructed the approach in 1936 on a federal land easement in the Presidio of San Francisco. The land is owned by the U.S. Department of the Army and will soon be transferred to

the National Park Service. Today, the roadway is maintained by California Department of Transportation (Caltrans).

Since the early sixties, the District has worked with Caltrans and other agencies to increase safety and decrease congestion on the approach. Over the years, Doyle Drive has deteriorated because of its age, heavy traffic and marine environment. As a result, several local and state agencies are pursuing dialogue aimed at rehabilitating the approach.

Part of the current proposal for reconstructing Doyle Drive includes lowering the roadway to ground level with two sections tunneling underground. Before a specific engineering design or environmental assessment may be undertaken, a Doyle Drive Intermodal Study was commissioned to determine roadway use patterns including common trip origins and destinations, travel habits and how travel needs may be served by different transportation options.

The District is a partner in conducting the study with eight local and regional agencies. The San Francisco County Transportation Authority is administering the study, which is funded through a State Planning and Research grant. The study will help build a consensus about the necessity of rehabilitating Doyle Drive and put a regional perspective on the project. It is expected to be complete by the end of FY 1994/95.

#### BRIDGE DIVISION

#### Toll Plaza Expansion Study

Over the years, the Bay Area has come to depend upon the Golden Gate Bridge as a vital transportation link between San Francisco and the counties to the north. As a fixed, six-lane roadway, the Bridge cannot be as readily expanded to accommodate traffic growth as other high-

ways. To accommodate traffic growth, the District developed a number of nationally recognized and innovative procedures designed to improve the flow of traffic. These include the utilization of reversible lanes, one-way toll collection and free passage for carpools during peak commute hours.

To further the District's goal of managing safe and efficient traffic flow across the Bridge, specifically on weekends, a detailed study to evaluate methods to improve traffic flow by making modifications to the Toll Plaza was initiated during FY 1993/94. A preliminary report was presented in January 1994.

#### Toll Plaza, East Parking Lot Rehabilitation

During October 1993, the East Parking Lot, just below the historic Roundhouse Gift Center on the south end of the Bridge, was repaired and refurbished for the safety and convenience of visitors. Due to nearly constant tour bus and visitor traffic in the lot, the asphalt pavement had approached the end of its service life.

#### Lead Cleanup

In 1992, following the identification of undesirably high levels of lead in soil under and



Laborers and cement masons placing concrete in East Parking Lot.

adjacent to the Golden Gate Bridge, the District embarked upon the development and implementation of a remedial action plan to remove the elevated lead concentrations. The District set forth a plan to assess the nature and extent of the contamination, evaluate any possible health risk to workers and members of the public and

develop a plan to clean contaminated areas to a safe level. Under the direction of the California Environmental Protection Agency, Department of Toxic Substance Control (DTSC), the District has developed and is implementing a comprehensive Lead Cleanup Program in close coordination with the seismic retrofit project described in the President's Message.

In September 1993, the District awarded a contract to ENTRIX, Inc., Walnut Creek, California, to conduct site characterization, risk assessment and develop a Remedial Action Plan. Site characterization evaluates the nature and extent of lead contamination through sampling and analysis. Risk assessment then determines the actual level of health risk posed by the lead levels detected during site characterization. Completion of site characterization and risk assessment provides the technical data necessary to then develop the Remedial Action Plan.

The Lead Cleanup Program is proceeding in

two phases. Phase I focuses on the proposed access, staging and construction areas of the Seismic Retrofit Project. Phase II focuses on potential areas of contamination outside the Phase I area. During the last fiscal year, the District completed site characterization and risk assessment in the Phase I area and submitted a Draft Remedial Action Plan to DTSC for review.

#### Golden Gate Bridge Earns Seven Wonders Designation

Nearly 57 years after the design and construction of the Golden Gate Bridge, the world-renowned structure continues to garner awards as an American landmark. In recognition and honor of the nation's "most spectacular civil engineering achievements," the American Society of Civil Engineers (ASCE) designated the Golden Gate Bridge as one of the "Seven Wonders of the United States" in conjunction with National Engineers Week, February 20 - 26, 1994. The Golden Gate Bridge shares this prestigious distinction with Hoover Dam, Interstate Highway System, Kennedy Space Center, Panama Canal, Trans-Alaska Pipeline and World Trade Center.

The criteria used in determining the Seven Wonders include "service to the well-being of people and communities, uniqueness, pioneering aspects in design and construction, extent to which the work has become a benchmark for later projects, and great size and beauty." Like the seven ancient wonders, the Seven Wonders of the United States are all works of civil engineers.

#### Golden Gate Bridge Receives Distinguished Building Award

In October 1993, in recognition of "enduring excellence in design," the Society of American Registered Architects (SARA) honored the Golden Gate Bridge with its "Distinguished Building Award." For the first time in SARA's history, the Distinguished Building Award was presented to a structure other than a building.



The Golden Gate Bridge was honored because of its "impact on the city, design, economic value, cultural statement, engineering accomplishment and contribution to the overall furtherance of the region." The award commended the work of Bridge Architect Irving Morrow, Chief Engineer Joseph Strauss

and the Golden Gate Bridge, Highway and Transportation District.

#### **BUS TRANSIT DIVISION**

#### "Whale Bus" Programs and Awards

Golden Gate Transit received two awards for Marketing and Public Information department programs associated with the "Whale Bus," a GGT coach painted with a life-sized portrait of "Humphrey the Humpback Whale." The bus is the center of an educational campaign designed to encourage Marin and Sonoma residents to share in the environmental benefits of GGT's "Pollution Solution." It was painted by environmental artist George Sumner who donated his time and the materials for the project.

In October 1993, the American Public Transit Association (APTA) named GGT to its 1993 APTA Chairman's Silver Honor Roll for efforts in educating the public about the benefits of public transit and organizing support within the community for improved transit service. Also in October 1993, the Metropolitan Transportation Commission presented an Award of Merit acknowledging the "Whale Bus" and "Pollution Solution" campaign for significantly contributing to the improvement of transportation.

In March 1994, the District's Public Information and Marketing Departments continued the "Whale Bus" educational program at schools throughout

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Marin and Sonoma counties. Representatives from the Public Information Department and the Bay Area Air Quality Management District teamed up with Marin County storyteller and radio personality Donnalei Covington for a 20-minute presentation on whales, the environment and public transit's role as a

"Pollution Solution." Students learned how to use a farebox and climbed inside the "belly of the whale" for a look around. Each child received a special whale transfer and a Golden Gate Transit "Pollution Solution" pencil. By the end of the program, over 2600 kids learned firsthand the benefits of GGT. A similar program is scheduled for the fall of 1994.

#### "Ride Value" Discount Ticket Program

In October 1993, GCT introduced "Ride Value" Discount Tickets. The new tickets are part of a program that simplifies the way regular customers receive a 25 percent discount off adult cash fares. Unlike the previous program based on zone to zone trips, the new tickets are based on adult cash fares. This allows for discounts on 16 additional travel combinations that were not available in the previous discount program. Sold in books of 20, "Ride Value" Discount Tickets are good for a total of 31 different travel combinations within the CGT service area.

#### Bikes on Route 40

In October 1993, Bus Transit kicked off a sixmonth trial of the "Bicycles on the Route 40 Program." Route 40, inaugurated in March 1993, is GGT's regional connection to the East Bay. Because there are no sidewalks on the Richmond-San Rafael Bridge and Caltrans provides limited van service on the span, the Bay Area's Regional Bicycle Advisory Local Storyteller Donnalei Covington talks to school children about GGT's role as a "Pollution Solution."

Committee approached GGT in March 1993, to ask if cyclists would be allowed aboard Route 40. After coordinating with several regional bicycle groups, now up to two cyclists at a time may cross the bridge aboard a Route

40 bus. Bicycles are stored in the bus' wheelchair tiedown area on a first-come, first-served basis. A key element of the program's success is the understanding that wheelchair passengers always have priority use of the wheelchair area. In April 1994, the Board of Directors extended the trial program for another six months. By the end on 1994, the program is expected to become permanent.

#### FERRY TRANSIT DIVISION

#### Larkspur Ferry Terminal Access Improvements

Driving in and out of the Larkspur Ferry Terminal is now faster and easier due to several roadway improvements on East Sir Francis Drake Boulevard. Since the completion of construction earlier this year, traffic exiting the terminal during peak commute hours has been cut by as much as 15 minutes. Improvements include two additional exit lanes from the terminal onto East Sir Francis Drake Boulevard and a new on ramp to northbound U.S. Highway 101. The project was developed by the City of Larkspur, Caltrans and the District and funded by the City of Larkspur and the State of California.

#### Muni Transfer Machines

In April 1994, four automatic machines began dispensing free round trip San Francisco Municipal Railway (Muni) transfers to Golden Gate Ferry patrons. Two machines were installed in front of the ticket office at the Larkspur Ferry Terminal, and two machines were installed at the San Francisco Ferry Terminal for Sausalito patrons. The new automatic machines provide easier access to transfers and increase the speed of distribution. They were purchased for nearly \$50,000 and funded 80 percent by a grant from the FTA.

#### Vessel Maintenance

Each of the four Golden Gate ferries is the focus of a rigorous maintenance program to assure

reliable and safe mechanical operation. In addition to daily and weekly inspections, each spring two ferries enter dry dock for U.S. Coast Guard inspection and routine hull maintenance and repairs. During June and July, the Larkspur vessel M.S. Sonoma and the Sausalito vessel M.V. Golden Gate entered dry dock one at a time without significant impact on commuters. While each vessel was out of service, GGT buses provided alternate service between the Larkspur Ferry Terminal and San Francisco.

#### New Ferry

Plans are moving ahead to acquire and operate a new ferry between Larkspur and San Francisco.



Automatic free Muni transfer machines are more convenient for Golden Gate Ferry patrons.

The new vessel would expand the Larkspur fleet from three to four. Two reports, an analysis of a new vessel's potential impact on the environment and a study of possible access improvements to the Larkspur Ferry Terminal, are currently underway. The reports will provide information on effectively and efficiently integrating the new vessel into the ferry system while producing the environmental documents necessary to receive federal and state funding.

Planned funding for the new vessel, currently scheduled for purchase in FY 1995/96, will

come primarily from FTA grants, with the balance financed principally by state sources.

#### Fourth Berth, Larkspur Ferry Terminal

To accommodate the overnight storage, servicing and revenue operation of a fourth vessel at the Larkspur Ferry Terminal, an additional berth was constructed during the fiscal year. Phase I of the project involved dredging an appropriate area in the lagoon between the ferry terminal and East Sir Francis Drake Boulevard. Phase II included the fabrication and installation of a floating steel dock and walkway just west of Berth Three. The project was completed in June 1994 and was funded entirely by a Proposition 116 grant from the state.





## OFFICE MANAGERS & DEPARTMENT HEADS



GENE P. REXRODE SECRETARY OF THE DISTRICT



JOHN J. QUIGLEY AUDITOR-CONTROLLER



CARNEY J. CAMPION GENERAL MANAGER



DANIEL E. MOHN DISTRICT ENGINEER



DAVID J. MILLER ATTORNEY



ROBERT A. WARREN BRIDGE DIVISION MANAGER



WAYNE T. DIGGS BUS DIVISION MANAGER



ERIC A. ROBINSON FERRY DIVISION MANAGER



FRESSA BRESLIN
PERSONNEL DIRECTOR



MARY C. CURRIE PUBLIC INFORMATION OFFICER



CANDICE A. GONZALEZ AFFIRMATIVE ACTION/SMALL BUSINESS COMPLIANCE OFFICER



JEROME M. KUYKENDALL DIRECTOR OF PLANNING &POLICY ANALYSIS



LINDA J. METCHELL MARKETING DIRECTOR



LORI A. MURRAY DISTRICT SERVICES DIRECTOR



JAMES S. O'HARE INFORMATION SYSTEMS DIRECTOR



WILLIAM B. RUMFORD CHIEF OF SECURITY

# Deloitte & Touche LLP

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#### INDEPENDENT AUDITORS' REPORT

The Board of Directors of the Golden Gate Bridge, Highway and Transportation District:

We have audited the accompanying statements of financial position of the Golden Gate Bridge, Highway and Transportation District (the "District") as of June 30, 1994 and 1993, and the related statements of revenues and expenses, of equity and of cash flows for the years then ended. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the District at June 30, 1994 and 1993, and the results of its operations and its cash flows for the years then ended in conformity with generally accepted accounting principles.

Our audits were conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplemental schedules of revenues and expenses by division for the years ended June 30, 1994 and 1993 on page 18 are presented for the purpose of additional analysis and are not a required part of the basic financial statements. These supplemental schedules are the responsibility of the management of the District. Such supplemental schedules have been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, are fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole.

Deloitte + Touche LLP

Wallace, Mah + Doine

October 3, 1994

Deloitte Touche Tohmatsu International

STATEMENTS OF EQUITY
YEARS ENDED JUNE 30, 1994 AND 1993 (In thousands)

	District Equity	Capital Grant Equity (Note 4)	Friends of the Golden Gate Bridge (Note 10)	Total Equity
BALANCE, JUNE 30, 1992	\$ 92,929	\$133,865	\$(426)	\$226,368
EXCESS REVENUES TRANSFERRED TO EQUITY	14,000		113	14,113
AMORTIZATION OF CAPITAL GRANTS		(7,552)		(7,552)
CAPITAL GRANTS: Bus Ferry Bridge		1,775 507 1,018		1,775 507 1,018
BALANCE, JUNE 30, 1993	106,929	129,613	(313)	236,229
EXCESS REVENUES TRANSFERRED TO EQUITY	7,373		138	7,511
AMORTIZATION OF CAPITAL GRANTS		(7,705)		(7,705)
CAPITAL GRANTS: Bus Ferry Bridge		1,314 292 4,437		1,314 292 4,437
CAPITAL GRANT EQUITY ADJUSTMENTS		(507)		(507)
BALANCE, JUNE 30, 1994	\$114,302	\$127,444	\$(175)	\$241,571

See notes to financial statements.

STATEMENTS OF CASH FLOWS
YEARS ENDED JUNE 30, 1994 AND 1993 (In thousands)

	1994	1993
CASH FLOWS FROM OPERATING ACTIVITIES:	\$(11,835)	\$(6,182)
Operating loss Adjustments to reconcile operating loss to net cash provided by	\$(11,033)	\$(0,102)
operating activities:		
Depreciation and amortization	10,712	10,544
Effect of changes in:		
Accounts receivable	(252)	265
Maintenance inventory and supplies	140	(220)
Prepaid expenses	(265)	39
Trade accounts payable	(299)	(19)
Self-insurance liabilities Other liabilities	3,089 2,447	(2,137) 2,813
Accrued compensated absences	259	449
Accided compensated absences		
Net cash provided by operating activities	3,996	5,552
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Operating grants received	11,156	11,064
Loans payable to bank:		
Repayments		(89)
Interest paid on loans		(18)
Net cash provided by noncapital financing activities	11,156	10,957
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Capital grants received	3,367	1,416
Property additions:		
Bridge	(8,554)	(3,996)
Bus	(1,725)	(1,511)
Ferry	(809)	(1,205)
Proceeds from sale of property and equipment		123_
Net cash used by capital and related financing activities	(7,721)	(5,173)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Net purchases of investment securities	(8,652)	(4,683)
Interest and dividends	2,073	1,705
Deferred compensation plan assets - increase	(1,467)	_(1,496)
Net cash used by investing activities	(8,046)	(4,474)
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	(615)	6,862
CASH AND EQUIVALENTS, BEGINNING OF YEAR	28,570	21,708
CASH AND EQUIVALENTS, END OF YEAR	\$ 27,955	\$28,570

NOTES TO FINANCIAL STATEMENTS YEARS ENDED JUNE 30, 1994 AND 1993

#### 1. ORGANIZATION

The Golden Gate Bridge, Highway and Transportation District (the "District") is a political subdivision of the State of California created by the legislature in 1923 and subject to regulation under the Bridge and Highway District Act, as amended. The District is not subject to income tax. The disbursement of funds received by the District is controlled by statute and by provisions of various grant contracts entered into with the United States government, the State of California, and certain counties within the District

Friends of the Golden Gate Bridge ("FGGB") was incorporated in 1985 as a nonprofit public benefit corporation to establish a transportation museum related to the Golden Gate Bridge and nearby transportation facilities and to provide for historical recognition of the Bridge, including sponsorship of the May 1987 fritieth anniversary commemoration of the opening of the Golden Gate Bridge. The District has significant control over the activities of FGGB through appointment of a majority of FGGB's Board of Trustees and approval of FGGB's major policies, plans, programs, budgets, and expenditures; however, FGGB is a separate legal entity whose obligations are not obligations of the District.

#### 2. SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The accompanying financial statements include the combined financial activities of the District and FGGB.

Basis of Accounting - The accrual basis of accounting is utilized by the District and FGGB. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Cash Equivalents - The District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents (see Note 3).

Investments are stated at cost which approximates current market value (see Note 3).

Deferred compensation plan assets are stated at current market value.

Property and equipment is recorded at cost; related capital grants are recorded as capital grant equity. Depreciation based on the cost of property acquired with capital grants is included in expense; a credit reflecting amortization of the related capital grants is included in the excess of revenues transferred to equity. Major additions and replacements are capitalized. Maintenance, repairs, and additions of a minor nature are expensed as incurred.

The costs of acquisition and construction of equipment and facilities are recorded in construction in progress until such assets are completed and placed in service, at which time the District commences recording depreciation expense and amortization of capital grants.

Depreciation is calculated using the straight-line method over the following estimated useful lives:

- Bridge structural components 100 years
- b. Bridge buildings, toll plaza structure, deck and approach roadways and sidewalks 50 years
- c. Bridge roadway lighting, toll collection, and other equipment 3 to 20 years
- d. Buses 12 years
- e. Ferry boats 40 years
- Other transit property 5 to 40 years

Construction in progress consists of the following projects at June 30, 1994 and 1993:

	1994	1993
Bridge seismic retrofit	\$ 9,299	\$1,904
Northwestern Pacific Rail Road right of way acquisition	1,564	1,318
Bus replacement	830	
Other	2,523	2,388
Total construction in progress	\$ <u>14,216</u>	\$5,610

Operating assistance grants are recorded as revenue upon approval by the grantor agencies.

Pension Plans - The District participates in several pension plans covering all employees. Certain union members are covered under single employer or multiemployer plans while other union and nonunion employees participate in the State of California's Public Employees' Retirement System. Pension contributions are based on rates established by negotiated labor contracts or by the actual plans. The District's policy is to fund pension costs as accrued (see Note 6).

Compensated Absences - Accumulated vacation and vested sick leave are recorded as an expense and liability as the benefits accrue to employees. Sick leave vests at a rate of one-half of total sick days earned

Postretirement Health Care Benefits - The District provides postretirement health care benefits to certain employees and their dependents. The District recognizes the expense for such costs on a payas-you-go basis (see Note 7).

*Reclassifications* - The 1993 financial statements have been reclassified to conform to the 1994 presentation.

#### 3. CASH AND INVESTMENTS

The District maintains cash and investments that are available for general use (subject to prior Board designations, see Note 11).

Cash and Deposits - At June 30, 1994 and 1993, the District's cash on hand was \$296,000 and \$2278,000, respectively. The carrying amount of the District's cash deposits was \$445,000 (1993, \$2240,000). The corresponding bank balance was \$1,006,000 (1993, \$203,000), of which \$221,000 (1993, \$121,000) was insured by federal depository insurance or collateralized by securities held by the District's agent in the District's ame and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name.

At June 30, 1994 and 1993, the District had certificates of deposit of \$218,000 and \$2,319,000, respectively, of which \$218,000 and \$900,000, respectively, was insured by federal depository insurance and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name. Deferred compensation plan assets include certificates of deposit of \$6,434,000 (1993, \$8,633,000), all of which were federally insured.

Investments - Statutes authorize the District to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, reverse repurchase agreements, and the state treasurer's investment pool. The District entered into no reverse repurchase agreements during the years ended June 30, 1994 and 1993.

The District's investments are categorized below to give an indication of the credit risk assumed by the District at June 30, 1994 and 1993. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer, or by its trust department or agent, but not in the District's name. The District had no Category 2 or 3 investments at June 30, 1994 and 1993.

		(0)	00's)	
	19	94	19	93
	Carrying		Carrying	
	Amount	Market	Amount	Market
	Category 1	Value	Category 1	Value
U.S. Treasury Notes	\$11,288	\$10,750	\$9,974	\$10,269
Federal agency obligations	10,977	10,981	3,166	3,188
Corporate obligations	3,631	4,811	4,303	4,303
Corporate commercial paper	8,281	8,297	9,309	9,281
Bankers' acceptances	3,933	4,007	1,480	1,467
Total Category 1 Investments	38,110	38,846	28,232	28,508
Cash on hand	296	296	278	278
Demand deposits	445	445	(240)	(240)
Certificates of deposit	6,652	6,652	10,952	10,952
Mutual funds	6,733	6,733	3,067	3,067
Investment in state treasurer's				
investment pool	15,000	15,000	15,000	15,000
Total	\$67,236	\$67,972	\$57,289	\$57,565
Reported as:				
Cash and equivalents	\$27,955		\$28,570	
Investments	26,114		17,462	
Deferred compensation				
plan assets	13,167		11,700	
Other liabilities (represents				
cash overdrafts)			(443)	
Total	\$67,236		\$57,289	

#### 4. CAPITAL GRANTS

The District has grant contracts with the State of California Department of Transportation ("CalTrans") through which it receives Federal Highway Assistance funding for the costs incurred to make certain structural and other improvements to the bridge. The District also receives grants from the U.S. Department of Transportation which provide federal financing primarily for the acquisition of buses, the construction of terminals and ferry boats, and the purchase of railroad right-of-ways. The District also receives grants under State Transit Assistance programs primarily for the acquisition of buses and related facilities. These grants, less related amortization, are included in capital grant equity and are summarized at June 30, 1994 as follows (in thousands):

	Bridge Division	Bus Division	Ferry Division
Total approved project cost	<u>\$ 93,203</u>	\$143,074	\$52,172
Total approved capital grants Less grants received or receivable	\$ 65,590 (62,339)	\$122,107 (60,600)	\$39,515 (20,370)
Remaining grants available	\$ 3,251	\$ 61,507	\$19,145
Grants credited to capital grant equity: Total, July 1, 1993 Additions in 1994:	\$ 60,435	\$ 97,709	\$37,060
U.S. Department of Transportation State Transit Assistance		1,110 204	63 229
Federal Highway Assistance	4,437	204	22)
Capital Grant Equity Adjustments		(448)	(59)
Total, June 30, 1994	64,872	98,575	37,293
Less grants amortized - cumulative	(10,279)	(44,709)	(18,308)
Net grants in capital grant equity	\$ 54,593	\$ 53,866	\$18,985

Expenditures of capital grants are subject to final review by the grantor agencies. At June 30, 1994, capital grants of approximately \$195,004,000 have been reviewed. The District anticipates that the unreviewed expenditures (approximately \$6,043,000 as of June 30, 1994) will be approved in full.

#### 5. OPERATING ASSISTANCE

The District receives operating assistance from various federal, state and local sources. Transportation Development Act funds are received from Marin County to meet, in part, the District's operating requirements based on annual claims filed by the District and approved by the Metropolitan Transportation Commission ("MTC"). Federal funds are distributed to the District by the Federal Transit Administration after approval by MTC. The District also receives Marin County Transit local funds and minor amounts of assistance from other state agencies. Operating assistance is summarized as follows for the years ended June 30, 1994 and 1993 (in thousands):

	1994	1993
Transportation Development Act	\$7,081	\$ 8,269
Federal Transit Administration	1,570	1,612
State Transit Assistance	481	
Marin County Transit local funds	228	730
CalTrans	146	161
Federal Disaster Assistance		167
Total	\$9,506	\$10,939

#### 6. PENSION PLANS

#### PUBLIC EMPLOYEES' RETIREMENT FUND

Plan Description - All permanent District employees (except bus and ferry operators and deckhands) are eligible to participate in the Public Employees' Retirement Fund (the "Fund") of the State of California's Public Employees' Retirement System ("PERS"). The Fund is an agent multiple-employer defined benefit retirement plan that acts as a common investment and administrative agent for various local and state governmental agencies within the State of California. The Fund provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation. Employees vest after five years of service and may receive retirement benefits commencing at age 50. These benefit provisions and all other requirements are established by state statute.

The District did not make a contribution to the Fund for its employer portion for the years ended June 30, 1994 and 1993, since there were assets in excess of pension benefit obligation for covered employees. In lieu of salary increases and for employees who agreed to salary reductions in certain prior years, the District agreed to pay the 7% employee contribution for administrative employees and amajority of union employees covered by the Fund. In total, the District contributed to the Fund 6.18% and 5.83% of payroll for covered employees for the years ended June 30, 1994 and 1993, respectively. The District's covered payroll for employees participating in the Fund was \$25,365,000 and \$24,274,000 for the years ended June 30, 1994 and 1993.

Funding Status and Progress - The "pension benefit obligation" is determined for each participating employer by the Fund's actuary and is a standardized disclosure measure that results from applying actuarial assumptions to estimate the present value of pension benefits, adjusted for the effects of projected salary increases and step rate benefits, to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of the District's portion of the Fund to which contributions are made on a going-concern basis, assess progress made

in accumulating sufficient assets to pay benefits when due, and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used.

The pension benefit obligation was computed as part of an actuarial valuation performed as of June 30, 1992, the latest available valuation. The significant actuarial assumptions used in the 1992 valuation to compute the pension benefit obligation were an assumed rate of return on investment assets of 8.75%, annual payroll increases of 5.25% attributable to inflation and 1.75% attributable to merit or seniority, and no postretirement benefit increases.

The funding status applicable to the District's employee group at June 30, 1992 is as follows (in thousands):

housands):	
Pension benefit obligation:	
Retirees and beneficiaries currently receiving benefits	
and terminated employees not yet receiving benefits	\$24,862
Current employees:	
Accumulated employee contributions and allocated	
investment earnings	18,755
Employer-financed, vested	19,796
Employer-financed, nonvested	578
Total pension benefit obligation	63,991
Net assets available for benefits, at cost (total market	
value, June 30, 1992, \$73,962)	65,569
Net assets in excess of pension benefit obligation	\$ 1,578

Actuarially Determined Contributions Required and Contributions Made - The funding policy of the Fund provides for actuarially determined periodic contributions by the District at rates such that sufficient assets will be available to pay Fund benefits when due. The District's contribution to the Fund for the years ended June 30, 1994 and 1993 were made in accordance with actuarially determined requirements computed as of June 30, 1993 and 1992, respectively. The total pension expense and funded contribution was \$1,568,000 for the year ended June 30, 1994, which consisted solely of normal cost (6.18% of current covered payroll). The total pension expense and funded contribution was \$1,417,000 for the year ended June 30, 1993, which consisted solely of normal cost (5.83% of current covered payroll).

The contribution rate for normal cost is determined using the entry-age normal actuarial cost method, a projected benefit cost method. This method takes into account those benefits that are expected to be earned in the future as well as those already accrued. The Fund also uses the level percentage of payroll method to amortize any unfunded actuarial liability over an eleven-year period.

Significant actuarial assumptions used in the 1993 valuation to compute the actuarially determined contribution requirement are the same as those used to compute the pension benefit obligation as described above.

Historical Trend Information - Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information for the Fund prior to 1987 and for 1993 is unavailable.

For the District's share of the Fund, trend information for each of the six years ended June 30, 1992 follows (dollars in thousands):

	199	2	1991	1990	1989		1988	1987
Net assets available for benefits, at cost	\$ 65,56	9 \$	60,618	\$ 56,793	\$ 50,529	\$ .	44,266	\$ 38,965
Pension benefit obligation	\$ 63,99	1 \$	57,970	\$ 54,830	\$ 49,068	\$ -	45,500	\$ 39,937
Net assets available for benefits as a								
percentage of pension benefit obligation	1029	ó	105%	104%	103%		97%	98%
Net assets in excess of pension benefit								
obligation	\$ 1,57	3 \$	2,648	\$ 1,963	\$ 1,461			
Unfunded pension benefit obligation							1,234	\$ 972
Annual covered payroll	\$ 21,50	2 \$	20,299	\$ 19,520	\$ 18,524	\$	17,675	\$ 17,209
Net assets in excess of pension benefit								
obligation as a percentage of annual								
covered payroll	79	ó	13%	10%	8%			
Unfunded pension benefit obligation as	a							
percentage of annual covered payroll							7%	6%
District contribution as a percentage of								
annual covered payroll	69	ó	6%	6%	13%		14%	15%

#### GOLDEN GATE TRANSIT - AMALGAMATED RETIREMENT PLAN

Plan Description - The District's bus operators participate in the Golden Gate Transit - Amalgamated Retirement Plan ("Amalgamated"), a single employer defined benefit pension plan funded by the District and administered by a Board of Trustees consisting of District and union representatives. This plan provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation. Employees may receive normal retirement benefits based on a predetermined formula. These benefit provisions and all other requirements are established through collective bargaining.

The District contributed to Amalgamated 15.16% of payroll for covered employees for the years ended June 30, 1994 and 1993. The District's covered payroll for employees participating in Amalgamated was \$14,361,000 and \$13,588,000 for the years ended June 30, 1994 and 1993, respectively.

Funding Status and Progress - The "pension benefit obligation" is determined by Amalgamated's actuary and is a standardized disclosure measure that results from applying actuarial assumptions to estimate the present value of pension benefits, adjusted for the effects of projected salary increases and step rate benefits, to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of Amalgamated on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used.

The pension benefit obligation was computed as part of an actuarial valuation performed as of December 31, 1993, the latest available valuation. The significant actuarial assumptions used in the 1993 valuation to compute the pension benefit obligation were an assumed rate of return on investment assets of 8%, annual payroll increases of 6% attributable to inflation and .86% attributable to merit or seniority, and no postretirement benefit increases.

The funding status applicable to the District's employee group at December 31, 1993 is as follows (in thousands):

Pension benefit obligation: Retirees and beneficiaries currently receiving benefits	
and terminated employees not yet receiving benefits	\$17,950
Current employees:	
Employer-financed, vested	18,630
Employer-financed, nonvested	7,542
Total pension benefit obligation	44,122
Net assets available for benefits, at market	57,027
Net assets in excess of pension benefit obligation	\$12,905

Contributions Required and Contributions Made - The District's contributions to Amalgamated for the years ended June 30, 1994 and 1993 are the result of collective bargaining. The total pension expense and funded contribution were \$2,178,000 and \$2,092,000 for the years ended June 30, 1994 and 1993, respectively (15.16% of current covered payroll).

Historical Trend Information - Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information for the Fund prior to 1989 is unavailable.

For the District's share of the Fund, trend information for each of the five years ended December 31, 1993 follows (dollars in thousands):

	1993	1992	1991	1990	1989	
Net assets available for benefits, at market	\$57,027	\$54,493	\$52,305	\$41,395	\$39,637	
Pension benefit obligation	\$44,122	\$42,500	\$37,289	\$34,800	\$33,312	
Net assets available for benefits as a						
percentage of pension benefit obligation	129%	128%	140%	119%	119%	
Net assets in excess of pension benefit						
obligation	\$12,905	\$11,993	\$15,016	\$ 6,595	\$ 6,325	
Annual covered payroll	\$13,588	\$12,874	\$12,129	\$10,973	\$10,287	
Net assets in excess of pension benefit						
obligation as a percentage of annual						
covered payroll	95.0%	93.2%	123.8%	60.1%	61.5%	
District contribution as a percentage of						
annual covered payroll	15.3%	15.2%	15.4%	15.2%	15.2%	

#### OTHER RETIREMENT PLANS

The District's ferry operators and deckhands participate in either the Inlandboatmen's Union of the Pacific National Pension Plan ("Inlandboatmen's") or the MEBA Towboat Operators Pension Trust ("MEBA"). Inlandboatmen's and MEBA are union-administered multiemployer plans in which the District is a participant. Comparable information, on the District's portion of such plans, is not available. The unfunded liability as of the most recent actuarial valuations was \$21,524,175 at June 30, 1993 for the Inlandboatmen's and \$187,000 at December 1, 1992 for the MEBA. Pension

expense for these plans was \$237,000 and \$201,000 for the years ended June 30, 1994 and 1993, respectively.

#### 7. POSTRETIREMENT HEALTH CARE BENEFITS

In addition to the pension benefits described in Note 6, the District provides postretirement health care benefits. The benefits are provided to all employees who retire from the District on or after attaining age 55 with at least 10 years of service. For those employees age 55 with at least 15 years of service, survivor and dependent care benefits are also received. If the employee began employment at the District prior to January 1, 1983, the benefits are provided on or after attaining age 50 with at least 5 years of service. Currently 331 retirees meet the eligibility requirements. The District pays 100% of medical, dental and hospitalization costs incurred by pre-Medicare retirees and their dependents with the exception of \$41.10 per month paid by certain beneficiaries. The District also supplements Medicare payments for retirees and their dependents eligible for Medicare. Expenditures for postretirement health care benefits are recognized on a pay as you go basis. Postretirement health care benefits expense was \$1,628,000 and \$1,652,500 for the years ended June 30, 1994 and 1993, respectively.

#### 8. DEFERRED COMPENSATION PLAN

The District offers its employees a deferred compensation plan, adopted under Internal Revenue Code Section 457(b), which provides for the deferral of a portion of participating employees' compensation until retirement, termination, or certain other covered events. As required by IRC §457(b), plan assets remain the property of the District until paid or made available to participants, subject only to the District's general creditors. Plan assets are held by an administrator in a segregated fund and are invested primarily in certificates of deposit or mutual funds, at the direction of participants. Benefits due under the plan are fully funded.

#### 9. COMMITMENTS AND CONTINGENCIES

Insured and Uninsured Risks - There are claims and litigation pending which are considered normal to the District's operation of the bridge and transit systems. In general, the District is insured for risks where coverage is available and considered to be cost-effective. These insurance policies specify deductible amounts, which vary by policy. Provision has been made in the financial statements for estimated losses under the deductible limits of insurance policies and for self-insured losses. Total self-insurance liabilities included in the statements of financial position were \$10,397,000 and \$7,308,000 at June 30, 1994 and 1993, respectively.

Commitments - At June 30, 1994, the District had commitments of approximately \$4,691,000 for bridge-related projects and approximately \$11,895,000 for transit equipment and other projects.

SUPPLEMENTAL SCHEDULES OF REVENUES AND EXPENSES BY DIVISION YEARS ENDED JUNE 30, 1994 AND 1993 (In thousands)

	2	Total	Bridge Division	lge sion	B	Bus Division	Fe	Ferry Division	Friends of the Golden G Bridge	Friends of the Golden Gate Bridge	
	1994	1991	1994	1993	1994	1993	1994	1993	1994	1993	
OPERATING REVENUES: Bridge tolls Transit fares Gift center sales Other operating income	\$54,891 16,862 1,847 993	\$54,603 16,290 1,607 1,020	\$54,891 1,847 71	\$54,603 1,607 123	\$ 13,633	\$ 13,009	\$ 3,229	5 3,281	\$141	\$131	
Total operating revenues	74,734	73,651	56,809	56,333	14,205	13,573	3,579	3,614	141	131	
OPERATING EXPENSES: Operations Maintenance General and administrative	45,850 18,904 21,815	44,691 18,049 17,093	7,050 8,635 11,327	6,534 7,691 10,174	31,538 7,932 7,927	31,036 7,961 5,833	7,262 2,337 2,558	7,121 2,397 1,086	6		
Total operating expenses	86,569	79,833	27,012	24,399	47,397	44,830	12,157	10,604	3	1	
OPERATING INCOME (LOSS)	(11,835)	(6,182)	29,797	31,934	(33,192)	(31,257)	(8,578)	(066'9)	138	131	
NONOPERATING REVENUES: Operating assistance State operating assistance Federal operating assistance Local operating assistance	7,708 1,570 228	8,597 1,612 730	146	161	6,477 1,206 228	6,955 1,227 730	1,085	1,481			
Total operating assistance	9)206	10,939	146	161	7,911	8,912	1,449	1,866			
Investment income Other	2,135	1,699	2,135	1,699		114				(18)	
Total nonoperating revenues	11,641	12,743	2,281	1,869	7,911	9,026	1,449	1,866	1	(18)	
REVENUES OVER (UNDER) EXPENSES	(194)	6,561	32,078	33,803	(25,281)	(22,231)	(7,129)	(5,124)	138	113	
AMORTIZATION OF CAPITAL GRANTS	7,705	7,552	1,323	1,210	5,087	5,076	1,295	1,266	1		
EXCESS REVENUES TRANSFERRED TO EQUITY	\$ 7,511	\$14,113	\$33,401	\$35,013	\$(20,194)	\$(17,155)	\$(5,834)	\$(3,858)	\$138	\$113	





Box 9000, Presidio Station San Francisco, CA 94129

SOUMENTS DEPT NOV 17 1995 AN FRANCISCO BLIG LIBRARY GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT 1994/1995 ANNUAL REPORT



The District's
mission is to provide
safe, efficient, reliable
means for the
movement of people,
goods and services
within the Golden
Gate Corridor

ince 1937, the Golden Gate Bridge, Highway and Transportation District (District) has served the public interest by operating and maintaining the world-famous Golden Gate Bridge across the entrance to San Francisco Bay. As part of U.S. Highway 101, the Bridge serves as a vital transportation link between the City of San Francisco and the vast Redwood Empire to the north.

In 1969, the California State Legislature expanded the District's transportation responsibilities to include the operation of safe, efficient and cost-effective public transit in the Golden Gate Corridor north of San Francisco. Since 1970, Golden Gate Bus and Ferry Transit has been a viable alternative to the automobile, while contributing to the protection of our environment.

The District is unique among Bay Area transit operators because it provides transit service without support from local sales taxes or dedicated general funds. Since the District has no authority to levy taxes, surplus Bridge toll revenue is the only local source of funding for transbay transit service. Currently, Golden Gate Bus and Ferry Transit is funded 49 percent by Bridge tolls and 29 percent by fares. Federal, state and local subsidies, advertising and property equipment rental revenues meet the remaining costs.

Based in San Francisco, the District consists of three operating divisions, Bridge, Bus and Ferry, and an administrative District Division. Overseeing 991 employees (38 percent minority and 24 percent female) working together in the public interest, the General Manager coordinates the operations of all divisions according to the policy and direction of the District Board of Directors. The Board consists of nineteen members representing six counties: San Francisco, Marin, Sonoma, Napa, Mendocino and Del Norte.

The District's mission is to provide safe, efficient, reliable means for the movement of people, goods and services within the Golden Gate Corridor. In carrying out this mission, the District maintains the Golden Gate Bridge in a structurally sound condition to provide safe and efficient travel for vehicles and other modes of transportation; provides public transit services, such as buses and ferries, which operate in a safe, affordable, timely and efficient manner; and carries out its activities in a cost-effective, fiscally responsible manner. The District recognizes its responsibility to work as a partner with federal, state, regional and local governments and agencies to best meet the transportation needs of the people, communities and businesses of San Francisco and the North Bay areas.

The District's goals are to maintain the Golden Gate Bridge; ensure reasonable mobility across the Bridge by providing for public transit service and encouraging ridesharing as far as resources permit; and contribute to the protection of the environment by working as a partner with other public agencies in providing attractive, efficient regional public transit services as an alternative to the private automobile and by encouraging the use of such services.





or des Care Bridge Highway

#### SUMMARY OF THE FISCAL YEAR

COLDEN CATE BRIDGE

he Golden Gate Bridge, Highway and Transportation District herein presents its Annual Report for Fiscal Year 1994/1995. A statistical overview of the District's operations is shown in the table below. Subsequent pages contain the President's Message, the General Manager's Report and Financial Statements and Supplemental Schedules for the years ended June 30, 1995 and 1994 and Independent Auditors' Report.

1995

1994

\$7,511,000

GOLDEN GATE BRIDGE		
Total Vehicle Crossings	40,715,000	40,976,000
GOLDEN GATE TRANSIT		
Bus Passengers	8,733,000	8,969,000
Ferry Passengers	1,332,000	1,406,000
Club Bus Riders	188,000	202,000
FINANCIAL SUMMARY		
Operating Revenues	\$74,225,000	\$74,734,000
Operating Expenses	86,666,000	86,569,000
Operating Loss	(12,441,000)	(11,835,000)
Nonoperating Revenues	14,532,000	11,641,000
Revenues over (under) Expenses	2,091,000	(194,000)
Amortization of Capital Grants	7,465,000	7,705,000



Excess Revenues Transferred to Equity



\$9,556,000



## PRESIDENT'S MESSAGE

A federal investment
of \$140 million
will help preserve
an existing public
investment in the
Golden Gate Bridge,
now estimated to
have a replacement
value of more than
\$1.4 hillion

he Golden Gate Bridge, Highway and Transportation District operates a transportation network in the U.S. Highway 101 corridor comprised of the Golden Gate Bridge and Golden Gate Bus and Ferry Transit. The District continues, with limited resources, to provide effective mobility through this network. Two key projects advanced this year, one aimed at sustaining and improving the transportation infrastructure, the other at expanding the transportation network.

### GOLDEN GATE BRIDGE SEISMIC RETROFIT

In 1990, the California Governor's Board of Inquiry on the Loma Prieta Earthquake called for all important transportation structures in the State to be seismically retrofit to assure continued operation following a major earthquake. The District, in concert with seismic engineers, had already launched a state-of-the art retrofit design of the Golden Gate Bridge scheduled to be complete by the end of 1995. The Bridge will be retrofit to withstand a Richter magnitude 8.3 earthquake and be functional for emergency vehicles within only a few hours.

The Federal Highway Administration financed \$5.9 million of the \$13.3 million retrofit design costs.

The District's 1991 Five-Year Fare and Toll Program generated the remaining \$7.4 million. The Program will also generate approximately \$30.1 million for seismic construction. That, and \$4.9 million from a petroleum anti-trust settlement earmarked for seismic retrofit projects in California, will provide the 20 percent local match required for federal grants being sought to fund the \$175 million construction total.

The District is working to secure the remaining 80 percent through federal funds which, as part of the seismic construction effort, will contribute to economic growth in the region by creating an estimated 3,100 jobs. Moreover, a federal investment of \$140 million will help preserve an existing public investment in the Golden Gate Bridge, now estimated to have a replacement value of more than \$1.4 billion.

## NORTHWESTERN PACIFIC RAILROAD RIGHT-OF-WAY PURCHASE

The District's 1970 long-range transportation plan called for the preservation of the Northwestern Pacific Railroad (NWP) right-of-way as a future corridor for public transportation. In 1990, the District joined with Marin and Sonoma counties to acquire 152 miles of right-of-way from Southern Pacific (SP),

Robert McDonnell



extending from Route 37 in Novato north to Willits and east from Novato to Lombard. In 1987 and 1993, Congress authorized funds for 80 percent of the \$27 million purchase price. The remaining 20 percent will come from state funds.

During the past year, the District, Marin County and North Coast Railroad Authority formed the Northwestern Pacific Railroad Authority to take title of the right-of-way in early 1996. The counties in which the right-of-way is located will set policy for developing public transportation along the right-of-way.

I look forward to working to see these projects support the vital transportation network of the region.



### GENERAL MANAGER'S REPORT

The District
completed environmental impact studies
of a proposed fourth
vessel and potential
access improvements

to the Larkspur

Ferry Terminal.

s the effects of public service belt-tightening rippled across the country, the District continued to fulfill its public trust with increasingly limited resources. Despite this challenging fiscal environment, many important projects moved ahead this year.

## NEW BUSES

Bus Transit received 41 new Flxible coaches. The purchase is part of an ongoing bus replacement program retiring older buses and replacing them with new, "clean-air" fuel-efficient models that comply with Americans With Disabilities Act (ADA) regulations. Golden Gate Transit's bus fleet is now 98 percent lift-equipped and scheduled to be 100 percent lift-equipped by FY 1996/97.

## FULL SERVICE PARATRANSIT

ADA regulations require the District to provide special intercounty van service for persons with disabilities who cannot use fixed-route buses. The District became the first public transit operator in the Bay Area to fully implement its paratransit program and attain full compliance with ADA.

### NEW LARKSPUR FERRY

The District proceeded with environmental impact studies for the addition of a fourth vessel to the Larkspur fleet. A high-speed ferry is proposed to reduce the Larkspur to San Francisco crossing time from 45 to as little as 30 minutes and to increase daily crossings. The expansion is part of the Metropolitan Transportation Commission's 1991 Regional Ferry Plan and is anticipated to be funded by federal and state grants.

#### TOLL PLAZA EXPANSION

Since the Bridge's six-lane roadway cannot easily be expanded like other highways, in FY 1993/94 the District began studying potential Toll Plaza modifications to improve traffic flow, especially on weekends. The study has resulted in two scheduled improvements. First, beginning spring 1996, the Toll Plaza roadway is to be repaved. Second, beginning spring 1997, the roadway east of the Toll Plaza is scheduled to be widened and traffic realigned to accommodate an additional toll both.

Carney J. Campion

## SEISMIC RETROFIT SITE PREPARATION

As part of site preparations for seismic retrofit construction, the District developed a Draft Remedial



Action Plan for lead contaminated soils in proposed seismic retrofit construction areas under and adjacent to the Bridge. The plan would reduce health risks for both seismic retrofit workers and recreational visitors to the area. The draft was prepared under the direction of the California Environmental Protection Agency, Department of Toxic Substance Control.

In accomplishing these and other programs and services, the District has focused on strategic resource investments that best fulfill our commitment to providing safe, efficient, reliable means for the movement of people, goods and services within the Golden Gate Corridor.

he District recognizes the . Employees of the Month, honored over the past year, as representing an ongoing commitment to providing safe, efficient and reliable service.





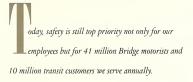




Golden Gate Bridge, Highway



LEWIS F. ZUELOW, BUS OPERATOR





FRANCES C. HOFMANN, SENIOR SECRETARY

From planning the Bridge's seismic retrofit, to placing 41 new buses on the road, or drydocking a ferry for scheduled maintenance, safety is our driving force.





## SAFE / EFFICIENT / RELIABLE



CONNIE B. YORK, FLOATING SECRETARY



DENNIS A. SILVA. BRIDGE OFFIC

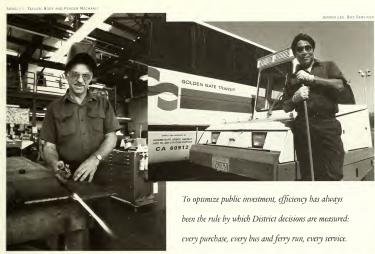
he efficient movement of people, goods and services
within the U.S. Highway 101 Corridor is vital to the businesses that create our strong regional economy.



JANET M. MURPHY ACCOUNTING ASSISTAN

The District's transit services not only move people efficiently, they provide an alternative to growing congestion, air pollution and energy waste that erode our quality of life.

10



Contracts totalling \$15.2 million were awarded for professional services, construction, supplies, equipment and other services, with 14 percent awarded to Disadvantaged Business Enterprises (DBE).

Of \$3.8 million in contracts which received funding through the U.S. Department of Transportation, 29 percent were awarded to DBEs.

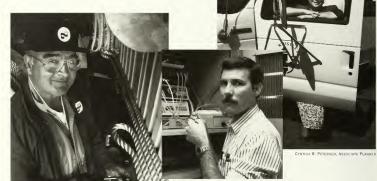


As resources dwindle and community needs increase, the District has reaffirmed its resolve to operate services that not only meet existing transbay mobility needs, but carefully prepare for needs of the future.

## SAFE / EFFICIENT / RELIABLE

very hour of every day, District services are there.

From the Route 80 leaving Santa Rosa at 4 a.m., to the popular 5:20 p.m. Larkspur Ferry, or Bridge tow operations during the graveyard shift, District services must be reliable.



Our transportation network is a lifeline to jobs, health care and other services. Reliable mobility is a measure of our quality of life and the competitiveness of our economy.



LINOA SCOTT, BUS OPERATOR

Golden Gate Transit has one of the best reliability records nationwide. Combined, the transit system operates 99.9 percent of scheduled service with more than 92 percent on-time reliability.





Our buses average more than 28,500 miles between mechanical failures and Golden Gate ferries run more than 15,400 miles between breakdowns. The latest national average for buses is less than 4,800 miles between failures.



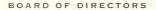
THOMAS L. PAIL, BENEFITS PAYROLL REPRESENTATIVE



# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

**WITH** 

100





ROBERT McDONNELL
PRESIDENT



JOHN E. FRASER



BOB ROSS SECOND VICE PRESIDENT



ANGELA ALIOTO



C. PAUL BETTINI



ALBERT J. BORO



JAMES R. BRONKEMA



HAROLD C. BROWN, JR.



JAMES C. EDDIE



GARY GIACOMINI



JAMES L. HARBERSON



WILLIE B. KENNEDY



STEPHAN C. LEONOUDAKIS SAN FRANCISCO



MAUREEN MIDDLEBROOK SONOMA COUNTY



CAROLE MIGDEN



JOHN J. MOYLAN



NANCY C. READ



KEVIN SHELLEY



NAPA COUNTY

15 1994 / 95 Annual Report

#### OFFICERS



GENERAL MANAGER DIVISION

MANAGERS



GENE P. REXRODE JOHN J. QUIGLEY AUDITOR-CONTROLLER SECRETARY OF THE DISTRICT



MERY GIACOMINI DISTRICT ENGINEER



DAVID I. MILLER ATTORNEY





BRIDGE DIVISION

MANAGER



WAYNE T. DIGGS BUS DIVISION MANAGER



ERIC A. ROBINSON FERRY DIVISION MANAGER



DEPARTMENT

HEADS



CANDICE A. GONZALEZ AFFIRMATIVE ACTION/ SMALL BUSINESS COMPLIANCE OFFICER



IEROME M. KUYKENDALL DIRECTOR OF PLANNING AND POLICY ANALYSIS



TRESSA BRESLIN PERSONNEL DIRECTOR



LINDA I. MITCHELL MARKETING DIRECTOR



MARY C. CURRIE

OFFICER

PUBLIC INFORMATION

LORI A. MURRAY DISTRICT SERVICES DIRECTOR



IAMES S. O'HARE INFORMATION SYSTEMS DIRECTOR



WILLIAM B. RUMFORD CHIEF OF SECURITY

## GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

inancial Statements and
Supplemental Schedules for
the Years Ended June 30, 1995
and 1994 and Independent
Auditors' Report





MAH & INUIF

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## INDEPENDENT AUDITORS' REPORT

The Board of Directors of the Golden Gate Bridge.

Highway and Transportation District:

We have audited the accompanying statements of financial position of the Golden Gate Bridge, Highway and Transportation District (the "District") as of June 30, 1995 and 1994, and the related statements of revenues and expenses, of equity and of cash flows for the years then ended. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits

We conducted our audits in accordance with generally accepted auditing standards and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of the District at lune 30, 1995 and 1994, and the results of its operations and its cash flows for the years then ended in conformity with generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued a report dated October 6, 1995 on our consideration of the District's internal control structure and a report dated October 6, 1995 on its compliance with laws and regulations.

Our audits were conducted for the purpose of forming an opinion on the financial statements taken as a whole. The supplemental schedules of revenues and expenses by division for the years ended June 30, 1995 and 1994 on pages 38 and 39 are presented for the purpose of additional analysis and are not a required part of the basic financial statements. These supplemental schedules are the responsibility of the management of the District. Such supplemental schedules have been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, are fairly stated in all material respects when considered in relation to the financial statements taken as a whole.

Deloitte Touche Tohmatsu International

Deloitte + Touche LLP Mah + Doine

October 6, 1995

# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

## STATEMENTS OF FINANCIAL POSITION

JUNE 30, 1995 AND 1994 (IN THOUSANDS)

ASSETS           CURRENT ASSETS:           Cash and equivalents         \$ 29,768         \$ 27,955           Investments         38,579         26,114           Capital and operating grants receivable         3,273         5,805           Accounts receivable         1,833         1,342           Maintenance inventories and supplies - at average cost         2,609         2,447           Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         8         148,308         147,425           Bus transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753		1995	1994
Cash and equivalents         \$ 29,768         \$ 27,955           Investments         38,579         26,114           Capital and operating grants receivable         3,273         5,805           Accounts receivable         1,833         1,342           Maintenance inventories and supplies - at average cost         2,609         2,447           Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         8         147,425           Bus transit property and equipment         48,308         147,425           Bus transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	ASSETS		
Investments         38,579         26,114           Capital and operating grants receivable         3,273         5,805           Accounts receivable         1,833         1,342           Maintenance inventories and supplies - at average cost         2,609         2,447           Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         8         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	CURRENT ASSETS:		
Capital and operating grants receivable         3,273         5,805           Accounts receivable         1,833         1,342           Maintenance inventories and supplies - at average cost         2,609         2,447           Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         8         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Cash and equivalents	\$ 29,768	\$ 27,955
Accounts receivable         1,833         1,342           Maintenance inventories and supplies - at average cost         2,609         2,447           Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         8         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Investments	38,579	26,114
Maintenance inventories and supplies - at average cost         2,609         2,447           Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         8         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Capital and operating grants receivable	3,273	5,805
Prepaid expenses         1,053         655           Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         ***         ***           Bridge, related buildings and equipment         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Accounts receivable	1,833	1,342
Total current assets         77,115         64,318           DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:           Bridge, related buildings and equipment         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Maintenance inventories and supplies - at average cost	2,609	2,447
DEFERRED COMPENSATION PLAN ASSETS         15,976         13,167           LAND         17,669         17,669           PROPERTY AND EQUIPMENT:           Bridge, related buildings and equipment         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Prepaid expenses	1,053	655
LAND         17,669         17,669           PROPERTY AND EQUIPMENT:         148,308         147,425           Bus transit property and equipment         89,126         81,323           Bus transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Total current assets	77,115	64,318
PROPERTY AND EQUIPMENT:           Bridge, related buildings and equipment         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	DEFERRED COMPENSATION PLAN ASSETS	15,976	13,167
Bridge, related buildings and equipment         148,308         147,425           Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	LAND	17,669	17,669
Bus transit property and equipment         89,126         81,323           Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	PROPERTY AND EQUIPMENT:		
Ferry transit property and equipment         49,665         48,339           Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Bridge, related buildings and equipment	148,308	147,425
Accumulated depreciation         (115,413)         (107,550)           Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Bus transit property and equipment	89,126	81,323
Net         171,686         169,537           Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Ferry transit property and equipment	49,665	48,339
Construction in progress         18,323         14,216           Property and equipment - net         190,009         183,753	Accumulated depreciation	(115,413)	(107,550)
Property and equipment - net 190,009 183,753	Net	171,686	169,537
	Construction in progress	18,323	14,216
TOTAL ASSETS \$ 200.760 \$ 278.007	Property and equipment - net	190,009	183,753
101AL A33L13 \$ 300,709 \$ 276,907	TOTAL ASSETS	\$ 300,769	\$ 278,907

# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

	1995	1994
LIABILITIES AND EQUITY		
CURRENT LIABILITIES:		
Trade accounts payable	\$ 2,881	\$ 1,993
Accrued liabilities	1,706	2,023
Unredeemed tickets	3,006	2,980
Self-insurance liabilities	2,731	2,599
Contract retentions	1,089	718
Accrued compensated absences	353	341
Total current liabilities	11,766	10,654
NONCURRENT LIABILITIES:		
Accrued compensated absences	5,895	5,717
Self-insurance liabilities	8,194	7,798
Deferred compensation plan obligations	15,976	13,167
Total noncurrent liabilities	30,065	26,682
TOTAL LIABILITIES	41,831	37,336
EQUITY	258,938	241,571
TOTAL LIABILITIES AND EQUITY	\$ 300,769	\$ 278,907

See notes to financial statements.

## GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

## STATEMENTS OF REVENUES AND EXPENSES YEARS ENDED JUNE 30, 1995 AND 1994 (IN THOUSANDS)

	1995	1994
OPERATING REVENUES:		
Bridge tolls	\$ 55,037	\$ 54,891
Transit fares	15,879	16,862
Gift center sales	2,101	1,847
Other operating income	1,022	993
Friends of the Golden Gate Bridge	186	141
Total operating revenues	74,225	74,734
OPERATING EXPENSES:		
Operations	39,741	39,207
Maintenance	20,039	18,104
General and administrative	16,619	18,638
Depreciation and amortization	10,267	10,620
Total operating expenses	86,666	86,569
OPERATING LOSS	(12,441)	(11,835)
NONOPERATING REVENUES:		
Operating assistance:		
State operating assistance	9,316	7,708
Federal operating assistance	1,430	1,570
Local operating assistance	367	228
Total operating assistance	11,113	9,506
Investment income	3,419	2,135
Total nonoperating revenues	14,532	11,641
REVENUES OVER (UNDER) EXPENSES	2,091	(194)
AMORTIZATION OF CAPITAL GRANTS	7,465	7,705
EXCESS REVENUES TRANSFERRED TO EQUITY	\$ 9,556	\$ 7,511

See notes to financial statements.

# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

## STATEMENTS OF EQUITY

YEARS ENDED JUNE 30, 1995 AND 1994 (IN THOUSANDS)

	DISTRICT EQUITY	CAPITAL GRANT EQUITY	FRIENDS OF THE GOLDEN GATE BRIDGE	TOTAL EQUITY
BALANCE, JUNE 30, 1993	\$ 106,929	\$ 129,613	\$ (313)	\$ 236,229
EXCESS REVENUES TRANSFERRED TO EQUITY	7,373		138	7,511
AMORTIZATION OF CAPITAL GRANTS		(7,705)		(7,705)
CAPITAL GRANTS:				
Bus		1,314		1,314
Ferry		292		292
Bridge		4,437		4,437
CAPITAL GRANT EQUITY ADJUSTMENT	'S	(507)		(507)
BALANCE, JUNE 30, 1994	114,302	127,444	(175)	241,571
EXCESS REVENUES TRANSFERRED TO EQUITY	9,372		184	9,556
AMORTIZATION OF CAPITAL GRANTS		(7,465)		(7,465)
CAPITAL GRANTS:				
Bus	44	9,093		9,137
Ferry		796		796
Bridge	4,897	439		5,336
CAPITAL GRANT EQUITY ADJUSTMENT	S (16)	23		7
BALANCE, JUNE 30, 1995	\$ 128,599	\$ 130,330	\$ 9	\$ 258,938
See notes to financial statements.				

# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

## STATEMENTS OF CASH FLOWS

STATEMENTS OF CASH FLOWS		
YEARS ENDED JUNE 30, 1995 AND 1994 (IN THOUSANDS)	1995	1994
CASH FLOWS FROM OPERATING ACTIVITIES:		
Operating loss	\$ (12,441)	\$ (11,835)
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Depreciation and amortization	10,267	10,620
Effect of changes in:		
Accounts receivable	(88)	(252)
Maintenance inventories and supplies	(162)	140
Prepaid expenses	(398)	(265)
Trade accounts payable	888	(299)
Self-insurance liabilities	528	3,089
Other liabilities	2,889	2,447
Accrued compensated absences	190	259
Net cash provided by operating activities	1,673	3,904
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES -		
Operating grants received	12,023	11,156
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Capital grants received	16,897	3,367
Property additions:		
Bridge	(5,344)	(8,554)
Bus	(9,365)	(1,725)
Ferry	(1,819)	(809)
Loss from sale of property and equipment	6	92
Net cash provided (used) by capital and related financing activities	375	(7,629)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Net purchases of investment securities	(12,465)	(8,652)
Interest and dividends	3,016	2,073
Deferred compensation plan assets - increase	(2,809)	(1,467)
Net cash used by investing activities	(12,258)	(8,046)
net increase (decrease) in cash and equivalents	1,813	(615)
CASH AND EQUIVALENTS, BEGINNING OF YEAR	27,955	28,570
Cash and equivalents, end of year	\$ 29,768	\$ 27,955

See notes to financial statements.

## GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

NOTES TO FINANCIAL STATEMENTS
YEARS ENDED JUNE 30, 1995 AND 1994

### 1. ORGANIZATION

The Golden Gate Bridge, Highway and Transportation District (the "District") is a political subdivision of the State of California created by the legislature in 1923 and subject to regulation under the Bridge and Highway District Act, as amended. The District is not subject to income tax. The disbursement of funds received by the District is controlled by statute and by provisions of various grant contracts entered into with the United States government, the State of California, and certain counties within the District.

Friends of the Golden Gate Bridge ("FGGB") was incorporated in 1985 as a nonprofit public benefit corporation to establish a transportation museum related to the Golden Gate Bridge and nearby transportation facilities and to provide for historical recognition of the Bridge, including sponsorship of the May 1987 fiftieth anniversary commemoration of the opening of the Golden Gate Bridge. The District has significant control over the activities of FGGB through appointment of a majority of FGGB's Board of Trustees and approval of FGGB's major policies, plans, programs, budgets, and expenditures; however, FGGB is a separate legal entity whose obligations are not obligations of the District.

### 2. SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The accompanying financial statements include the combined financial activities of the District and FGGB.

Basis of Accounting - The accrual basis of accounting is utilized by the District and FGGB. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

The District applies all Governmental Accounting Standards Board (GASB) Statements, as well as the Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989, unless those pronouncements conflict or contradict GASB pronouncements.

Cash Equivalents - The District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents (see Note 3).

Investments are stated at cost which approximates current market value (see Note 3).

Deferred compensation plan assets are stated at current market value.

Property and equipment is recorded at cost; related capital grants are recorded as capital grant equity.

Depreciation based on the cost of property acquired with capital grants is included in expense; a credit reflecting amortization of the related capital grants is included in the excess of revenues transferred to equity. Major additions and replacements are capitalized. Maintenance, repairs, and additions of a minor nature are expensed as incurred.

The costs of acquisition and construction of equipment and facilities are recorded in construction in progress until such assets are completed and placed in service, at which time the District commences recording depreciation expense and amortization of capital grants.

Depreciation is calculated using the straight-line method over the following estimated useful lives:

- a. Bridge structural components 100 years
- b. Bridge buildings, toll plaza structure, deck and approach roadways and sidewalks 50 years
- c. Bridge roadway lighting, toll collection, and other equipment 3 to 20 years
- d. Buses 12 years
- e. Ferry boats 40 years
- f. Other transit property 5 to 40 years

Construction in progress consists of the following projects at June 30, 1995 and 1994:

	(00	0's)
	1995	1994
Bridge seismic retrofit	\$ 13,868	\$ 9,299
Northwestern Pacific Rail Road right of way acquisition	1,848	1,564
Other	2,607	3,353
Total construction in progress	\$ 18,323	\$ 14,216

At June 30, 1995, the District had commitments of approximately \$1,024,000 for bridge-related projects and approximately \$1,538,000 for transit equipment and other projects.

Operating assistance grants are recorded as revenue upon approval by the grantor agencies.

Pension Plans - The District participates in several pension plans covering all employees. Certain union members are covered under single employer or multiemployer plans while other union and nonunion employees participate in the State of California's Public Employees' Retirement System. Pension contributions are based on rates established by negotiated labor contracts or by the actual plans. The District's policy is to fund pension costs as accrued (see Note 6).

Compensated Absences - Accumulated vacation and sick leave are recorded as an expense and liability as the benefits accrue to employees.

Postretirement Health Care Benefits - The District provides postretirement health care benefits to certain employees and their dependents. The District recognizes the expense for such costs on a pay-as-you-go basis (see Note 7).

Reclassifications - Certain reclassifications have been made to the 1994 financial statements to conform to the 1995 presentation.

#### 3. CASH AND INVESTMENTS

The District maintains cash and investments that are available for general use (subject to prior Board designations, see Note 12).

Cash and Deposits - At June 30, 1995 and 1994, the District's cash on hand was \$321,000 and \$296,000, respectively. The carrying amount of the District's cash deposits was \$761,000 (1994, \$445,000). The corresponding bank balance was \$1,153,000 (1994, \$1,006,000), of which \$201,000 (1994, \$221,000) was insured by federal depository insurance or collateralized by securities held by the District's agent in the District's name and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name.

At June 30, 1995 and 1994, the District had certificates of deposit of \$4,643,000 and \$6,644,000, respectively, of which \$1,014,000 and \$218,000, respectively, was insured by federal depository insurance and the remainder was collateralized by securities with a market value in excess of 110% of such deposits as required by Section 53652 of the California Government Code by the pledging financial institutions. However, such collateral was not in the District's name. Included in total certificates of deposit are deferred compensation plan certificates of deposit of \$2,729,000 (1994, \$6,434,000), all of which were federally insured.

Investments - Statutes authorize the District to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, reverse repurchase agreements, and the state treasurer's investment pool. The District entered into no reverse repurchase agreements during the years ended lune 30, 1995 and 1994.

The District's investments are categorized on the next page give an indication of the credit risk assumed by the District at June 30, 1995 and 1994. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer, or by its trust department or agent, but not in the District's name. The District had no Category 2 or 3 investments at June 30, 1995 and 1994.

		(00	0's)			
	1995		1994			
	CARRYING AMOUNT CATEGORY 1	MARKET VALUE	CARRYING AMOUNT CATEGORY 1	MARKET VALUE		
U.S. Treasury Notes	\$ 19,245	\$ 19,178	\$ 11,288	\$ 10,750		
Federal agency obligations	17,178	17,107	10,977	10,981		
Corporate obligations	2,933	2,934	3,631	4,811		
Corporate commercial paper	5,994	5,981	8,281	8,297		
Bankers' acceptances			3,933	4,007		
Total Category 1 Investments	45,350	45,200	38,110	38,846		
Cash on hand	321	321	296	296		
Demand deposits	5,296	5,296	453	453		
Certificates of deposit	4,643	4,642	6,644	6,644		
Mutual funds	8,713	8,713	6,733	6,733		
Investment in state treasurer's investment pool	20,000	20,000	15,000	15,000		
Total	\$ 84,323	\$ 84,172	\$ 67,236	\$ 67,972		
Reported as:						
Cash and equivalents	\$ 29,768		\$ 27,955			
Investments	38,579		26,114			
Deferred compensation plan ass	ets 15,976		13,167			
Total	\$ 84,323		\$ 67,236			

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## 4. CAPITAL GRANTS

The District has grant contracts with the U.S. Department of Transportation through the Federal Highways Administration and the Federal Transit Administration for certain capital improvements. Federal Highway Administration funds which are paid through the State of California Department of Transportation ("CalTrans") are used to make structural and design improvements to the bridge as well as purchase railroad rights-of-ways. Federal Transit Administration funds are used to replace and improve the District's buses, ferries and transit facilities. The District also has contracts with CalTrans for State Transit Assistance funds which are used either to match Federal Transit Administration grants or to fund transit improvement projects. These grants less related amortization are included in capital grant equity and are summarized at June 30, 1995 as follows (in thousands):

	BRIDGE DIVISION	Bus Division	FERRY DIVISION
Capital grant equity:			
Total, July 1, 1993	\$ 51,479	\$ 58,087	\$ 20,047
Additions in fiscal 1994:			
U.S. Department of Transportation		1,110	63
State Transit Assistance		204	229
Federal Highway Administration	4,437		
Less grants amortized	(1,323)	(5,087)	(1,295)
Capital Grant Equity Adjustments		(448)	(59)
Total, June 30, 1994	54,593	53,866	18,985
Additions in fiscal 1995:			
U.S. Department of Transportation		7,106	258
State Transit Assistance		1,760	538
Federal Highway Administration	439	227	
Less grants amortized	(1,196)	(4,987)	(1,282)
Capital Grant Equity Adjustments	(19)	(20)	62
Total, June 30, 1995	\$ 53,817	\$ 57,952	\$ 18,561

During the fiscal year ended 1995, the District received \$4,897,000 from the State of California as proceeds from the settlement of a lawsuit with the petroleum industry. The funds, which are to be used for the bridge seismic retrofit project within three years, are recorded as District equity.

### 5. OPERATING ASSISTANCE

The District receives operating assistance from various federal, state and local sources. Transportation Development Act funds are received from Marin and Sonoma Counties to meet, in part, the District's operating requirements based on annual claims filed by the District and approved by the Metropolitan Transportation Commission ("MTC"). Federal funds are distributed to the District by the Federal Transit Administration after approval by MTC. The District also receives Marin County Transit local funds and other amounts of assistance from other state agencies. Operating assistance is summarized as follows for the years ended June 30, 1995 and 1994 (in thousands):

	1995	1994
Transportation Development Act	\$ 8,678	\$ 7,081
Federal Transit Administration	1,430	1,570
State Transit Assistance	486	481
Marin County Transit local funds	367	228
CalTrans	152	146
Total	\$ 11,113	\$ 9,506

### 6. PENSION PLANS

#### CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT FUND

Plan Description - All permanent District employees (except bus and ferry operators and deckhands) are eligible to participate in the Public Employees' Retirement Fund (the "Fund") of the State of California's Public Employees' Retirement System ("PERS"). The Fund is an agent multiple-employer defined benefit retirement plan that acts as a common investment and administrative agent for various local and state governmental agencies within the State of California. The Fund provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation.

Employees vest after five years of service and may receive retirement benefits commencing at age 50.

These benefit provisions and all other requirements are established by state statute.

The District was not required to make a contribution to the Fund for its employer portion for the years ended June 30, 1995 and 1994, since there were assets in excess of pension benefit obligation for covered employees. However, in lieu of salary increases and for employees who agreed to salary reductions in certain prior years, the District agreed to pay the 7% employee contribution for administrative employees and a majority of union employees covered by the Fund. In total, the District contributed to the Fund 5.75% and 6.18% of payroll for covered employees for the years ended June 30, 1995 and 1994, respectively. The District's covered payroll for employees participating in the Fund was \$25,206,000 and \$25,365,000 for the years ended June 30, 1995 and 1994.

Funding Status and Progress - The "pension benefit obligation" is determined for each participating employer by the Fund's actuary and is a standardized disclosure measure that results from applying actuarial assumptions to estimate the present value of pension benefits, adjusted for the effects of projected salary increases and step rate benefits, to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of the District's portion of the Fund to which contributions are made on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used.

The pension benefit obligation was computed as part of an actuarial valuation performed as of June 30, 1994, the latest available valuation. The significant actuarial assumptions used in the 1994 valuation to compute the pension benefit obligation were an assumed rate of return on investment assets of 8.50%, annual payroll increases of 4.50% attributable to inflation and no merit or seniority, or postretirement benefit increases.

The funding status applicable to the District's employee group at June 30, 1994 is as follows (in thousands):

## Pension benefit obligation:

Tension benefit obligation.	
Retirees and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	\$ 28,655
Current employees:	
Accumulated employee contributions and allocated investment earnings	22,621
Employer-financed, vested	21,558
Employer-financed, nonvested	476
Total pension benefit obligation	73,310
Net assets available for benefits, at cost (total market value, June 30, 1994, \$86,684,000)	86,945
Net assets in excess of pension benefit obligation	\$ 13,635

Actuarially Determined Contributions Required and Contributions Made - The funding policy of the Fund provides for actuarially determined periodic contributions by the District at rates such that sufficient assets will be available to pay Fund benefits when due. The District's contribution to the Fund for the years ended June 30, 1995 and 1994 were made in accordance with actuarially determined requirements computed as of June 30, 1993. The total pension expense and funded contribution was \$1,450,000 for the year ended June 30, 1995, which consisted solely of normal cost (5.75% of current covered payroll). The total pension expense and funded contribution was \$1,568,000 for the year ended June 30, 1994. which consisted solely of normal cost (6.18% of current covered payroll).

The contribution rate for normal cost is determined using the entry-age normal actuarial cost method, a projected benefit cost method. This method takes into account those benefits that are expected to be earned in the future as well as those already accrued. The Fund also uses the level percentage of payroll method to amortize any unfunded actuarial liability over an eleven-year period.

Significant actuarial assumptions used in the 1993 valuation to compute the actuarially determined contribution requirement are the same as those used to compute the pension benefit obligation as described above.

Historical Trend Information - Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information for the Fund prior to 1987 and for 1995 is unavailable.

For the District's share of the Fund, trend information for each of the eight years ended June 30, 1994 follows (dollars in thousands):

	1994	1993	1992	1991	1990	1989	1988	1987
Net assets available for benefits, at cost	\$86,945	\$72,365	\$65,569	\$60,618	\$56,793	\$50,529	\$44,266	\$38,965
Pension benefit obligation	73,310	\$69,312	\$63,991	\$57,970	\$54,830	\$49,068	\$45,500	\$39,937
Net assets available for benefits as a percentage of pension benefit obligation	119%	104%	102%	105%	104%	103%	97%	98%
Net assets in excess of pension benefit obligation	\$13,635	\$3,053	\$1,578	\$2,648	\$1,963	\$1,461		
Unfunded pension benefit obligation							\$1,234	\$ 972
Annual covered payroll	\$25,365	\$25,294	\$21,502	\$20,299	\$19,520	\$18,524	\$17,675	\$17,209
Net assets in excess of pension benefit obligation as a percentage of annual covered payroll	54%	12%	7%	13%	10%	8%		
Unfunded pension benefit obligation as a percentage of annual covered payroll							7%	6%
District contribution as a percentage of annual covered payroll	6%	6%	6%	6%	6%	13%	14%	15%

## GOLDEN GATE TRANSIT - AMALGAMATED RETIREMENT PLAN

Plan Description - The District's bus operators participate in the Golden Gate Transit - Amalgamated Retirement Plan ("GGT-ARP"), a single employer defined benefit pension plan funded by the District and administered by a Board of Trustees consisting of District and union representatives. This plan provides retirement, disability, and death benefits based on employees' age, years of service, and average of three highest years' compensation. Employees may receive normal retirement benefits based on a predetermined formula. These benefit provisions and all other requirements are established through collective bargaining.

The District contributed to GGT-ARP 15.17% of payroll for covered employees for the years ended June 30, 1995 and 1994. The District's covered payroll for employees participating in GGT-ARP was \$14,269,000 and \$14,361,000 for the years ended June 30, 1995 and 1994, respectively.

Funding Status and Progress - The "pension benefit obligation" is determined by GGT-ARP's actuary and is a standardized disclosure measure that results from applying actuarial assumptions to estimate
the present value of pension benefits, adjusted for the effects of projected salary increases and step rate
benefits, to be payable in the future as a result of employee service to date. The measure is intended to help
users assess the funding status of GGT-ARP on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due, and make comparisons among employers. The measure is the
actuarial present value of credited projected benefits and is independent of the funding method used.

The pension benefit obligation was computed as part of an actuarial valuation performed as of December 31, 1994, the latest available valuation. The significant actuarial assumptions used in the 1994 valuation to compute the pension benefit obligation were an assumed rate of return on investment assets of 8%, annual payroll increases of 6.36%, 5.5% attributable to inflation and .86% attributable to merit or seniority, and no postretirement benefit increases.

The funding status applicable to the District's employee group at December 31, 1994 is as follows (in thousands):

Pension benefit obligation:

\$ 19,743
19,676
7,353
46,772
55,782
\$ 9,010

Contributions Required and Contributions Made - The District's contributions to GGT-ARP for the years ended June 30, 1995 and 1994 are the result of collective bargaining. The total pension expense and funded contribution were \$2,164,000 and \$2,178,000 for the years ended June 30, 1995 and 1994, respectively (15,17% of current covered payroll).

Historical Trend Information - Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information for the Fund prior to 1989 is unavailable.

For the District's share of the Fund, trend information for each of the six years ended December 31, 1994 follows (dollars in thousands):

	1994	1993	1992	1991	1990	1989
Net assets available for benefits, at market	\$ 55,782	\$ 57,027	\$ 54,493	\$ 52,305	\$ 41,395	\$ 39,637
Pension benefit obligation	\$ 46,772	\$ 44,122	\$ 42,500	\$ 37,289	\$ 34,800	\$ 33,312
Net assets available for benefits as a percentage of pension benefit obligation	119%	129%	128%	140%	119%	119%
Net assets in excess of pension benefit obligation	\$ 9,010	\$ 12,905	\$ 11,993	\$ 15,016	\$ 6,595	\$ 6,325
Annual covered payroll	\$ 14,361	\$ 13,588	\$ 12,874	\$ 12,129	\$ 10,973	\$ 10,287
Net assets in excess of pension benefit obligation as a percentage of annual covered payroll	62.7%	95.0%	93.2%	123.8%	60.1%	61.5%
District contribution as a percentage of annual covered payroll	15.2%	15.3%	15.2%	15.4%	15.2%	15.2%

### OTHER RETIREMENT PLANS

The District's ferry operators and deckhands participate in the Inlandboatmen's Union of the Pacific National Pension Plan ("Inlandboatmen's") or the MEBA Towboat Operators Pension Trust ("MEBA"). Inlandboatmen's and MEBA are union-administered multiemployer plans in which the District is a participant. Pension expense for the Inlandboatmen's plan was \$121,000 and \$110,000 for the years ended June 30, 1995 and 1994, respectively. The District contributed to Inlandboatmen's 8.4% and 8.1% of payroll for covered employees for the years ended June 30, 1995 and 1994. The District's covered payroll for employees participating in this plan was \$1,433,000 and \$1,352,000 for the years ended June 30, 1995 and 1994, respectively. Pension expense for the MEBA plan was \$75,000 and \$77,000 for the years ended June 30, 1995 and 1994, respectively. The District contributed to MEBA 9.7% of payroll for covered employees for the years ended June 30, 1995 and 1994. The District's covered payroll for employees participating in this plan was \$772,000 and \$794,000 for the years ended June 30, 1995 and 1994, respectively.

### 7. POSTRETIREMENT HEALTH CARE BENEFITS

In addition to the pension benefits described in Note 6, the District provides postretirement health care benefits. The benefits are provided to all employees who retire from the District on or after attaining age 55 with at least 10 years of service. For those employees age 55 with at least 10 years of service, survivor and dependent care benefits are also received. If the employee began employment at the District prior to January 1, 1983, the benefits are provided on or after attaining age 50 with at least 5 years of service. Currently 340 retirees meet the eligibility requirements. The District pays 100% of medical, dental and hospitalization costs incurred by pre-Medicare retirees and their dependents with the exception of \$41.10 per month paid by certain beneficiaries. The District also supplements Medicare payments for retirees and their dependents eligible for Medicare. Expenditures for postretirement health care benefits are recognized on a pay as you go basis. Postretirement health care benefits expense was \$1,974,000 and \$1,628,000 for the years ended June 30, 1995 and 1994, respectively.

## 8. DEFERRED COMPENSATION PLAN

The District offers its employees a deferred compensation plan, adopted under Internal Revenue Code Section 457(b), which provides for the deferral of a portion of participating employees' compensation until retirement, termination, or certain other covered events. As required by IRC ß457(b), plan assets remain the property of the District until paid or made available to participants, subject only to the District's general creditors. Plan assets are held by an administrator in a segregated fund and are invested primarily in certificates of deposit or mutual funds, at the direction of participants. Benefits due under the plan are fully funded.

### 9. SELF INSURANCE

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and patrons; natural disasters; employee, retiree and dependent health benefits. The District is self-insured for its general liability, workers' compensation, auto liability, and public transportation liabilities, respectively. The District has set aside for claim settlements associated with the above risks of loss up to certain limits. Self-insurance and limits are as follows:

		Excess
TYPE OF COVERAGE	SELF-INSURANCE	INSURANCE
General/vehicle liability	\$2,000,000 per occurrence	\$50,000,000 per occurrence/
		annual aggregate
Workers' compensation	\$350,000/claim	\$10,000,000 per occurrence/
	\$5,000,000 annual	annual aggregate
Health benefits	\$100,000 per individual	Stop loss above \$100,000
Northwestern Pacific Railroad	\$10,000 per occurrence	\$1,000,000 per occurrence/
Right of Way property		annual aggregate
Boiler and machinery	\$250 per accident	\$500,000 per occurrence
Property (earthquake/flood)	\$10,000 per occurrence,	\$20,000,000 blanket limit
	5% per structure	
Bridge use and occupancy	30 days	\$25,000,000 per occurrence
Marine	\$150,000 annual	\$50,000,000 per occurrence
Crime and dishonesty	\$25,000 per occurrence	\$1,000,000 per occurrence/
		annual aggregate
Public officials liability	\$25,000 per occurrence	\$3,000,000 per occurrence/
		annual aggregate

All properties are insured at full replacement values. The District has had no significant reductions in any insurance coverage, and no settlement amounts have exceeded its insurance coverage.

The unpaid claims liabilities are based on the results of actuarial studies and include amounts for claims incurred but not reported. Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. It is the District's practice to obtain actuarial studies annually.

Changes in the balances of claims liabilities for the years ended June 30, 1995 and 1994 are as follows (in thousands):

	1995	1994
Unpaid claims, beginning of fiscal year	\$ 10,397	\$ 7,308
Incurred claims	2,937	5,848
Claim payments	(2,409)	(2,759)
Unpaid claims, end of fiscal year	\$ 10,925	\$ 10,397

### 10. FRIENDS OF THE GOLDEN GATE BRIDGE

The condensed financial position of FGGB included in the financial statements at June 30, 1995 and 1994 is as follows (in thousands):

	1995	1994
Assets:		
Cash	\$ 19	\$ 19
Accounts receivable	13	10
Inventory	29	30
Total	61	59
Liabilities - Advances from District	52	234
FGGB fund balance (deficit)	\$ 9	\$ (175)

### 11. NORTHWESTERN PACIFIC RAILROAD AUTHORITY

The District entered into a joint powers agreement creating the Northwestern Pacific Railroad Authority (NWPRA), to obtain and hold title to land necessary to complete the Northwestern Right of Way project. The members of NWPRA are the District, the Northern California Railroad Authority (NCRA), and the County of Marin. The Board of the NWPRA is comprised of seven members; two appointed by the Board of Supervisors of Marin county, two appointed by the Board of NCRA, and three appointed by the District. The NWPRA will not operate the right of way railroad, but instead will own, maintain, and permit rail operations by third parties. Any debt of the NWPRA is not the debt of the members of NWPRA. No District funds will be used for the completion of the acquisition or operation of the railway. The funding to obtain the land is expected to come from federal and state funds. The NWPRA had no activity in the year ended lune 30, 1995.

### 12. DESIGNATION OF DISTRICT FUNDS

The Board of Directors has designated portions of the District's available funds (excluding funds of FGGB) for seismic retrofit, other capital projects and possible emergencies.

An analysis of District available funds at June 30, 1995 and 1994 follows (in thousands):

,,	,	
SCHEDULE OF DISTRICT AVAILABLE FUNDS	1995	1994
District net current assets	\$ 65,340	\$ 53,839
Deduct:		
Maintenance inventories and supplies	(2,609)	(2,447)
Prepaid expenses	(1,053)	(655)
Total	\$ 61,678	\$ 50,737

## SCHEDULE OF DISTRICT DESIGNATED AND NONDESIGNATED AVAILABLE FUNDS

District designated funds:

	•		
Seismic r	etrofit project	\$ 23,710	\$ 16,279
Bridge ca	apital projects	3,064	791
Insurance	e claims	8,941	7,029
Workers	compensation claims	2,000	
Emergen	cies	5,000	5,000
Operatio	ns	2,000	2,000
Museum	fund	2,270	1,898
Ferry cap	oital projects	1,959	3,043
Americar	s with Disabilities Act	967	880
Bus capit	al projects	286	810
Medical	cost containment	394	341
Northwe	stern Pacific Railroad Right of Way Capital projects	76	75
District o	apital projects	41	32
Total	District designated available funds	50,708	38,178
Total	nondesignated available funds	10,970	12,559
Total		\$ 61,678	\$ 50,737

## 13. ALLOCATION OF DISTRICT DIVISION EXPENSE

For the years ended June 30, 1995 and 1994, District Division expense has been allocated to the operating divisions (included in general and administrative) by resolution of the Board of Directors as follows (in thousands):

	1995	1994
Bridge	\$ 5,026	\$ 5,010
Bus	4,100	3,844
Ferry	1,071	965
Total	\$ 10,197	\$ 9,819

# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

SUPPLEMENTAL SCHEDULES OF REVENUES AND EXPENSES BY DIVISION YEARS ENDED JUNE 30, 1995 AND 1994 (IN THOUSANDS)

		TOTAL		BRIDGE DIVISION
	1995	1994	1995	1994
OPERATING REVENUES:				
Bridge tolls	\$ 55,037	\$ 54,891	\$ 55,037	\$ 54,891
Transit fares	15,879	16,862		
Gift center sales	2,101	1,847	2,101	1,847
Other operating income	1,022	993	64	71
Friends of the Golden Gate Bridge	186	141		
Total operating revenues	74,225	74,734	57,202	56,809
OPERATING EXPENSES:				
Operations	39,741	39,207	7,289	6,927
Maintenance	20,039	18,104	8,331	8,461
General and administrative	16,619	18,638	7,217	8,560
Depreciation and amortization	10,267	10,620	3,025	3,063
Total operating expenses	86,666	86,569	25,862	27,011
OPERATING INCOME (LOSS)	(12,441)	(11,835)	31,340	29,798
NONOPERATING REVENUES:				
Operating assistance:				
State operating assistance	9,316	7,708	153	146
Federal operating assistance	1,430	1,570		
Local operating assistance	367	228		
Total operating assistance	11,113	9,506	153	146
Investment income	3,419	2,135	3,419	2,135
Total nonoperating revenues	14,532	11,641	3,572	2,281
REVENUES OVER				
(UNDER) EXPENSES	2,091	(194)	34,912	32,079
AMORTIZATION OF				
CAPITAL GRANTS	7,465	7,705	1,315	1,323
EXCESS REVENUES				
Transferred to equity	\$ 9,556	\$ 7,511	\$ 36,227	\$ 33,402

	Bus Division		FERRY DIVISION	TI	RIENDS OF HE GOLDEN TE BRIDGE
1995	1994	1995	1994	1995	1994
\$ 12,742	\$ 13,633	\$ 3,137	\$ 3,229		
619	572	339	350		
				\$ 186	\$ 141
13,361	14,205	3,476	3,579	186	141
26,634	26,708	5,818	5,572		
8,720	7,426	2,988	2,217		
6,971	7,696	2,429	2,379	2	3
5,343	5,567	1,899	1,990		
47,668	47,397	13,134	12,158	2	3
(34,307)	(33,192)	(9,658)	(8,579)	184	138
7,714	6,477	1,449	1,085		
1,073	1,206	357	364		
367	228				
9,154	7,911	1,806	1,449		
9,154	7,911	1,806	1,449		
(25, 153)	(25,281)	(7,852)	(7,130)	184	138
4,867	5,087	1,283	1,295		
\$ (20,286)	\$ (20,194)	\$ (6,569)	\$ (5,835)	\$ 184	\$ 138

# GOLDEN GATE BRIDGE, HIGHWAY AND TRANSPORTATION DISTRICT

ocal photographer Jerry Littlejohn photographed District employees, on pages 5 through 13, performing their jobs as the accent to this year's Annual Report.
While photographing several Bridge employees in action on the Golden Gate Bridge, Littlejohn caught the cover shot of the South Tower and Suspender Ropes ascending into the foggy sky above—a classic and unique shot.
Littlejohn began his photography career while in the military. He recently produced the world's largest photographic mural, a 250 foot-long traveling exhibit of the Washington D.C. Vietnam Veterans Memorial. A book of photographs centered around the Memorial is also in progress.

Graphic Design by Mark Shepard, Shepard Associates, San Rafael.

Written by Mary C. Currie and Timothy J. Moore, Golden Gate Bridge, Highway and Transportation District.





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